## SMART

## IINVESTMENTS



THE STATE OF CALIFORNIA'S DEBT AFFORDABILITY REPORT


PHILIP ANGELIDES

# Philip Angelides 

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October 1, 2000

## The Honorable Gray Davis

## Governor

The Honorable John L. Burton
President pro Tempore of the Senate
The Honorable Robert M. Hertzberg
Speaker of the Assembly

I am hereby transmitting for your consideration California's Debt Affordability Report which is statutorily required to be submitted by the Treasurer on October 1st of each year.

This report provides an analysis of the State's debt position and capacity to assist the Governor and the Legislature in making capital planning and financing decisions. In addition, it includes the following:

A report on the recent credit rating upgrades received by the State of California which have brought our ratings to the highest levels since the early 1990's.

- An update on the significant progress which this office has made in implementing the policies articulated in Smart Investments, the June 1999 special edition of the Debt Affordability Report, which called for state infrastructure investments that support livable communities, sustainable development, and sound environmental practices. Equally important, the report called for increased investment in the communities left behind in the wake of California's economic boom.

Sensitivity analyses regarding the State's debt capacity - a look at how much the State can afford to borrow for infrastructure investment in the coming decade. The report's base case analysis projects General Fund debt capacity at approximately $\$ 38.9$ billion.

I hope that the information in this report is of assistance in formulating sound capital financing policies. I look forward to working with you in pursuing investment policies and programs which help secure California's economic strength in the decades ahead.

Sincerely,


Philip Angelides
State Treasurer

## TABLE OF CONTENTS

Executive Summary
Section I - Smart Investments: From Ideas to Action ..... 1
Section II - A California Market Perspective:
Credit Ratings on the Rise ..... 6
Section III - California's Current Debt Position ..... 12
Section IV - California's Unissued Debt ..... 16
Section V - Debt Capacity ..... 17
Section VI - The State's Approach to Bond Sales ..... 21
Appendices ..... 24

## EXECUTIVE SUMMARY

On October 1 of each year, the State Treasurer is required to submit a debt affordability report to the Governor and the Legislature (Government Code Section 12330). This report has been prepared in fulfillment of that statutory requirement. Here is a brief summary of the six sections which comprise the report.

## SECTIONI-SMARTINVESTMENTS: FROM IDEASTOACTION

Smart Investments: From Ideas to Action provides an update on the actions taken over the past 17 months to further the policies set forth in the State Treasurer's June 1999 Smart Investments report, a special edition of California's Debt Affordability Report. Since release of Smart Investments, the State Treasurer's Office has proceeded on a number of fronts to implement the objectives outlined in the report. This section reviews a set of initiatives, marking a fundamental shift in state policies, that direct more than $\$ 12$ billion in state public program resources and investment capital over a three-year period in pursuit of the "smart investment" goals of sustainable growth and community revitalization.

## SECTION II-A CALIFORNIA MARKET PERSPECTIVE: CREDIT RATINGS ON THE RISE

A California Market Perspective: Credit Ratings on the Rise reviews the four credit rating upgrades that California has received since January 1999. These upgrades have brought ratings to their highest levels since the early 1990s and will reduce the State's borrowing costs by over $\$ 100$ million. This section also describes California's wide range of investors and their optimistic or "bullish" perspective on the California economy and the State's renewed fiscal discipline. Market interest in California's bonds remains high, according to investors, due to strong financial management by state officials, positive credit actions, and increased demand for the State's bonds.

## SECTION III-CALIFORNIA'S CURRENT DEBT POSITION

The State's debt ratios remain low to moderate according to the rating agencies and relative to California's peer group of the ten most populous states. The State's current debt service as a percentage of General Fund revenues is 3.74 percent, compared to 4.42 percent in fiscal year 1998-99.

## SECTION IV-CALIFORNIA'S UNISSUED DEBT

Nearly one-half of California's authorized but unissued $\$ 16.8$ billion of net tax-supported debt is represented by bonds approved in March 2000 for parks, clean water, public libraries and other purposes or by Proposition 1A school bonds that were approved by voters, in November 1998, with the stipulation that certain expenditures could only commence on July 1, 2000. To meet real-time funding needs for critical infrastructure projects, the State Treasurer's Office has taken actions to provide interim financing opportunities to facilitate project delivery.

## SECTIONV - DEBT CAPACITY

The State's current General Fund debt capacity-how much the State can borrow for infrastructure investment-is approximately $\$ 38.95$ billion over the next 10 years if 4 percent of General Fund revenues are committed to debt service.

If the State gradually increases, over the next five years, the portion of annual General Fund revenues committed to debt service to 5 percent, then debt capacity over the next 10 years rises to approximately $\$ 54.06$ billion. If the State gradually increases its debt service commitment to 6 percent of General Fund revenues, then 10-year debt capacity reaches approximately $\$ 69.20$ billion.

This section contains both a "base case" analysis of debt capacity-derived from the most recent 10-year revenue forecasts from the Department of Finance, as well as sensitivity analyses to develop ranges of debt capacity estimates over time.

## SECTIONVI-THE STATE'SAPPROACHTOBOND SALES

Carefully managing its bond sales to maximize investor interest, the State Treasurer's Office is now selling general obligation bonds as often as six times per year, rather than three times. In fiscal year 1999-00, the State sold $\$ 2.75$ billion in general obligation bonds, and plans to sell approximately $\$ 3.25$ billion in general obligation bonds during fiscal year 2000-01.

The State also sold \$293 million in lease-purchase revenue bonds in fiscal year 1999-00, with another $\$ 93$ million in sales anticipated for fiscal year 2000-01.

## SECTION I: SMART INVESTMENTS: FROM IDEAS TO ACTION

In June 1999, the State Treasurer released a special edition of California's annual Debt Affordability Report, entitled Smart Investments. In addition to providing an analysis of the State's debt capacity, the report articulated a state investment policy to help ensure California's long-term economic prosperity (to view the Smart Investments report, visit the State Treasurer's website at www.treasurer.ca.gov).

Smart Investments noted that California is on the cusp of an unprecedented wave of growth, with the State's population expected to increase by 12 million residents over the next 20 years. This surge in population will equal that experienced in the boom years of the 1950s, 1960s, and 1970 s combined, and will come in the context of decades of underinvestment in the public fabric of the State.

Smart Investments recognized that, in the face of unprecedented growth, California cannot achieve sustained economic success if the environment is degraded and if there are pockets of poverty throughout the State.

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"smart investment" goals.

The report outlined a strategic and fiscally prudent approach to investment that called for state infrastructure investments that support livable communities, sustainable development, and sound environmental practices. Equally important, it called for directing increased state investment to the communities left behind in the wake of California's economic boom.

Smart Investments noted that the growing gap between the "two Californias" is increasingly reflected in how and where we live-with the economic and social distance ever growing between our older cities, inner-ring suburbs, and struggling rural communities on one hand, and our wealthy urban enclaves and thriving suburbs on the other.

Smart Investments further recognized that the two central policy goals contained in the report-promoting sustainable development patterns and fostering community revitalization-are fundamentally linked.

Providing affordable housing, broadening economic opportunity, reaching a balance between jobs and housing, preserving the environment and quality of life, and sustaining economic progress are all matters that reach across neighborhood and community boundaries.

The preservation of open spaces beyond the urban perimeter is tied to the stabilization and renewal of communities within the urban fabric. Population growth in the years ahead dictates that no community can be viewed as expendable.

Air quality is affected by commutes across regions, including the travels of residents from urban core and inner-ring suburban communities to jobs being created on the urban edge. Urban reinvestment and more sustainable suburban growth patterns can reduce auto dependence, traffic congestion, and air pollution.

High unemployment in struggling communities is exacerbated by the distance between where potential workers live and where jobs are being created. In addition, regional economic growth can be threatened by labor force imbalances.

Smart Investments advanced the proposition that public investment policy could play a critical role in shaping the State's growth patterns and thus contribute to long-term sustainability and broadened equality of economic opportunity for struggling communities. The report recognized that public investment was only one tool in a wide array of state public policy initiatives that must be seriously pursued to make a difference. But it is an important tool, nonetheless, given that the State is likely to commit tens of billions of dollars in infrastructure investment alone in the years ahead, and that the State of California's pension and investment portfolios hold over $\$ 300$ billion in assets (see The Double Bottom Line: Investing in California's Emerging Markets-a report on pension and investment policy-at the State Treasurer's website, www.treasurer.ca.gov).

Since the release of Smart Investments, the State Treasurer's Office has proceeded on a number of fronts to implement the policies outlined in the report.

The following initiatives, implemented during the past 17 months, mark a fundamental shift in state policies, directing more than $\$ 12$ billion in state public program resources and investment capital over a three year period in pursuit of "smart investment" goals.

## COMMUNITY DEVELOPMENTAND INFRASTRUCTUREINITIATIVES



In July 2000, The Orange County High School of the Arts was awarded a low-cost loan by the California Infrastructure and Economic Development Bank for its new campus located in downtown Santa Ana.

- "Smart Investment" Criteria Adopted for Low-Cost Local Infrastructure Loans
The State Treasurer's Office advocated for a new set of criteria for awarding more than $\$ 1.4$ billion in low-interest loans for local infrastructure projects at the California Infrastructure and Economic Development Bank, where the State Treasurer sits as a board member. The new rules, adopted in December, reward projects that help revitalize economically struggling communities and neighborhoods and support sound environmental practices.

Awarding Low-Cost Financing Based on "Smart Investment" Goals
The California Debt Limit Allocation Committee chaired by the State Treasurer, adopted new rules for the allocation of $\$ 1.6$ billion annually in low-cost financing for affordable housing, pollution control, job creation, and student loans. The proposal replaces a "first come, first serve" allocation method. Under the new system, projects will be prioritized based on public policy objectives that target resources to lower income communities, support sustainable development, and leverage public dollars.

## Cleaning up Contaminated Brownfield Sites

Senate Bill 1986 (Costa), proposed by the State Treasurer's Office and signed into law, enables the California Pollution Control Financing Authority, chaired by the State Treasurer, to finance environmental assessment and remediation of brownfields-contaminated sites in the midst of urban and rural communities. These properties-estimated to number in
the tens of thousands across California-not only pose environmental and health risks, but also represent underutilized economic assets in local communities.

Financing of environmental assessment and remediation is a critical step in returning brownfield sites to productive use and in revitalizing economically struggling neighborhoods. The program is expected to be up and running with funding available by mid 2001.


The Extra Credit Teacher Home Purchase Program will make homeownership assistance available to teachers and principals beginning in December 2000.

## Extra Credit Teacher Home Purchase Program

The Extra Credit Teacher Home Purchase Program was adopted by the California Debt Limit Allocation Committee (CDLAC), chaired by the State Treasurer, in January 2000. The program will provide $\$ 150$ million in tax credits over the next four years to help more than 4,000 teachers, willing to serve in low performing schools, purchase a home. This program will provide teachers with a credit against taxes worth approximately $\$ 37,000$ over the life of a 30 year, $\$ 150,000$ mortgage-with an annual savings of up to $\$ 1,800$ (local agencies administering the program may opt to provide low-interest mortgages in lieu of tax credits).

In September 2000, CDLAC awarded initial funding to seven local jurisdictions, with priority given to those local programs that matched state-awarded allocations with local homeownership assistance (such as assistance for down payments and closing costs). Local programs will begin making funding available to teachers and principals in December 2000.

## ■ "Smart Growth" Grant Program to Leverage Reinvestment Capital

Assembly Bill 779 (Torlakson), sponsored by the State Treasurer's Office and signed into law, authorizes the California Pollution Control Financing Authority, chaired by the State Treasurer, to make grants to local communities to create smart growth, community revitalization programs that leverage both private sector and foundation investment, as well as state and federal funding. These grants will provide communities with the capacity to access needed and available public and private capital resources.

## - Increased Aid to Community Health Clinics

The California Health Facilities Financing Authority (CHFFA), chaired by the State Treasurer, provides financing for health facilities and clinics in California. In 1999, the HELP II Loan Program-which provides low-interest (3 percent) loans to community health clinics serving low-income communities-was expanded with $\$ 10$ million in additional funding. This year, the Cedillo-Alarcon Community Clinic Investment Act provided an additional $\$ 50$ million to CHFFA to make grants to community clinics to expand health services for lowincome families, recognizing that basic services, such as healthcare, are a key element of any effective strategy to bridge the growing gap between rich and poor in California.

## ■ "Smart Bonds" and Proposition 1A Provide Over \$3 Billion for

 School Construction and RepairFrom January 1999 to September 2000, the State Treasurer's Office made available over \$3 billion in voter approved Proposition 1A funds for school construction and repair. In
addition, the California School Financing Authority, chaired by the State Treasurer, launched the Smart Bonds program to help districts finance their facility needs at better terms than otherwise might be available to a district on its own.

The Smart Bonds program has provided nearly $\$ 50$ million in "bridge financing" to help districts accelerate needed school repair and modernization projects that had been approved for Proposition 1A bond funding, but otherwise would have had to wait until the second


The Swan's Market Hall project received financing from the California Tax Credit Allocation Committee to provide 18 units of affordable housing as part of a local revitalization effort. phase of bond funds became available in July 2000.

Tax Credit Program Reformed to Assure Affordability, Achieve Sustainability Goals
In June 1999, the California Tax Credit Allocation Committee, chaired by the State Treasurer, adopted a new system for awarding $\$ 450$ million annually in federal and state tax credits for the construction and rehabilitation of affordable rental housingreplacing the previous administration's lottery system. The reformed program establishes a point system that, among other things, prioritizes projects in struggling neighborhoods where the housing is part of a comprehensive revitalization effort and projects that meet a set of sustainable development goals-for example, projects within walking distance of transit, schools, parks, and shopping.

## INVESTMENT INITIATIVES

## \$1 Billion in Home loans for Californians Produces

 Strong Yields for StateOne billion dollars has been committed by the State Treasurer's Office to purchase home loans made to low- and moderate-income Californians or in low- and moderate-income neighborhoods. The purchase of securitized Community Reinvestment Act loans provides new capital to lenders, allowing them to make additional loans to California homeowners.

The first purchase of $\$ 400$ million, by the State's Pooled Money Investment Account (PMIA), is providing competitive yields to PMIA, while helping to stabilize neighborhoods through increased homeownership. Standing behind the securities is Freddie Mac, with assets of over $\$ 300$ billion.

Over \$1 Billion Invested in Urban Communities
As a member of the boards of the California Public Employees' Retirement System (CalPERS) and the California State Teachers' Retirement System (CalSTRS), the State Treasurer has urged greater investment by the funds in real estate development within California's urban communities, consistent with the funds' fiduciary obligations.

In 1999, CalPERS added an urban core investment initiative to its Real Estate Portfolio and has allocated $\$ 500$ million, as of August 2000, in new commitments to urban real estate ventures targeted to California. In addition, in January 2000, CalSTRS moved forward to create an urban real estate investment program resulting in an allocation of $\$ 750$ million. Both investment programs are designed to give the pension funds market rates of return, while creating investment and economic activity in California's urban neighborhoods.

## Investment in Business Enterprises in Communities of

## Economic Need

In June 2000, CalPERS approved the California Initiative, a $\$ 500$ million investment fund targeted to businesses locating and expanding in underserved communities-with the double bottom line goals of achieving risk-adjusted, market returns for the pension system, while broadening economic opportunity. The initiative will be structured to engage strong private sector investment partners and to leverage additional capital.


Broadway Federal Bank, located in South Los Angeles, received its first state deposit in 1999, helping to boost small business and home mortgage lending.

Increased State Deposits in California Banks
The State Treasurer's Office has put more of the taxpayers' moneymanaged through the State's PMIA-to work here in California by increasing deposits of state funds in community banks. The program assures a yield to the State that is above the Treasury Bill rate, and deposits are more than fully collateralized. The state deposits provide lenders funds to boost small business and home mortgage lending in California communities.

From January 1999 through August 2000, an additional $\$ 1.8$ billion was deposited in California financial institutions and the number of participating entities increased from 35 to 94 .

## Depositing Public Funds in Financial Institutions Committed to Community Reinvestment

Assembly Bill 2708 (Wesson), proposed by the State Treasurer's Office and signed into law, incentivizes investment in economically distressed neighborhoods by requiring state and local governments to deposit their funds in secure financial institutions that are investing in lower-income communities. This law ensures that taxpayers' moneys will help provide investment capital for those California communities that need it most.

## SECTION II-A CALIFORNIA MARKET PERSPECTIVE: CREDIT RATINGS ON THE RISE

## BACKGROUND

In the case of the State, the investment community
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Each year, investors ranging from individuals to large institutions purchase billions of dollars of municipal bonds issued by state and local governments throughout the United States. An investor's perception of a particular issuer will dramatically affect the price the investor is willing to pay for that issuer's bonds and thus, the interest rate paid by the state or local agency. The higher the perceived risk, the higher the interest rate, and the overall borrowing costs to the issuer.

In the case of the State, the investment community continues to view its net tax-supported debt issues as high-quality investments due to its vibrant and diverse economy, strong fiscal condition, and prudent debt management. Indeed, since January 1999, the State has received four upgrades in its credit ratings from the major rating agencies, bringing the State's credit rating to its highest level since the early 1990s. This section of the report is an overview of the market for the State's bonds from the perspective of the credit rating agencies and investors in California bonds.

## FROMTHERATING AGENCIES'VIEWPOINT

A bond rating is an independent assessment of the relative credit risk associated with purchasing and holding a particular bond, and the likelihood that the obligation will be repaid. A bond rating is intended to focus on an issuer's ability and willingness to make full and timely payments on its outstanding debt. Bond ratings remain one of the most important indicators of financial performance readily available to the investment community and have a direct impact on the interest rates paid by the State to borrow. It is for this reason that the State Treasurer and other state officials are continually striving for rating upgrades and are committed to maintaining strong working relations with the bond rating agencies.

The three national bond rating agencies that track state and local governments are Fitch, Moody's Investors Service (Moody's), and Standard \& Poor's (S\&P). Taxpayers, investors, and the media all view bond ratings as an independent judgment of a government's fiscal performance and credit-worthiness. Although each of the rating agencies' rating categories are distinct, they all have the same broad rating categories, including single-A, double-A, and their strongest category, triple-A (see Appendix 1 for a comparison chart).

At the time of the last Debt Affordability Report in October 1999, the State's general obligation bond ratings were AA-, Aa3, and AA-, respectively, by Fitch, Moody's, and S\&P.

Throughout 1999 and early 2000, the State Treasurer, the Director of Finance, and other state officials met several times with representatives of all three rating agencies, pressing for ratings upgrades based on a number of key factors, including:

■ As reflected in Smart Investments, a special edition of the State Treasurer's 1999 Debt Affordability Report, and the work of the Governor's infrastructure commission (The Commission on Building for the $21^{\text {st }}$ Century), the State has improved its debt management practices and long-term planning for infrastructure needs;

On-time adoption of the state budget with prudent reserves;

- The overall strength and diversity of California's economy; and

Use of excess revenues for one-time expenses, such as infrastructure investment.
As noted above, the State's strategy paid triple dividends because all three rating agencies have upgraded the State's credit ratings, as further detailed below.

## $\square$ Fitch

On February 16, 2000, Fitch upgraded California's general obligation bond credit rating from AA- to AA. Also upgraded were ratings assigned to the State's lease-purchase revenue bonds, from A to $\mathrm{A}+{ }^{1}$.

According to Fitch, the rating upgrades were based on California's favorable economy and financial operations, the General Fund's strong year-end balance, and recent revenues that were well above estimates. Fitch indicated its belief that the state budget was based on conservative projections with a healthy level of reserves and that growth of debt has been matched to the increase in resources.

## - Moody's Investors Services

On February 22, 2000, Moody's revised the State's credit outlook ${ }^{2}$, lifting it from "stable" to "positive." The positive outlook reflected Moody's belief that in the near to medium term, the California economy would continue to grow and to outpace

Moody's believes that the increased diversity of the economy has positioned the

State well for future economic
expansion, and that there is less
likelihood of a statewide
economic downturn absent a
national recession. the nation. It also reflected Moody's confidence in the State's ability to weather economic downturns, primarily because of the approach current state officials were taking to debt and budget management.

Moody's February 22, 2000 revision to the State's credit outlook proved to be a precursor of good things to come. On September 7, 2000, Moody's upgraded the State's rating on its general obligation bonds from Aa3 to Aa2. Moody's also upgraded the State's lease revenue bond rating from A1 to Aa3 ${ }^{1}$. Moody's believes that the increased diversity of the economy has positioned the State well for future economic expansion, and that there is less likelihood of a statewide economic downturn absent a national recession.

Moody's upgrades also reflect the State's increased fiscal prudence, particularly over the last two years. Moody's notes that despite a revenue windfall, the State's fiscal year 2000-01 budget does not overcommit
revenues to recurring expenses. From Moody's perspective, this new budgeting approach positions the State to better weather economic cycles in spite of constraints such as voterapproved initiatives which can limit budget flexibility.

## Standard \& Poor's

On September 7, 2000, S\&P upgraded its rating on the State's general obligation bonds from AA- to AA. S\&P had upgraded the State's rating from A+ to AA- only one year earlier. On September 13, 2000, S\&P also upgraded the State's lease revenue bond rating from A+ to $A A-{ }^{1}$.

The latest rating upgrades are primarily due to $\mathrm{S} \& \mathrm{P}^{\prime}$ s belief that the State has substantially improved its General Fund balances and has adopted sound budgeting policies.

The following additional strengths were noted by $\mathrm{S} \& \mathrm{P}$ as support for its rating upgrade: a strong, diversified, and growing economy; two years of positive General Fund balances; and debt levels that are expected to remain moderate despite recent increases in bond authorizations. S\&P also pointed out some areas for improvement, including budget reserves that are more substantial than in the past but still small relative to the State's budget.

## SAVINGS FROM RATING UPGRADES

The rating upgrades will benefit the State by reducing the interest cost on future state borrowings. There is currently a spread of approximately 0.24 percent between the interest rates charged a borrower that is rated single-A and a borrower that is rated triple-A. Because there are five rating categories between these two ratings (see Appendix 1), each rating category has a value of approximately 0.05 percent. The 0.05 percent savings from the most recent upgrades will, therefore, result in a reduction in state borrowing cost over the life of the bonds of approximately $\$ 126$ million on the $\$ 16.8$ billion in authorized but unissued bonds as of July 1, 2000.

## LESSONS LEARNED FROM RECENT RATINGUPGRADES

The State has not been at double-A levels since the early 1990s when a recession led to a series of downgrades. The State's leadership should take pride in its commitment to fiscal discipline, which will be an even more important ingredient to success if the economy slows down. The State's leadership also should take note of the rating agencies' suggestions for additional improvement as we strive toward a return to triple-A ratings.

## HOW CALIFORNIA BONDS TRADE INTHE MARKETPLACE

As the State's credit picture has improved, so has the market's perception of the quality of its bonds. According to Moody's, in the first half of 2000, California recorded the lowest average general obligation bond interest rates of all 50 states.

Following is a graph that compares the interest rate yield differential between California's 20-year general obligation bond average interest rates (represented by the zero baseline on the graph) and Moody's composite 20-year general obligation bond averages for the last seven years ${ }^{3}$.


Source: The CHUBB Corporation and Moody's Investors Service

The graph clearly illustrates the progress the State has made in lowering interest rates on its general obligation bonds. In July 1995, the average interest rate on the State's 20-year general obligation bonds was estimated by Moody's to be 5.95 percent ${ }^{4}$. This was 0.33 percent higher than Moody's triple-A, 20year state bond average. However, by July 2000, interest rates on the State's 20-year general obligation bonds had dropped to 5.58 percent, 0.06 percent lower than the average triple-A. This means that in only five years, California's cost of borrowing, relative to the triple-A 20-year state bond average, has dropped by a phenomenal 0.39 percent.

To put this in perspective, the State contemplates issuing approximately $\$ 6.35$ billion of general obligation bonds over the next two fiscal years. An incremental rate reduction of only 0.10 percent would result in over $\$ 95.25$ million in interest savings to the State over the life of these bonds. Viewed another way, had the State's credit-worthiness not improved since 1995, these bonds could have cost the State an additional $\$ 380$ million.

## PROFILEOF CALIFORNIA INVESTORS

California's Top 10 Institutional Investors
Ranked by Par Amount Held - as of September 25, 2000

| Management Company | Amount |
| :--- | ---: |
| Franklin Advisors, Inc. | $\$ 673,120,000$ |
| Merrill Lynch Investment Managers (New Jersey) | $\$ 359,905,000$ |
| AIG Global Investment Group | $\$ 291,495,000$ |
| State Farm Insurance Companies | $\$ 277,825,000$ |
| Putnam Investment Management | $\$ 267,775,000$ |
| Hartford Investment Management Co., Inc. | $\$ 252,490,000$ |
| Vanguard Group | $\$ 218,570,000$ |
| Nuveen Advisory Corporation | $\$ 198,775,000$ |
| Citigroup Investments Inc. | $\$ 153,740,000$ |
| Wells Capital Management | $\$ 126,605,000$ |
| Total | $\$ 2,820,300,000$ |
| Source: First Call Corporation-BondWatch On-line |  |

The State relies upon several types of key investors to purchase its debt. These investors are those for whom it is important to have both federal and state income tax-exemption for their investment earnings. In addition, the State relies upon investors that are seeking safe and reliable investments over a long period of time. These major investors include, but are not limited to, (1) California taxpayers in higher income tax brackets; (2) tax-exempt mutual funds; (3) casualty insurance companies; and (4) certain types of corporations.

The State's bonds attract a wide range of investors, including some of the largest institutional tax-exempt bond fund managers. The table lists the top 10 holders of the State's bonds as of September 25, 2000.

## STATETREASURER'S INVESTOR RELATIONS PROGRAM

The State Treasurer's Office realizes that an important part of successfully accessing the capital markets and obtaining the best financing terms possible is to keep investors well informed of the State's fiscal condition and planned bond sales. The Treasurer's Office maintains an active investor relations program and meets periodically with investors on pertinent issues ranging from the State's finances to the details of a particular bond sale. The monthly newsletter, The Treasury Note, informs investors of current state issues and addresses commonly asked ques-
tions about the State's bond program. A toll-free telephone line, (800) 900-3873, also is maintained to answer state bond-related questions.

The State Treasurer's Office also has taken advantage of ever-growing electronic communication capabilities. The State Treasurer's website (www.treasurer.ca.gov) provides the investment community with information regarding the State, its credit ratings, future bond sales, and links to other websites that may be informative. Past issues of The Treasury Note and other financial reports also are available online. By accepting bids for its bonds over the Internet, the Treasurer's Office is making it easier for more firms to bid on state bond issues, which can increase competition and further drive down the State's borrowing cost.

The State Treasurer also adapts state debt issuance, when appropriate, to respond to investor interest, which makes California bonds more attractive to investors. For example, the Treasurer's move towards more frequent, properly-sized general obligation bond sales occurred in response to suggestions from investors and underwriting firms that this would further reduce the interest rates paid by the State.

## CALIFORNIA MARKET FROM THE INVESTORS' VIEWPOINT

The following section recaps how the market viewed California's recent bond sales, how California bonds are trading in the secondary market, and investor views on why California bonds today are outperforming other similarly rated double-A bonds and even triple-A bonds.

To assess the market's perception of the State's net tax-supported debt program, a cross-section of investment banking firms and institutional investors were contacted. The firms interviewed included a broad spectrum of the State's bond buyers.

These interviews revealed that investors are very optimistic or "bullish" regarding the California economy. They generally agreed that the State's general obligation bonds in the near term would continue to price better than the national average of triple-A bonds. The fiscal management policies of state officials, the economic boom occurring throughout California, and the increase in the State's revenues were all mentioned as contributing factors.

Investors that were interviewed expressed various opinions on why the market's interest in California securities remains high. Below are some of the more common responses.

## State Financial Management

Investors agreed that state officials are doing an excellent job managing the State's fiscal affairs. Many investors commented, for example, that the State's timely delivery of its budget for the second year in a row reflects fiscal diligence. The investors interviewed also have been duly impressed by the State's dramatic turnaround.

## 1 Credit Ratings

Investors noted that the market is always concerned with the State's ratings, and if the ratings are good, then interest in the State's bonds will remain high. Even the large institutional investors, who have access to the research produced by their own in-house credit analysts, still follow and value the opinions of the credit rating agencies. Investors all agreed that communicating with the rating agencies on a regular basis, and keeping
investors informed of positive credit actions, as the State Treasurer's Office does, helps convince investors to make aggressive buying decisions when it comes to purchasing the State's bonds.

Demand
Another more general reason why the appetite for the State's net tax-supported debt has increased so dramatically in the last year is simply because the overall supply of tax-exempt bonds has decreased. Volume in the California municipal market is down approximately 25 percent from last year. At the same time,

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California's entrepreneurial economy has provided certain of its taxpayers with income from capital gains and stock options that may be invested in tax-exempt bonds. As noted in the May Revision to the Governor's 2000-01 Budget, capital gains realizations are estimated to have reached almost $\$ 84$ billion in 1999, an increase from $\$ 17$ billion just five years earlier. It is likely that a portion of this income is being invested in tax-exempt bonds and adding to the supply/ demand imbalance.

The volatility of the stock market also has fueled the demand for taxexempt bonds. The "flight to quality" that investors traditionally take when uncertainty exists in the stock market has added to demand for the State's bonds.

These factors can change over time based on the debt issuance practices of other municipal issuers in California and the ups and downs of the stock market. However, these factors have helped to increase the demand for State of California bonds to unprecedented levels, thereby providing the State with a lower borrowing cost.

## SECTION III-CALIFORNIA'S CURRENT DEBT POSITION

One of the main reasons for publishing the annual debt affordability report is to provide information about the State's current debt burden. The debt burden consists of the State's current amount of issued and outstanding bonds and the debt service payments, both interest and principal, accompanying these bonds. This report focuses only on the "net tax-supported" debt the State has outstanding (see definition of "net tax-supported" debt at the close of this section).

These bonds represent a major long-term budget commitment for the State. If all future bond sales were permanently cancelled today, principal and interest payments to retire currently outstanding bonds would continue for another 30 years. Credit analysts, including the major rating agencies, consider the State's debt burden and the potential for increased debt burden through the future issuance of bonds as critical factors in their overall view of the State.

## PROGRAMS FUNDED WITHOUTSTANDING BONDS



Source: State of California, Office of the Treasurer

As of July 1, 2000, the State's outstanding net tax-supported debt is $\$ 24.55$ billion. This amount includes $\$ 17.87$ billion in general obligation bonds and $\$ 6.68$ billion in lease-purchase revenue bonds (see Appendix 2 for a list of outstanding net taxsupported debt). The following chart shows the State's program areas funded with the proceeds of this debt.

Almost three-quarters of the State's net tax-supported debt is currently used in three general program categories. Specifically, it is used to fund the State's share of the cost of facilities for K12 schools, higher education, and state correctional institutions.

The principal and interest payments on the State's outstanding net tax-supported debt represent a significant long-term budget commitment. The graph below depicts the State's net tax-supported debt requirements for all bonds outstanding as of July 1, 2000 (see Appendices 3 and 4).

Debt Service on Existing Net Tax-Supported Debt (\$ Thousands)
 As evidenced by the graph, the State's debt service requirements for the General Fund decline over the long run as bonds mature and the debt is paid off.

In order to measure a state's debt burden, all three major credit rating agencies use key ratios to assist in their overall credit evaluation process. These ratios are often compared to those of other states to provide a basis for evaluating the relative strengths and weaknesses of each state and to see if any trends have developed over time. The rating agencies are quick to point out, however, that the debt ratios are only one of several factors that they consider when assigning a rating, and no direct correlation can be drawn between a state's debt burden, as measured by debt ratios, and its assigned credit rating.

The three key debt ratios used to evaluate a state's debt burden include: (1) debt service as a percentage of general revenues; (2) debt as a percentage of personal income; and (3) debt per capita. Traditionally, credit analysts have relied on these relatively straightforward measures of debt affordability as a broad representation of the magnitude of a state's debt burden and, more importantly, its ability to meet its debt payment obligations.

This section of the report explains the significance of these ratios. The section concludes with a comparison of the ratios for California to national medians and to California's peer group of the 10 most populous states. Generally, the State's debt ratios have shown consistent improvement with prudent debt management and the resurgence in General Fund revenues and personal income.

## Ratio 1: Debt Service as a Percentage of General Fund Revenues

This ratio has traditionally been used to measure the percentage of a state's budget that is devoted to paying back its net tax-supported debt. From a rating agency perspective, the higher

| Debt Service as a Percentage of General Fund Revenues |  |  |  |
| :---: | :---: | :---: | :---: |
| Fiscal Year | Debt Service ${ }^{(1)}$ | General Fund Revenues ${ }^{(1)}$ | Debt Service as a \% of General Fund Revenues |
| 1989-90 | \$758,147 | \$38,546, 78 | 1.97\% |
| 1990-91 | \$955,294 | \$40,563,04I | 2.36\% |
| 1991-92 | \$1,365,450 | \$42,925,671 | 3.18\% |
| 1992-93 | \$1,749,095 | \$42,757,910 | 4.09\% |
| 1993-94 | \$2, I I2,544 | \$40,527,732 | 5.21\% |
| 1994-95 | \$2,327,205 | \$44,547,812 | 5.22\% |
| 1995-96 | \$2,443,354 | \$46,731, 104 | 5.23\% |
| 1996-97 | \$2,479,116 | \$49,831,217 | 4.98\% |
| 1997-98 | \$2,456,013 | \$55,261,557 | 4.44\% |
| 1998-99 | \$2,586,759 | \$58,510,860 | 4.42\% |
| 1999-00 | \$2,700,05 I | \$72,226,473 | 3.74\% |
| ${ }^{(1)}$ (\$Thousands) | Source: State of California, Office of the Treasurer |  |  | the percentage of a state's budget that is required for debt service, the less financial flexibility the state has for responding to economic slowdowns, unexpected expenditures, or changes in budget priorities. This is a particularly important ratio for the State of California due to the limited amount of discretionary budget authority available to the State.

Rating agencies generally consider an issuer's debt burden to be moderate when debt service as a percentage of General Fund revenues is 5 percent or less ${ }^{5}$. The State's current debt service as a percentage of general revenues is 3.74 percent. This ratio has declined since fiscal year 199596 when it stood at 5.23 percent.

## Ratio 2: Debt as a Percentage of Personal Income

This ratio is of particular interest to investors since it directly addresses the capability of a state's residents to absorb its overall financial obligations. The ability of a state government to transform personal income into pledged revenues by exercising its taxing authority makes this ratio a strong indicator of a state's ability to repay its General Fund debt. California's current debt as a percentage of personal income is 2.3 percent compared to the Moody's 2000 Median of 2.2 percent. The State's ratio has declined steadily since fiscal year 1994-95 while the Moody's Me-

| Debt as a Percentage of Personal Income |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Fiscal Year | Debt Outstanding ${ }^{(1)}$ | Personal Income ${ }^{(1)}$ | California | Moody's Median |
| 1989-90 | \$6,615,190 | \$573,300,000 | 1.15\% | 2.20\% |
| 1990-91 | \$9,651,951 | \$617,700,000 | 1.56\% | 2.20\% |
| 1991-92 | \$14,283,908 | \$635,000,000 | 2.25\% | 2.20\% |
| 1992-93 | \$17,334,904 | \$697,911,000 | 2.48\% | 2.20\% |
| 1993-94 | \$19,465,014 | \$722,022,000 | 2.70\% | 2.10\% |
| 1994-95 | \$20,468,488 | \$754,269,000 | 2.71\% | 2.10\% |
| 1995-96 | \$20,167,323 | \$812,404,210 | 2.48\% | 2.10\% |
| 1996-97 | \$20,425,580 | \$862,755,817 | 2.37\% | 2.10\% |
| 1997-98 | \$21,572,386 | \$920,452,229 | 2.34\% | 1.90\% |
| 1998-99 | \$22,873,745 | \$989,706,630 | 2.31\% | 2.00\% |
| 1999-00 | \$24,497,560 | \$1,063,000,000 | 2.30\% | 2.20\% |
| ${ }^{(1)}$ (\$ Thousands) |  |  |  |  |


| Debt per Capita |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Fiscal Year | Debt <br> Outstanding${ }^{(1)}$ | Population | California | Moody's <br> Median |
| $1989-90$ | $\$ 6,615,190$ | $29,142,000$ | $\$ 227$ | $\$ 349$ |
| $1990-91$ | $\$ 9,651,951$ | $29,976,000$ | $\$ 322$ | $\$ 345$ |
| $1991-92$ | $\$ 14,283,908$ | $30,565,000$ | $\$ 467$ | $\$ 364$ |
| $1992-93$ | $\$ 17,334,904$ | $31,188,000$ | $\$ 556$ | $\$ 391$ |
| $1993-94$ | $\$ 19,465,014$ | $31,517,000$ | $\$ 618$ | $\$ 399$ |
| $1994-95$ | $\$ 20,468,488$ | $31,790,000$ | $\$ 644$ | $\$ 409$ |
| $1995-96$ | $\$ 20,167,323$ | $32,063,000$ | $\$ 629$ | $\$ 431$ |
| $1996-97$ | $\$ 20,425,580$ | $32,383,000$ | $\$ 631$ | $\$ 422$ |
| $1997-98$ | $\$ 21,572,386$ | $32,957,000$ | $\$ 655$ | $\$ 446$ |
| $1998-99$ | $\$ 22,873,745$ | $33,494,000$ | $\$ 683$ | $\$ 505$ |
| $1999-00$ | $\$ 24,497,560$ | $34,036,000$ | $\$ 720$ | $\$ 540$ |
| $(1)(\$$ Thousands $)$ | Source: State of California, 0 Office of the Treasurer and Moody's Investors Service |  |  |  |

dian has increased over this period. This is an indication that the State's resources to repay its borrowings are increasing faster than its debt obligations. According to Standard \& Poor's, the State's ratio of debt to personal income is in the "low" category because it is less than 3 percent ${ }^{6}$.

## Ratio 3: Debt Per Capita

This ratio is the third standard measure used by the rating agencies to evaluate debt burden and the least important of the three credit ratios. It measures each resident's share of the total debt outstanding. The State's current per capita debt is $\$ 720$ compared to the Moody's 2000 Median of $\$ 540$. This is the only debt ratio of the three main ratios that has grown over the past several years. Growth in this ratio while the other ratios decline is an indication that the State's wealth and General Fund revenues are growing faster than its population. According to Standard \& Poor's, the State's ratio of debt per capita is in the "low" category because it is less than $\$ 1,000^{7}$.

## STATE OF THE STATES

According to Moody's, state debt burdens throughout the nation have recently risen. Increases in debt burdens often reflect strong state finances and high demand for state infrastructure. In the past year, many states have elected to use debt to finance their backlogs of infrastructure needs given strong state economies and the affordability of debt in a still relatively low interest rate environment. Moody's expects these nationwide debt issuance trends to continue throughout 2000.

The debt burden in California, however, did not rise significantly, even though the State's strong economy certainly could have supported an increase. State resources have grown at a faster rate than its outstanding debt as state officials have chosen to employ a different strategy and use a pay-as-you-go approach to handle some capital projects that in the past would have been debt financed. This, in part, has helped California avoid the general trend toward a rising debt burden.

## COMPARISONTOOTHER STATES

Comparing California's debt ratios to those of other populous states is useful in evaluating the State's debt position relative to its peers. The following table compares California's debt ratios to other populous states as reported by Moody's. The California ratios stated in the previous section are as of June 30, 2000, while the figures in the following table are based
on older data. Moody's also no longer reports the ratio of debt service to General Fund revenues of other states so this information is not included in the table below.

| Debt Ratios of 10 Most Populous States Ranked by Ratio of Debt to Personal Income |  |  |  |
| :---: | :---: | :---: | :---: |
| State | General Obligation Ratings Moody's/S\&P/Fitch ${ }^{(1)}$ | Debt to Personal Income ${ }^{(2)}$ | Debt Per Capita ${ }^{(3)}$ |
| Texas | Aal/AA/AA + | 1.20\% | \$295 |
| Michigan | Aal/AA+/AA+ | 1.50\% | \$398 |
| Pennsylvania | Aa3/AA/AA | 2.00\% | \$601 |
| California | Aa2/AA/AA | 2.40\% | \$654 |
| Illinois | Aa2/AA/AA | 2.60\% | \$753 |
| Ohio | Aal/AA+/AA+ | 2.70\% | \$668 |
| Georgia | Aaa/AAA/AAA | 2.80\% | \$697 |
| Florida | Aa2/AA+/AA | 3.40\% | \$866 |
| New Jersey | Aal/AA+/AA + | 5.30\% | \$1,804 |
| New York | A $2 / \mathrm{A}+/ \mathrm{A}+$ | 6.40\% | \$2,029 |
| 10 State Median |  | 2.70\% | \$683 |

(1) Moody's Investors Service, Standard \& Poor's, and Fitch.
(2) Moody's February 2000 Report, 2000 State Debt Medians, based on 2000 income figures.
(3) Moody's 2000 State Debt Medians, based on 1999 population figures.

The table shows that California's debt ratios are moderate compared to its peer group, a view shared by all three rating agencies in their analyses of the State's debt position.

## FOCUSON NET TAX-SUPPORTED DEBT

This report focuses only on bonds with principal and interest payments supported directly by the State's General Fund. These bonds, referred to by credit analysts and the rating agencies as "net tax-supported debt," reflect the future obligation of the State to make principal and interest payments from General Fund revenues, such as sales, use tax, and income tax revenue.

The term "net tax-supported debt" does not include bonds with final maturities of less than one year or selfsupporting forms of payment. It excludes the State's tax-exempt commercial paper because these instruments always mature in less than one year.

The State issues a large number of other types of bonds, such as housing revenue bonds that provide their own stream of revenue for repayment of the debt. These types of bonds are referred to as "self-liquidating" bonds and are not covered within the scope of this report. In addition, a variety of financing authorities, such as the California Pollution Control Financing Authority, the California Health Facilities Financing Authority, and the California Infrastructure and Economic Development Bank, issue bonds on behalf of various private sector, not-for-profit entities, and governmental borrowers. Payment of principal and interest on these bonds does not come from the State's General Fund, so they are excluded from this report as well.

## SECTION IV - CALIFORNIA'S UNISSUED DEBT

As of July 1, 2000, the State had a total of $\$ 16.8$ billion in net tax-supported bonds that had been authorized by the voters or by the Legislature but had not been issued ${ }^{8}$ (see Appendix 5). Of this amount, approximately $\$ 14.5$ billion, or 86 percent, consists of general obligation bonds approved by voters in statewide elections. The remaining $\$ 2.3$ billion, or 14 percent, is composed of lease-purchase revenue


Source: State of California, Office of the Treasurer bonds approved by the Legislature. The following chart shows the various programs that will be funded when these bonds are sold in the future.

It is important to note that a sizable portion of the authorized but unissued debt- $\$ 4.47$ billion or 27 percent-represents bonds approved by the voters for parks, clean water, public libraries, and other purposes in the March 2000 election. Another sizable portion- $\$ 3.35$ billion or 20 percent-represents bonds approved by the voters for K-12 education with the stipulation that expenditures could only commence on July 1, 2000.

The State Treasurer's Office is prepared to sell bonds for these new programs, as well as others, as projects are ready to be funded. In some cases, bond-funded projects represent large infrastructure investments that require years to develop. In other cases, projects have an immediate need for funds. To meet real-time funding needs, the Treasurer's Office can issue bonds, or provide funding between bond sales via the State's tax-exempt general obligation commercial paper program or Pooled Money Investment Account loans.

## SECTION V - DEBT CAPACITY

Of the three debt ratios, the<br>rating agencies view California's<br>ratio of debt service to General<br>Fund revenues as the most<br>important factor in evaluating<br>the State's capacity for<br>additional debt.

    Of the three debt ratios, the rating agencies view California's ratio of debt service to General
        Fund revenues as the most important factor in evaluating the State's capacity for additional
        debt. This reflects, in part, the unique characteristics of California's
        Constitution, which provides voters with far-reaching initiative pow-
    ers to limit the fiscal discretion of elected state officials.
The State's current General Fund debt capacity is approximately \$38.95 billion over the next 10 years, based on the most recent Department of Finance (DOF) long-range revenue forecasts and an assumption that the State commits 4 percent of its General Fund revenues to the payment of debt service. This amount includes the $\$ 16.8$ billion in bonds already authorized but not yet issued.

This projected debt capacity is based on the State committing slightly more than the 3.74 percent of General Fund revenues earmarked for debt service in fiscal year 1999-2000. It is also slightly less than the 4.17 percent figure projected in the June 1999 and October 1999 California's Debt Affordability Reports. The 4 percent figure not only approximates a mid-point between 3.74 percent and 4.17 percent, but it represents a debt ratio considered moderate by market standards.

This section of the report also measures the impact on debt capacity if the State were to commit more than 4 percent of its General Fund revenues to debt service. If the State increased the percentage of General Fund revenue earmarked for debt service from 4 percent to 5 percent over the next five years, the amount of debt which could be supported would increase to $\$ 54.06$ billion from $\$ 38.95$ billion. If the State increased its debt service commitment even further, or from 4 percent to 6 percent of General Fund revenues, the amount of debt which could be supported would increase to $\$ 69.20$ billion from $\$ 38.95$ billion.

## LONG-RANGE PROJECTIONS SUBJECT TOLIMITINGCONDITIONS

The State's actual debt capacity at any given time is primarily constrained by limited spending flexibility in the State's budget. Approximately 83 percent of the fiscal year 2000-01 State budget is committed to K-12 education, higher education, prisons, and health and welfare. Funding levels for these programs have limited flexibility due to voter-approved initiatives, federal and state requirements, and other factors.

The State's actual debt capacity also fluctuates year to year based on changes in General Fund revenue. General Fund revenue can be volatile because it is derived primarily from sales and income taxes, which grow or shrink based on economic cycles.

To address the inherent variability of both long-range revenue forecasts and expenditure policies, this section of the report uses "sensitivity" analyses-based on differing revenue scenarios-to illustrate a range of estimated debt capacity under varying economic and fiscal circumstances. These sensitivity analyses result in an expanded range of debt affordability,

| State General Fund Revenues |  |  |
| :---: | :---: | :---: |
| Fiscal Year Ending June 30 | DOF Revenue Forecasts ${ }^{(1)}$ | Annual \% Change |
| 2001 | \$73,862,000 | 3.79\% |
| 2002 | \$77,941,000 | 5.52\% |
| 2003 | \$82,424,000 | 5.75\% |
| 2004 | \$86,964,000 | 5.51\% |
| 2005 | \$91,606,000 | 5.34\% |
| 2006 | \$96,571,000 | 5.42\% |
| 2007 | \$101,857,000 | 5.47\% |
| 2008 | \$107,428,000 | 5.47\% |
| $2009{ }^{(2)}$ | \$113,304,312 | 5.47\% |
| $2010{ }^{(2)}$ | \$ 1 19,502,057 | 5.47\% |
| $2011{ }^{(2)}$ | \$126,039,820 | 5.47\% |
| ${ }^{(1)}$ (\$Thousands) <br> ${ }^{(2)}$ The latest DOF revenue projections forecast General Fund revenue through fiscal year 2007-08. To calculate bond issuance capacity over a longer period, the growth rate in General Fund revenue provided by the DOF for fiscal year 2007-08 was also assumed for fiscal years 2008-09, 2009-10, and 2010-1 I. |  |  |

encompassing both higher and lower alternative projections of additional capacity for new General Fund debt over the next 10 years, as discussed in depth below.

The "base case" analysis estimates additional debt capacity of approximately $\$ 38.95$ billion. The "base case" is derived from the most recent 10-year revenue forecasts from the DOF. It further assumes that the State devotes 4 percent of General Fund revenues to debt service and sells its previously authorized but unissued debt as quickly as possible, consistent with this constraint.

Any credible and useful analysis of state debt affordability should account for limited flexibility in the State budget and the volatility in General Fund revenues. With these factors in mind, we have developed a debt affordability model, which uses a sensitivity analysis of General Fund revenues to develop ranges of debt capacity estimates over time. (Appendices 6 and 7 present the assumptions supporting all estimates of debt capacity.)

The chart below illustrates historic and projected trends in General Fund bond debt service and General Fund revenues, consistent with the "base case" scenario discussed above. The

Historic and Projected General Fund Revenues and Debt Service (\$ Thousands)
 bar chart data measured against the left axis shows annual debt service rising from a historic $\$ 598$ million in fiscal year 1987-88 to an estimated $\$ 4.8$ billion in fiscal year 2009-10. The line chart data measured against the right axis shows annual General Fund revenues rising from a historic $\$ 33$ billion in fiscal year 198788 to an estimated $\$ 119.5$ billion in fiscal year 2009-10.

The actual amount of debt the State can afford to issue will depend on the performance of the economy, thus underscoring the importance of infrastructure investment strategies that sustain economic growth. Debt capacity also will be affected by any changes in expenditure demands on the State's revenues.

## SENSITIVITY ANALYSES - ALTERNATIVES

To account for potential changes in the state economy and the resulting inherent variability in long-range forecasts of General Fund revenues, we performed "sensitivity analyses" on our "base case" estimates of debt capacity by adjusting the projected annual rate of growth in General Fund revenues and maintaining parallel expenditure growth.

The sensitivity analyses project a range of possible variances in the event revenues increase or decrease from forecasts by 1 percent, compounded annually. These analyses continue to assume that the State devotes 4 percent of General Fund revenues to debt service and sells its previously-authorized but unissued debt as quickly as possible, consistent with this constraint.

| Total Additional Debt Capacity Under Alternative Revenue Scenarios (\$ Thousands) |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Fiscal Year 2001-02 |  | Fiscal Year 2004-05 |  | Fiscal Year 2009-10 |  |
|  | Annual Debt Service | Cumulative Additional Debt Capacity ${ }^{(3)}$ | Annual Debt Service ${ }^{(2)}$ | Cumulative Additional Debt Capacity ${ }^{(3)}$ | Annual Debt Service ${ }^{(2)}$ | Cumulative Additional Debt Capacity ${ }^{(3)}$ |
| DOF Forecast + $1 \%$ | \$279,535 | \$6,790,000 | \$1,371,865 | \$19,485,000 | \$3,377,460 | \$45,395,500 |
| DOF Forecast (base) | \$219,800 | \$5,780,000 | \$1,193,310 | \$16,940,000 | \$2,907,961 | \$38,945,500 |
| DOF Forecast - 1\% | \$157,735 | \$4,770,000 | \$1,024,585 | \$14,585,000 | \$2,471,659 | \$33,075,500 |
| ${ }^{(1)}$ All scenarios maintain a maximum annual ratio of debt service to General Fund revenue of 4 percent. <br> ${ }^{(2)}$ Represents annual payments of debt service in the selected fiscal years of 2001-02, 2004-05, and 2009-10. See Appendix 7 for the assumptions supporting this debt capacity analysis. <br> ${ }^{(3)}$ Represents additional debt capacity on a cumulative basis through the selected fiscal years of 2001-02, 2004-05, and 2009-10. Debt capacity is defined as "additional" because it includes the $\$ 16.8$ billion of authorized but unissued bonds. |  |  |  |  |  |  |

These sensitivity analyses result in an expanded range of debt affordability, encompassing both higher and lower alternative projections of additional General Fund debt capacity over the next 10 years. (For greater detail, please see Appendices 8.1, 8.2, and 8.3.)

The full range of additional debt capacity over the next 10 years spans from a low of $\$ 33.08$ billion to a high of $\$ 45.40$ billion, including the future issuance of $\$ 16.8$ billion in debt already authorized by the voters or the Legislature but not yet issued. This additional capac-ity-by whatever measure-is only available incrementally over the 10-year span.

As previously mentioned, assumptions regarding the relative share of future state budgets committed to debt service will impact the estimate of debt capacity. To demonstrate the sensitivity of estimated debt capacity to this assumption, we have calculated debt capacity that would result if the State committed more than 4 percent of General Fund revenues to debt service. For illustration purposes only, we measured the impact on debt capacity if the State increased the amount it expects to spend on debt service gradually over the next five years to accommodate expenditure of either 5 percent or 6 percent of General Fund revenues on debt service by fiscal year 2006-07. In the 5 percent case, the amount of debt that could be supported would increase to $\$ 54.06$ billion from the $\$ 38.95$ billion available in the 4 percent base case, or by $\$ 15.11$ billion over the next 10 years. In the 6 percent case, the amount of debt that could be supported would increase to $\$ 69.20$ billion from the $\$ 38.95$ billion available in the 4 percent base case, or by $\$ 30.25$ billion over the next 10 years. (Appendices 8.4 and 8.5 provide greater detail on these debt issuance scenarios.)

While it may not be practical to increase the debt service share of the State's General Fund budget to either of these levels on either a near-term or sustained basis, given the other spending priorities of the State, this additional sensitivity analysis reveals the potential capacity implications of doing so.

The alternative scenarios used in this report do not represent the full range of possibilities, nor are they intended to predict any particular budgetary response to changes in California's economy or the State's financial condition. Policy decisions made at the time will determine, for instance, the proportion of future revenue growth that will be allocated toward operating expenditures, direct services, pay-as-you-go infrastructure projects, or long-term debt service. In fact, it is unlikely that any future growth in revenues would be allocated such that precisely 4 percent would accrue toward supporting additional debt. However, the 4 percent ratio is a valid assumption, as any significant variation from it would reflect a change in underlying budgetary or fiscal policy. By using the 4 percent ratio, the sensitivity analyses have a means of "holding constant" the underlying budgetary policy so that we can examine solely the potential impacts of the alternative revenue growth scenarios-"all other things being equal."

## SECTION VI-THE STATE'S APPROACH TO BOND SALES

The State Treasurer's Office carefully manages its bond sales to maximize investor interest in the State's bonds. Lease-purchase revenue bond sales are scheduled, to the maximum extent possible, to manage supply in the marketplace, while at the same time meeting the State's various capital project expenditure needs. General obligation bonds are now being sold as often as six times per year, rather than three times, in response to investor requests for more frequent sales.

The State Treasurer's Office also announces its planned bond sales up to six months in advance so the market can prepare for upcoming sales. This disciplined approach to scheduling bond sales has been well received by the marketplace.

Because variable rate bonds can
be sold at lower interest rates
than fixed rate bonds, the

Treasurer's new program would
save taxpayers millions of
dollars in debt service costs.

The State Treasurer's Office also monitors opportunities for the State to refund high-interest rate debt to reduce interest costs to taxpayers. These refunding opportunities, like an individual's opportunity to refinance their mortgage, are very dependent on market interest rates.

Finally, the State Treasurer's Office is always looking to improve the State's bond sale process in ways that achieve cost savings or efficiencies. One of the State Treasurer's recent initiatives was to sell the State's general obligation bonds via the Internet. Internet bidding of bonds, commonly referred to as electronic bidding, offers advantages to both the State and the firms bidding on its bonds. The advantages include greater convenience, improved accuracy of bids, and improved timeliness in the delivery of bids. By eliminating manual processes, electronic bidding also allows for last-minute responses to market changes, which can result in better bids. Electronic bidding has been used to conduct the State's general obligation bond sales since February 2000.

Another initiative the State Treasurer is pursuing includes the issuance of variable rate general obligation bonds. Currently, state law only permits general obligation bonds to be sold on a fixed rate basis. The Treasurer intends to sponsor legislation needed to authorize general obligation bonds to be sold on a variable rate basis. Because variable rate bonds can be sold at lower interest rates than fixed rate bonds, the Treasurer's new program would save taxpayers millions of dollars in debt service costs.

## PLANNEDBOND SALES

In fiscal year 1999-00, the State sold $\$ 2.75$ billion in general obligation bonds and $\$ 293$ million in lease-purchase revenue bonds for a total of $\$ 3.043$ billion. The State plans to sell approximately $\$ 3.25$ billion in general obligation bonds and $\$ 93$ million in lease-purchase revenue bonds, for a total of $\$ 3.34$ billion, during fiscal year 2000-01. The State also plans to sell approximately $\$ 3.1$ billion in general obligation bonds and $\$ 1.01$ billion in lease-purchase revenue bonds, for a total of $\$ 4.11$ billion, during fiscal year 2001-02. The timing and amount of the proposed bond issues may vary depending on the actual cash needs of bondfunded projects to be financed and on market conditions at the time of sale.

The graph below illustrates that the amount of bonds sold is projected to increase over the three-year period in response to the needs of bond-funded projects.


The projected General Fund debt service associated with the issuance of these recent and planned bond sales is approximately $\$ 310.8$ million in fiscal year 2001-02 and $\$ 674.5$ million in fiscal year 2002-03 (see Appendix 9). The combined debt service for all outstanding bonds and recent planned bond sales is expected to peak in fiscal year 2002-03 at approximately $\$ 3.36$ billion, declining thereafter as principal is retired. As new bonds are issued, older bonds will mature, producing reductions in General Fund debt service that will partially offset the increased debt service from newly-issued bonds.

The graph below shows the debt service requirements on existing debt and the additional debt service requirements projected from the planned bond sales. Factoring in the projected increase in debt service, California's debt service as a percent of revenues ratio would increase from 3.74 percent to a maximum of 4.17 percent by the end of fiscal year 2002-03. Based upon the rating agencies' general point of view, the State's debt burden would still remain "moderate."

${ }^{1}$ General obligation bonds are backed by the full faith and credit of the State of California. Debt service on lease-purchase revenue bonds is subject to appropriation by the State Legislature. Therefore, lease-purchase revenue bonds generally carry a bond rating below the State's general obligation bond rating.
${ }^{2}$ The credit outlook designation is Moody's early warning system of potential rating changes to come. Credit outlooks focus on possible trends and developments that may be expected to arise over the near to medium term, and may indicate a need for a rating review in the future. Moody's generally maintains a rating outlook for only those credits where there is significant market interest and active secondary market trading. For this reason, investors often react to a change in outlook even before an actual rating change occurs.
${ }^{3}$ The CHUBB Corporation produces a semi-annual report, entitled Relative Value Study of General Obligation Bonds, that describes how the State of New Jersey's general obligation bonds perform relative to Moody's composite state yields and relative to each individual state. Permission was granted to the State of California to use information obtained from its July 14,2000 , report to create the graph in this report.
${ }^{4}$ Derived from the CHUBB Corporation's July 14, 2000, semi-annual Relative Value Study of General Obligation Bonds.
${ }^{5}$ Moody's general guidelines also assume that a state's debt burden is high if debt service as a percentage of general revenues exceeds 10 percent, and low if it is below 2 percent.
${ }^{6}$ S\&P's benchmarks state that debt as a percent of personal income is moderate at 3 percent to 6 percent and high above 6 percent.
${ }^{7}$ S\&P's benchmarks also state that debt per capita is moderate at $\$ 1,000$ to $\$ 2,500$ and high above $\$ 2,500$.
${ }^{8}$ For purposes of this report, authorized and issued commercial paper is considered to be authorized but unissued net tax-supported debt.

## APPENDICES

## APPENDIX I

Equivalent Credit Ratings
Major National Municipal Credit Rating Agencies

| Fitch | Moody's Investors Service | Standard \& Poor's |
| :---: | :---: | :---: |
| AAA | Aaa | AAA |
| AA+ | Aal | AA+ |
| AA | Aa2 | AA |
| AA- | Aa3 | AA- |
| A+ | AI | A+ |
| A | A2 | A |
| A- | A3 | A- |

## APPENDIX 2

Outstanding Net Tax-Supported Bonds-as of July I, 2000 (\$ Thousands)

| General Obligation Bonds (Non-Self Liquidating) | Voter Authorization |  | Bonds Outstanding |
| :---: | :---: | :---: | :---: |
|  | Date | Amount |  |
| California Earthquake Safety and Housing Rehabilitation Bond Act of 1988 | 6/7/88 | \$150,000 | \$95,510 |
| California Library Construction and Renovation Bond Act of 1988 | 11/8/88 | 75,000 | 52,325 |
| California Library Construction and Renovation Bond Act of 2000 | 3/7/00 | 350,000 | - |
| California Park and Recreational Facilities Act of 1984 | 6/5/84 | 370,000 | 183,345 |
| California Parklands Act of 1980 | 11/4/80 | 285,000 | 54,930 |
| California Safe Drinking Water Bond Law of 1976 | 6/8/76 | 175,000 | 59,710 |
| California Safe Drinking Water Bond Law of 1984 | 11/6/84 | 75,000 | 36,340 |
| California Safe Drinking Water Bond Law of 1986 | 11/4/86 | 100,000 | 71,900 |
| California Safe Drinking Water Bond Law of 1988 | 11/8/88 | 75,000 | 52,330 |
| California Wildlife, Coastal, and Park Land Conservation Act of 1988 | 6/7/88 | 776,000 | 506,755 |
| Class Size Reduction Public Education Facilities Bond Act of 1998 (Hi Ed) | 11/3/98 | 2,500,000 | 89,000 |
| Class Size Reduction Public Education Facilities Bond Act of 1998 (K-12) | 11/3/98 | 6,700,000 | 2,109,165 |
| Clean Air and Transportation Improvement Bond Act of 1990 | 6/5/90 | 1,990,000 | 1,121,990 |
| Clean Water and Water Conservation Bond Law of 1978 | 6/6/78 | 375,000 | 69,200 |
| Clean Water and Water Reclamation Bond Law of 1988 | 11/8/88 | 65,000 | 49,810 |
| Clean Water Bond Law of 1970 | 11/3/70 | 250,000 | 5,500 |
| Clean Water Bond Law of 1974 | 6/4/74 | 250,000 | 11,260 |
| Clean Water Bond Law of 1984 | 11/6/84 | 325,000 | 111,105 |
| Community Parklands Act of 1986 | 6/3/86 | 100,000 | 55,995 |
| County Correctional Facility Capital Expenditure and Youth Facility Bond Act of 1988 | 11/8/88 | 500,000 | 337,745 |
| County Correctional Facility Capital Expenditure Bond Act of 1986 | 6/3/86 | 495,000 | 282,525 |
| County Jail Capital Expenditure Bond Act of 1981 | 11/2/82 | 280,000 | 99,450 |
| County Jail Capital Expenditure Bond Act of 1984 | 6/5/84 | 250,000 | 88,650 |
| Earthquake Safety and Public Buildings Rehabilitation Bond Act of 1990 | 6/5/90 | 300,000 | 128,555 |
| Fish and Wildlife Habitat Enhancement Act of 1984 | 6/5/84 | 85,000 | 37,955 |
| Hazardous Substance Cleanup Bond Act of 1984 | 11/6/84 | 100,000 | 39,590 |
| Higher Education Facilities Bond Act of 1986 | 11/4/86 | 400,000 | 191,900 |
| Higher Education Facilities Bond Act of 1988 | 11/8/88 | 600,000 | 328,695 |
| Higher Education Facilities Bond Act of June 1990 | 6/5/90 | 450,000 | 277,875 |
| Higher Education Facilities Bond Act of June 1992 | 6/2/92 | 900,000 | 700,190 |
| Housing and Homeless Bond Act of 1988 | 11/8/88 | 300,000 | 114,010 |
| Housing and Homeless Bond Act of 1990 | 6/5/90 | 150,000 | 80,365 |
| Lake Tahoe Acquisitions Bond Act | 8/2/82 | 85,000 | 40,160 |
| New Prison Construction Bond Act of 1981 | 6/8/82 | 495,000 | 116,000 |
| New Prison Construction Bond Act of 1984 | 6/5/84 | 300,000 | 82,500 |
| New Prison Construction Bond Act of 1986 | 11/4/86 | 500,000 | 255,405 |
| New Prison Construction Bond Act of 1988 | 11/8/88 | 817,000 | 451,740 |
| New Prison Construction Bond Act of 1990 | 6/5/90 | 450,000 | 272,150 |
| Passenger Rail and Clean Air Bond Act of 1990 | 6/5/90 | 1,000,000 | 657,940 |

## APPENDIX 2 - CONTINUED

## Outstanding Net Tax-Supported Bonds-as of July I, 2000 (\$ Thousands) continued

| General Obligation Bonds (Non-Self Liquidating) | Voter Authorization |  | Bonds Outstanding |
| :---: | :---: | :---: | :---: |
|  | Date | Amount |  |
| Public Education Facilities Bond Act of 1996 | 3/26/96 | \$3,000,000 | \$2,533,740 |
| 1988 School Facilities Bond Act | 11/8/88 | 800,000 | 468,440 |
| 1990 School Facilities Bond Act | 6/5/90 | 800,000 | 492,805 |
| 1992 School Facilities Bond Act | 11/3/92 | 900,000 | 678,231 |
| Safe, Clean Reliable Water Supply Act of 1996 | 11/5/96 | 995,000 | 197,135 |
| Safe Drinking Water Bond Act of 2000 | 3/7/00 | 1,970,000 | - |
| Safe Neighborhood Parks Bond Act of 2000 | 3/7/00 | 2,100,000 | - |
| School Building and Earthquake Bond Act of 1974 | 11/5/74 | 40,000 | 34,660 |
| School Facilities Bond Act of 1988 | 6/7/88 | 800,000 | 424,505 |
| School Facilities Bond Act of 1990 | 11/6/90 | 800,000 | 519,520 |
| School Facilities Bond Act of 1992 | 6/2/92 | 1,900,000 | 1,322,165 |
| Seismic Retrofit Bond Act of 1996 | 3/26/96 | 2,000,000 | 1,045,760 |
| Senior Center Bond Act of 1984 | 11/6/84 | 50,000 | 15,000 |
| State Beach, Park, Recreational and Historical Facilities Bonds | 6/4/74 | 250,000 | 2,355 |
| State School Building Lease-Purchase Bond Law of 1982 | 11/2/82 | 500,000 | 88,440 |
| State School Building Lease-Purchase Bond Law of 1984 | 11/6/84 | 450,000 | 181,250 |
| State School Building Lease-Purchase Bond Law of 1986 | 11/4/86 | 800,000 | 408,650 |
| State, Urban, and Coastal Park Bond Act of 1976 | 11/2/76 | 280,000 | 21,325 |
| Veterans' Homes Bond Act of 2000 | 3/7/00 | 50,000 | - |
| Water Conservation and Water Quality Bond Law of 1986 | 6/3/86 | 150,000 | 80,855 |
| Water Conservation Bond Law of 1988 | 11/8/88 | 60,000 | 35,210 |
| Total General Obligation Bonds |  | \$42,138,000 | \$17,869,616 |
| Lease-Purchase Revenue Bonds |  |  | Bonds Outstanding |
| California Community Colleges |  |  | \$639,135 |
| Department of Corrections |  |  | 2,615,371 |
| Department of the Youth Authority |  |  | 8,785 |
| Energy Efficiency Program (Various State Agencies) |  |  | 125,530 |
| The Regents of The University of California |  |  | 1,082,663 |
| Trustees of The California State University |  |  | 710,660 |
| Various State Office Buildings |  |  | 1,498,985 |
| Total Lease-Purchase Revenue Bonds |  |  | \$6,681,129 |
| Total Outstanding Net Tax-Supported Bonds |  |  | \$24,550,745 |
| Source: State of California, Office of the Treasurer |  |  |  |

## APPENDIX 3

Schedule of Debt Service Requirements
For General Obligation Bonds ${ }^{(a)}$ (Non-Self Liquidating)-as of July I, 2000

## Fiscal Year Ending

Current Debt

| June 30 | Interest |
| :--- | ---: |
| 2001 | $\$ 1,032,103,510$ |
| 2002 | $947,874,108$ |
| 2003 | $872,760,250$ |
| 2004 | $796,834,558$ |
| 2005 | $731,192,759$ |
| 2006 | $665,731,889$ |
| 2007 | $605,502,298$ |
| 2008 | $551,894,959$ |
| 2009 | $496,061,964$ |
| 2010 | $441,257,021$ |
| 2011 | $392,481,861$ |
| 2012 | $344,164,781$ |
| 2013 | $311,259,151$ |

20
201
20
2017 221,857,970

201
201
2020
2021
2022
202
2024 -

202
2026 45,883,770
2027 33,019,08
2028
202
21,493,111
11,731,645
2030
4,091,566
Total
\$10,347,545,702

| Principal ${ }^{(b)}$ | Total |
| :---: | :---: |
| \$1,189,233,068 | \$2,221,336,578 ${ }^{\text {(c) }}$ |
| 1,233,205,000 | 2,181,079,108 |
| 1,182,526,392 | 2,055,286,642 |
| 1,108,580,000 | 1,905,414,558 |
| 1,045,519,389 | 1,776,712,148 |
| 982,165,000 | 1,647,896,889 |
| 937,565,000 | 1,543,067,298 |
| 920,563,078 | 1,472,458,037 |
| 911,350,000 | 1,407,411,964 |
| 842,250,000 | 1,283,507,021 |
| 755,904,045 | 1,148,385,906 |
| 613,310,000 | 957,474,781 |
| 502,415,000 | 813,674,151 |
| 426,975,000 | 713,577,168 |
| 415,550,000 | 681,022,601 |
| 413,265,000 | 657,287,692 |
| 413,340,000 | 635,197,970 |
| 412,620,000 | 613,111,663 |
| 411,585,000 | 590,599,444 |
| 407,885,000 | 565,518,656 |
| 406,560,000 | 543,913,482 |
| 390,290,000 | 507,125,566 |
| 392,610,000 | 488,412,905 |
| 322,870,000 | 399,578,940 |
| 283,520,000 | 343,931,332 |
| 245,740,000 | 291,623,770 |
| 229,100,000 | 262,119,082 |
| 211,600,000 | 233,093,111 |
| 160,395,000 | 172,126,645 |
| 101,125,000 | 105,216,566 |
| \$17,869,615,972 | \$28,217,161,674 |

${ }^{(a)}$ Does not include commercial paper outstanding
${ }^{(b)}$ Includes scheduled mandatory sinking fund payments as well as serial maturities.
${ }^{(c)}$ Total represents the remaining debt service requirements from August 1, 2000 through June 30, 2001
Source: State of California, Office of the Treasurer

## APPENDIX 4

## Schedule of Debt Service Requirements

For Lease-Purchase Revenue Bonds-as of July I, 2000

Fiscal Year Ending Current Debt
June 30 Interest Principal ${ }^{(a)}$ Total

| 2001 | \$341,206,937 | \$316,464,020 | \$657,670,956 ${ }^{\text {(b) }}$ |
| :---: | :---: | :---: | :---: |
| 2002 | 338,516,520 | 298,370,773 | 636,887,293 |
| 2003 | 326,502,432 | 304,051,119 | 630,553,550 |
| 2004 | 310,689,493 | 312,086,386 | 622,775,879 |
| 2005 | 296,167,503 | 326,004,507 | 622,172,010 |
| 2006 | 277,040,610 | 344,962,555 | 622,003,164 |
| 2007 | 264,323,824 | 297,368,920 | 561,692,744 |
| 2008 | 246,133,752 | 304,591,788 | 550,725,540 |
| 2009 | 234,292,699 | 325,637,732 | 559,930,432 |
| 2010 | 211,750,616 | 313,191,634 | 524,942,250 |
| 2011 | 184,072,471 | 324,870,000 | 508,942,471 |
| 2012 | 166,757,300 | 307,080,000 | 473,837,300 |
| 2013 | 150,259,540 | 314,055,000 | 464,314,540 |
| 2014 | 133,514,950 | 315,295,000 | 448,809,950 |
| 2015 | 116,374,745 | 331,840,000 | 448,214,745 |
| 2016 | 98,579,273 | 311,230,000 | 409,809,273 |
| 2017 | 81,518,601 | 314,145,000 | 395,663,601 |
| 2018 | 64,854,193 | 326,475,000 | 391,329,193 |
| 2019 | 48,008,567 | 282,810,000 | 330,818,567 |
| 2020 | 33,200,881 | 250,385,000 | 283,585,881 |
| 2021 | 21,512,655 | 181,270,000 | 202,782,655 |
| 2022 | 11,956,659 | 152,615,000 | 164,571,659 |
| 2023 | 5,634,088 | 95,055,000 | 100,689,088 |
| 2024 | 1,404,391 | 15,155,000 | 16,559,391 |
| 2025 | 478,230 | 16,120,000 | 16,598,230 |
| Total ${ }^{(c)}$ | \$3,964,750,929 | \$6,681,129,434 | \$10,645,880,363 |

${ }^{(a)}$ Includes scheduled mandatory sinking fund payments as well as serial maturities.
(b) Total represents the remaining debt service requirements from August 1, 2000, through June 30, 2001.
(c) Totals may not add due to rounding.

Source: State of California, Office of the Treasurer

## APPENDIX 5

## Authorized and Unissued Net Tax-Supported Bonds-as of July I, 2000 (\$ Thousands)

| General Obligation Bonds (Non-Self Liquidating) | Voter Authorization |  |  |
| :---: | :---: | :---: | :---: |
|  | Date | Amount | Unissued |
| California Earthquake Safety and Housing Rehabilitation Bond Act of 1988 | 6/7/88 | \$150,000 | - |
| California Library Construction and Renovation Bond Act of 1988 | 11/8/88 | 75,000 | \$3,125 |
| California Library Construction and Renovation Bond Act of 2000 | 3/7/00 | 350,000 | 350,000 |
| California Park and Recreational Facilities Act of 1984 | 6/5/84 | 370,000 | 1,100 |
| California Parklands Act of 1980 | 11/4/80 | 285,000 | - |
| California Safe Drinking Water Bond Law of 1976 | 6/8/76 | 175,000 | 2,500 |
| California Safe Drinking Water Bond Law of 1984 | 11/6/84 | 75,000 | - |
| California Safe Drinking Water Bond Law of 1986 | 11/4/86 | 100,000 | - |
| California Safe Drinking Water Bond Law of 1988 | 11/8/88 | 75,000 | 8,265 |
| California Wildlife, Coastal, and Park Land Conservation Act of 1988 | 6/7/88 | 776,000 | 14,980 |
| Class Size Reduction Public Education Facilities Bond Act of 1998 (Hi Ed) | 11/3/98 | 2,500,000 | 2,411,000 |
| Class Size Reduction Public Education Facilities Bond Act of 1998 (K-12) | 11/3/98 | 6,700,000 | 4,587,300 |
| Clean Air and Transportation Improvement Bond Act of 1990 | 6/5/90 | 1,990,000 | 565,225 |
| Clean Water and Water Conservation Bond Law of 1978 | 6/6/78 | 375,000 | - |
| Clean Water and Water Reclamation Bond Law of 1988 | 11/8/88 | 65,000 | - |
| Clean Water Bond Law of 1970 | 11/3/70 | 250,000 | - |
| Clean Water Bond Law of 1974 | 6/4/74 | 250,000 | - |
| Clean Water Bond Law of 1984 | 11/6/84 | 325,000 | - |
| Community Parklands Act of 1986 | 6/3/86 | 100,000 | - |
| County Correctional Facility Capital Expenditure and Youth Facility Bond Act of 1988 | 11/8/88 | 500,000 | - |
| County Correctional Facility Capital Expenditure Bond Act of 1986 | 6/3/86 | 495,000 | - |
| County Jail Capital Expenditure Bond Act of 1981 | 11/2/82 | 280,000 | - |
| County Jail Capital Expenditure Bond Act of 1984 | 6/5/84 | 250,000 | - |
| Earthquake Safety and Public Buildings Rehabilitation Bond Act of 1990 | 6/5/90 | 300,000 | 155,000 |
| Fish and Wildlife Habitat Enhancement Act of 1984 | 6/5/84 | 85,000 | 3,000 |
| Hazardous Substance Cleanup Bond Act of 1984 | 11/6/84 | 100,000 | - |
| Higher Education Facilities Bond Act of 1986 | 11/4/86 | 400,000 | - |
| Higher Education Facilities Bond Act of 1988 | 11/8/88 | 600,000 | 11,705 |
| Higher Education Facilities Bond Act of June 1990 | 6/5/90 | 450,000 | 8,000 |
| Higher Education Facilities Bond Act of June 1992 | 6/2/92 | 900,000 | 26,110 |
| Housing and Homeless Bond Act of 1988 | 11/8/88 | 300,000 | - |
| Housing and Homeless Bond Act of 1990 | 6/5/90 | 150,000 | - |
| Lake Tahoe Acquisitions Bond Act | 8/2/82 | 85,000 | - |
| New Prison Construction Bond Act of 1981 | 6/8/82 | 495,000 | - |
| New Prison Construction Bond Act of 1984 | 6/5/84 | 300,000 | - |
| New Prison Construction Bond Act of 1986 | 11/4/86 | 500,000 | 1,500 |

## APPENDIX 5 - CONTINUED

## Authorized and Unissued Net Tax-Supported Bonds-as of July I, 2000 (\$ Thousands) continued

| General Obligation Bonds (Non-Self Liquidating) | Voter Authorization |  |  |
| :---: | :---: | :---: | :---: |
|  | Date | Amount | Unissued |
| New Prison Construction Bond Act of 1988 | 11/8/88 | \$817,000 | \$16,000 |
| New Prison Construction Bond Act of 1990 | 6/5/90 | 450,000 | 20,100 |
| Passenger Rail and Clean Air Bond Act of 1990 | 6/5/90 | 1,000,000 | 24,900 |
| Public Education Facilities Bond Act of 1996 | 3/26/96 | 3,000,000 | 310,185 |
| 1988 School Facilities Bond Act | 11/8/88 | 800,000 | 7,000 |
| 1990 School Facilities Bond Act | 6/5/90 | 800,000 | 3,745 |
| 1992 School Facilities Bond Act | 11/3/92 | 900,000 | 12,594 |
| Safe, Clean Reliable Water Supply Act of 1996 | 11/5/96 | 995,000 | 791,000 |
| Safe Drinking Water Bond Act of 2000 | 3/7/00 | 1,970,000 | 1,970,000 |
| Safe Neighborhood Parks Bond Act of 2000 | 3/7/00 | 2,100,000 | 2,100,000 |
| School Building and Earthquake Bond Act of 1974 | 1/5/74 | 40,000 | - |
| School Facilities Bond Act of 1988 | 6/7/88 | 800,000 | - |
| School Facilities Bond Act of 1990 | 11/6/90 | 800,000 | 6,500 |
| School Facilities Bond Act of 1992 | 6/2/92 | 1,900,000 | 47,400 |
| Seismic Retrofit Bond Act of 1996 | 3/26/96 | 2,000,000 | 908,645 |
| Senior Center Bond Act of 1984 | 11/6/84 | 50,000 | - |
| State Beach, Park, Recreational and Historical Facilities Bonds | 6/4/74 | 250,000 | - |
| State School Building Lease-Purchase Bond Law of 1982 | 11/2/82 | 500,000 | - |
| State School Building Lease-Purchase Bond Law of 1984 | 11/6/84 | 450,000 | - |
| State School Building Lease-Purchase Bond Law of 1986 | 11/4/86 | 800,000 | - |
| State, Urban, and Coastal Park Bond Act of 1976 | 11/2/76 | 280,000 | - |
| Veterans' Homes Bond Act of 2000 | 3/7/00 | 50,000 | 50,000 |
| Water Conservation and Water Quality Bond Law of 1986 | 6/3/86 | 150,000 | 31,000 |
| Water Conservation Bond Law of 1988 | 11/8/88 | 60,000 | 16,435 |
| Total General Obligation Bonds |  | \$42,138,000 | \$14,464,314 |
| Lease-Purchase Debt |  |  | Unissued |
| Department of Corrections |  |  | \$413,351 |
| Department of the Youth Authority |  |  | 8,577 |
| Energy Efficiency Program (Various State Agencies) |  |  | 264,085 |
| The Regents of The University of California |  |  | 600,000 |
| Various State Office Buildings |  |  | 1,069,795 |
| Total Lease-Purchase Debt |  |  | \$2,355,808 |
| Total Authorized and Unissued Net Tax-Supported Bonds |  |  | \$16,820,122 |
| Source: State of California, Office of the Treasurer |  |  |  |


| Historic and Projected Demographic, Economic, and Fiscal Data |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| The following table presents underlying historic and projected population, personal income, and General Fund revenue information utilized in this report. |  |  |  |  |  |  |  |  |  |  |
| Fiscal Year Ending June 30 | Population (000's) | $\begin{gathered} \% \\ \text { Change } \end{gathered}$ | $\begin{gathered} \text { Personal } \\ \text { Income (000's) } \end{gathered}$ | $\begin{gathered} \% \\ \text { Change } \end{gathered}$ | General Fund Revenues (000's) | $\begin{gathered} \% \\ \text { Change } \end{gathered}$ | $\begin{aligned} & \text { General Fund } \\ & \text { Revenues (000's) }{ }^{(1)} \end{aligned}$ | $\begin{gathered} \% \\ \text { Change } \end{gathered}$ | General Fund Revenues (000's) ${ }^{(2)}$ | $\begin{gathered} \% \\ \text { Change } \end{gathered}$ |
| 1989 | 29,142 | n/a | \$606,700,000 | n/a | \$37,651,878 | n/a |  |  |  |  |
| 1990 | 29,944 | 2.75\% | 655,600,000 | 8.06\% | 38,546,178 | 2.38\% |  |  |  |  |
| 1991 | 30,565 | 2.07 | 669,800,000 | 2.17 | 40,563,041 | 5.23 |  |  |  |  |
| 1992 | 31,188 | 2.04 | 701,600,000 | 4.75 | 42,925,671 | 5.82 |  |  |  |  |
| 1993 | 31,517 | 1.05 | 714,100,000 | 1.78 | 42,757,910 | -0.39 |  |  |  |  |
| 1994 | 31,790 | 0.87 | 735,100,000 | 2.94 | 40,527,732 | -5.22 |  |  |  |  |
| 1995 | 32,063 | 0.86 | 771,500,000 | 4.95 | 42,690,000 | 5.34 |  |  |  |  |
| 1996 | 32,383 | 1.00 | 812,400,000 | 5.30 | 46,296,000 | 8.45 |  |  |  |  |
| 1997 | 32,957 | 1.77 | 862,800,000 | 6.20 | 49,210,000 | 6.29 |  |  |  |  |
| 1998 | 33,494 | 1.63 | 920,500,000 | 6.69 | 54,973,000 | 11.71 |  |  |  |  |
| 1999 | 34,036 | 1.62 | 989,700,000 | 7.52 | 58,615,000 | 6.63 |  |  |  |  |
| 2000 | 34,624 | 1.73 | 1,063,000,000 | 7.41 | 71,162,000 | 21.41 |  |  |  |  |
| 2001 | 35,211 | 1.70 | 1,121,100,000 | 5.47 | 73,862,000 | 3.79 | \$73,150,380 | 2.79\% | \$74,573,620 | 4.79\% |
| 2002 | 35,788 | 1.64 | 1,184,100,000 | 5.62 | 77,941,000 | 5.52 | 76,458,577 | 4.52 | 79,437,655 | 6.52 |
| 2003 | 36,358 | 1.59 | 1,254,700,000 | 5.96 | 82,424,000 | 5.75 | 80,091,726 | 4.75 | 84,801,116 | 6.75 |
| 2004 | 36,920 | 1.55 | 1,330,300,000 | 6.03 | 86,964,000 | 5.51 | 83,702,344 | 4.51 | 90,320,061 | 6.51 |
| 2005 | 37,482 | 1.52 | 1,410,400,000 | 6.02 | 91,606,000 | 5.34 | 87,333,219 | 4.34 | 96,044,403 | 6.34 |
| 2006 | 38,050 | 1.52 | 1,495,500,000 | 6.03 | 96,571,000 | 5.42 | 91,193,304 | 4.42 | 102,210,406 | 6.42 |
| 2007 | 38,665 | 1.62 | 1,584,400,000 | 5.94 | 101,857,000 | 5.47 | 95,273,012 | 4.47 | 108,827,194 | 6.47 |
| 2008 | 39,289 | 1.61 | 1,677,900,000 | 5.90 | 107,428,000 | 5.47 | 99,531,176 | 4.47 | 115,867,696 | 6.47 |
| 2009 | 39,922 | 1.61 | 1,776,500,000 | 5.88 | 113,304,312 | 5.47 | 103,980,219 | 4.47 | 123,364,336 | 6.47 |
| 2010 | 40,564 | 1.61 | 1,880,900,000 | 5.88 | 119,502,057 | 5.47 | 108,628,135 | 4.47 | 131,346,009 | 6.47 |
| 2011 | 41,217 | 1.61 | 1,991,496,920 | 5.88 | 126,038,820 | 5.47 | 113,483,813 | 4.47 | 139,844,096 | 6.47 |
| Annual Average <br> (Fiscal Years 2000-01 to 2010-11) 1.60\% |  |  |  | 5.87\% |  | 5.32\% |  | 4.32\% |  | 6.32\% |
| ${ }^{(1)}$ State of California, Department of Finance (fiscal year 1998-99 to fiscal year 2010-11) projected annual growth rates minus 1.00\% per annum. <br> ${ }^{(2)}$ State of California, Department of Finance (fiscal year 1998-99 to fiscal year 2010-11) projected annual growth rates plus 1.00\% per annum. <br> Sources: <br> Population - State of California Department of Finance (fiscal year 1988-89 to fiscal year 2009-10; fiscal year 2010-1I extrapolated from fiscal year 2009-10) <br> Personal Income - State of California, Department of Finance (calendar year 1989 to calendar year 2010 ; calendar year 2011 extrapolated from calendar year 2010) <br> General Fund Revenues - State of California, Office of the State Controller (fiscal year 1988-89 to fiscal year 1997-98). State of California, Department of Finance (fiscal year 1998-99 to fiscal year 2007-08; fiscal year 2008-09, fiscal year 2009-10 and fiscal year 2010-II extrapolated from fiscal year 2007-08) |  |  |  |  |  |  |  |  |  |  |

The assumptions found below are incorporated into the calculations of bond financing capacity contained in this report. Please see the table on the previous page for historic and projected figures for population, personal income, and General Fund revenues.

1. Projected annual growth in General Fund revenues rates are from the Department of Finance (DOF) forecast.
2. To determine a range of bond financing capacity for the General Fund over the next 10 fiscal years, the projected annual growth rates of General Fund revenues produced by the DOF have been subjected to a sensitivity analysis. The DOF projected annual growth rates for the General Fund revenues from fiscal years 1999-00 through 2009-10 have been increased and decreased, in turn, by 1 percent from forecast to produce two additional scenarios of bond financing capacity.
3. Population projections are from DOF with annual average growth rate of 1.60 percent per annum.
4. Personal income projections are from DOF with average annual growth rate of 5.87 percent.
5. Interest cost of 6 percent on all projected bond issues.
6. 30-year final maturity.
7. Level annual repayment of principal.
8. Annual bond issuance from fiscal years 2000-01 through 2009-10 produce a constant ratio of debt service to General Fund revenues of 4 percent from fiscal years 2001-02 through 2010-11.

## THE STATE OF CALIFORNIA

Debt Affordability Report-October 200
Computation of Debt Ratios for Total Net Tax-Supported Debt as of July 1, 2000 plus $\$ 38.946$ Billion in Projected Bond Financings (\$ Thousands) General Fund Revenue Growth @ DOF Forecast

| Fiscal Year Ending June 30 | 2001 |  |  | 2002 |  | 2003 |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 | 2011-2040 TOTAL |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund Debt - Existing |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds | \$ | 17,530,383 | \$ | 16,262,178 | \$ | 15,044,652 | \$ | 13,901,072 | \$ | 12,820,552 | \$ | 11,803,387 | \$ | 10,830,822 | \$ | 9,875,259 | \$ | 8,928,909 | \$ | 8,051,659 |  |  |  |  |
| Lease Purchase Financings |  | 6,364,665 |  | 6,066,295 |  | 5,762,244 |  | 5,450,157 |  | 5,124,153 |  | 4,779,190 |  | 4,481,821 |  | 4,177,229 |  | 3,851,592 |  | 3,538,400 |  |  |  |  |
| Sub-Total |  | 23,895,048 |  | 22,328,473 |  | 20,806,895 |  | 19,351,229 |  | 17,944,705 |  | 16,582,577 |  | 15,312,643 |  | 14,052,488 |  | 12,780,501 |  | 11,590,059 |  |  |  |  |
| General Fund Debt - Projected |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 2,355,000 |  | 5,701,500 |  | 9,303,835 |  | 12,574,670 |  | 15,910,840 |  | 19,801,175 |  | 22,843,010 |  | 25,614,680 |  | 29,691,015 |  | 33,715,015 |  |  |  |  |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  | 2,355,000 |  | 5,701,500 |  | 9,303,835 |  | 12,574,670 |  | 15,910,840 |  | 19,801,175 |  | 22,843,010 |  | 25,614,680 |  | 29,691,015 |  | 33,715,015 |  |  |  |  |
| total |  | 26,250,048 |  | 28,029,973 |  | 30,110,730 |  | 31,925,899 |  | 33,855,545 |  | 36,383,752 |  | 38,155,653 |  | 39,667,168 |  | 42,471,516 |  | 45,305,074 |  |  |  |  |
| Principal Repayments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 1,189,233 |  | 1,268,205 |  | 1,217,526 |  | 1,143,580 |  | 1,080,519 |  | 1,017,165 |  | 972,565 |  | 955,563 |  | 946,350 |  | 877,250 | \$ | 8,051,659 | \$ | 18,719,616 |
| Lease Purchase Financings |  | 316,464 |  | 298,371 |  | 304,051 |  | 312,086 |  | 326,005 |  | 344,963 |  | 297,369 |  | 304,592 |  | 325,638 |  | 313,192 |  | 3,538,400 |  | 6,681,129 |
| Sub-Total |  | 1,505,697 |  | 1,566,576 |  | 1,521,578 |  | 1,455,666 |  | 1,406,524 |  | 1,362,128 |  | 1,269,934 |  | 1,260,155 |  | 1,271,988 |  | 1,190,442 |  | 11,590,059 |  | 25,400,745 |
| Principal Repayments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 78,500 |  | 192,665 |  | 319,165 |  | 438,830 |  | 564,665 |  | 713,165 |  | 838,330 |  | 958,665 |  | 1,126,500 |  | 33,715,015 |  | 38,945,500 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 78,500 |  | 192,665 |  | 319,165 |  | 438,830 |  | 564,665 |  | 713,165 |  | 838,330 |  | 958,665 |  | 1,126,500 |  | 33,715,015 |  | 38,945,500 |
| TOTAL |  | 1,505,697 |  | 1,645,076 |  | 1,714,243 |  | 1,774,831 |  | 1,845,354 |  | 1,926,793 |  | 1,983,099 |  | 2,098,485 |  | 2,230,653 |  | 2,316,942 |  | 45,305,074 |  | 64,346,245 |
| Interst Payments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 1,056,260 |  | 994,262 |  | 915,298 |  | 835,522 |  | 767,168 |  | 700,132 |  | 638,327 |  | 583,232 |  | 525,956 |  | 469,620 |  | 3,495,432 |  | 10,981,208 |
| Lease Purchase Financings |  | 352,975 |  | 338,517 |  | 326,502 |  | 310,689 |  | 296,168 |  | 277,041 |  | 264,324 |  | 246,134 |  | 234,293 |  | 211,751 |  | 1,118,127 |  | 3,976,519 |
| Sub-Total |  | 1,409,235 |  | 1,332,778 |  | 1,241,800 |  | 1,146,212 |  | 1,063,335 |  | 977,172 |  | 902,651 |  | 829,366 |  | 760,248 |  | 681,370 |  | 4,613,559 |  | 14,957,727 |
| Interest Payments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 141,300 |  | 342,090 |  | 558,230 |  | 754,480 |  | 954,650 |  | 1,188,071 |  | 1,370,581 |  | 1,536,881 |  | 1,781,461 |  | 27,591,528 |  | 36,219,272 |
| Lease Purchase Financings |  | - |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 141,300 |  | 342,090 |  | 558,230 |  | 754,480 |  | 954,650 |  | 1,188,071 |  | 1,370,581 |  | 1,536,881 |  | 1,781,461 |  | 27,591,528 |  | 36,219,272 |
| TOTAL |  | 1,409,235 |  | 1,474,078 |  | 1,583,890 |  | 1,704,442 |  | 1,817,815 |  | 1,931,823 |  | 2,090,722 |  | 2,199,947 |  | 2,297,129 |  | 2,462,831 |  | 32,205,087 |  | 51,176,998 |
| Debt Service Payments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 2,245,493 |  | 2,262,467 |  | 2,132,824 |  | 1,979,102 |  | 1,847,687 |  | 1,717,297 |  | 1,610,892 |  | 1,538,796 |  | 1,472,306 |  | 1,346,870 |  | 11,547,091 |  | 29,700,824 |
| Lease Purchase Financings |  | 669,439 |  | 636,887 |  | 630,554 |  | 622,776 |  | 622,172 |  | 622,003 |  | 561,693 |  | 550,726 |  | 559,930 |  | 524,942 |  | 4,656,527 |  | 10,657,648 |
| Sub-Total |  | 2,914,932 |  | 2,899,354 |  | 2,763,378 |  | 2,601,878 |  | 2,469,859 |  | 2,339,300 |  | 2,172,585 |  | 2,089,521 |  | 2,032,236 |  | 1,871,812 |  | 16,203,618 |  | 40,358,472 |
| Debt Service Payments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 219,800 |  | 534,755 |  | 877,395 |  | 1,193,310 |  | 1,519,315 |  | 1,901,236 |  | 2,208,911 |  | 2,495,546 |  | 2,907,961 |  | 61,306,543 |  | 75,164,772 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 219,800 |  | 534,755 |  | 877,395 |  | 1,193,310 |  | 1,519,315 |  | 1,901,236 |  | 2,208,911 |  | 2,495,546 |  | 2,907,961 |  | 61,306,543 |  | 75,164,772 |
| TOTAL |  | 2,914,932 |  | 3,119,154 |  | 3,298,133 |  | 3,479,273 |  | 3,663,169 |  | 3,858,615 |  | 4,073,821 |  | 4,298,432 |  | 4,527,782 |  | 4,779,773 |  | 77,510,161 |  | 115,523,244 |
| Projected Bond Financings General Obligation Bonds Lease Purchase Financings |  | 2,355,000 |  | 3,425,000 |  | 3,795,000 |  | 3,590,000 |  | 3,775,000 |  | 4,455,000 |  | 3,755,000 |  | 3,610,000 |  | 5,035,000 |  | 5,150,500 |  | - |  | 38,945,500 |
| total |  | 2,355,000 |  | 3,425,000 |  | 3,795,000 |  | 3,590,000 |  | 3,775,000 |  | 4,455,000 |  | 3,755,000 |  | 3,610,000 |  | 5,035,000 |  | 5,150,500 |  | - |  | 38,945,500 |
| CUMULATIVE TOTAL |  | 2,355,000 |  | 5,780,000 |  | 9,575,000 |  | 13,165,000 |  | 16,940,000 |  | 21,395,000 |  | 25,150,000 |  | 28,760,000 |  | 33,795,000 |  | 38,945,500 |  |  |  |  |
| Computation of Debt Ratios |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fiscal Year Ending June 30 |  | 2001 |  | 2002 |  | 2003 |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |  |  |
| Population |  | 35,211 |  | 35,788 |  | 36,358 |  | 36,920 |  | 37,482 |  | 38,050 |  | 38,665 |  | 39,289 |  | 39,922 |  | 40,564 |  | 41,217 |  |  |
| Personal Income | \$ | 1,121,100,000 | \$ | 1,184,100,000 | \$ | 1,254,700,000 | \$ | 1,330,300,000 | S | 1,410,400,000 | \$ | 1,495,500,000 | \$ | 1,584,400,000 | \$ | 1,677,900,000 | \$ | 1,776,500,000 | \$ | 1,880,900,000 | \$ | 1,991,496,920 |  |  |
| General Fund Revenues | \$ | 73,862,000 | \$ | 77,941,000 | \$ | 82,424,000 | \$ | 86,964,000 | \$ | 91,606,000 | \$ | 96,571,000 | \$ | 101,857,000 | \$ | 107,428,000 | \$ | 113,304,312 | \$ | 119,502,057 | \$ | 126,038,820 |  |  |
| Growth Rate of General Fund Revenues |  | 3.79\% |  | 5.52\% |  | 5.75\% |  | $5.51 \%$ |  | 5.34\% |  | 5.42\% |  | 5.47\% |  | 5.47\% |  | 5.47\% |  | 5.47\% |  | 5.47\% |  |  |
| Debt per Capita |  | \$746 |  | \$783 |  | \$828 |  | \$865 |  | \$903 |  | \$956 |  | \$987 |  | \$1,010 |  | \$1,064 |  | \$1,117 |  | \$1,041 |  |  |
| Debt to Personal Income |  | 2.34\% |  | 2.37\% |  | 2.40\% |  | 2.40\% |  | 2.40\% |  | 2.43\% |  | 2.41\% |  | 2.36\% |  | 2.39\% |  | 2.41\% |  | 2.15\% |  |  |
| Debt Service to General Fund Revenues |  | 3.95\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% | - | 4.00\% |  |  |

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## THE STATE OF CALIFORNIA

## Debt Affordability Report-October 2000

Computation of Debt Ratios for Total Net Tax-Supported Debt as of July 1, 2000 plus $\$ 33.076$ Billion in Projected Bond Financings (\$ Thousands) General Fund Revenue Growth @ DOF Forecast - 1\%

| Fiscal Year Ending June 30 |  | 2001 |  | 2002 |  | 2003 |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011-2040 |  | TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund Debt - Existing |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds | \$ | 17,530,383 | \$ | 16,262,178 | \$ | 15,044,652 | \$ | 13,901,072 | \$ | 12,820,552 | \$ | 11,803,387 | \$ | 10,830,822 | \$ | 9,875,259 | \$ | 8,928,909 | \$ | 8,051,659 |  |  |  |  |
| Lease Purchase Financings |  | 6,364,665 |  | 6,066,295 |  | 5,762,244 |  | 5,450,157 |  | 5,124,153 |  | 4,779,190 |  | 4,481,821 |  | 4,177,229 |  | 3,851,592 |  | 3,538,400 |  |  |  |  |
| Sub-Total |  | 23,895,048 |  | 22,328,473 |  | 20,806,895 |  | 19,351,229 |  | 17,944,705 |  | 16,582,577 |  | 15,312,643 |  | 14,052,488 |  | 12,780,501 |  | 11,590,059 |  |  |  |  |
| General Fund Debt - Projected |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 1,690,000 |  | 4,713,665 |  | 7,899,665 |  | 10,804,165 |  | 13,722,830 |  | 17,036,660 |  | 19,568,825 |  | 21,861,155 |  | 25,233,150 |  | 28,620,980 |  |  |  |  |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  | 1,690,000 |  | 4,713,665 |  | 7,899,665 |  | 10,804,165 |  | 13,722,830 |  | 17,036,660 |  | 19,568,825 |  | 21,861,155 |  | 25,233,150 |  | 28,620,980 |  |  |  |  |
| total |  | 25,585,048 |  | 27,042,138 |  | 28,706,560 |  | 30,155,394 |  | 31,667,535 |  | 33,619,237 |  | 34,881,468 |  | 35,913,643 |  | 38,013,651 |  | 40,211,039 |  |  |  |  |
| Principal Repayments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 1,189,233 |  | 1,268,205 |  | 1,217,526 |  | 1,143,580 |  | 1,080,519 |  | 1,017,165 |  | 972,565 |  | 955,563 |  | 946,350 |  | 877,250 | \$ | 8,051,659 | \$ | 18,719,616 |
| Lease Purchase Financings |  | 316,464 |  | 298,371 |  | 304,051 |  | 312,086 |  | 326,005 |  | 344,963 |  | 297,369 |  | 304,592 |  | 325,638 |  | 313,192 |  | 3,538,400 |  | 6,681,129 |
| Sub-Total |  | 1,505,697 |  | 1,566,576 |  | 1,521,578 |  | 1,455,666 |  | 1,406,524 |  | 1,362,128 |  | 1,269,934 |  | 1,260,155 |  | 1,271,988 |  | 1,190,442 |  | 11,590,059 |  | 25,400,745 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 56,335 |  | 159,000 |  | 270,500 |  | 376,335 |  | 486,170 |  | 612,835 |  | 717,670 |  | 818,005 |  | 957,670 |  | 28,620,980 |  | 33,075,500 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 56,335 |  | 159,000 |  | 270,500 |  | 376,335 |  | 486,170 |  | 612,835 |  | 717,670 |  | 818,005 |  | 957,670 |  | 28,620,980 |  | 33,075,500 |
| TOTAL |  | 1,505,697 |  | 1,622,911 |  | 1,680,578 |  | 1,726,166 |  | 1,782,859 |  | 1,848,298 |  | 1,882,769 |  | 1,977,825 |  | 2,089,993 |  | 2,148,112 |  | 40,211,039 |  | 58,476,245 |
| Interest Payments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 1,056,260 |  | 994,262 |  | 915,298 |  | 835,522 |  | 767,168 |  | 700,132 |  | 638,327 |  | 583,232 |  | 525,956 |  | 469,620 |  | 3,495,432 |  | 10,981,208 |
| Lease Purchase Financings |  | 352,975 |  | 338,517 |  | 326,502 |  | 310,689 |  | 296,168 |  | 277,041 |  | 264,324 |  | 246,134 |  | 234,293 |  | 211,751 |  | 1,118,127 |  | 3,976,519 |
| Sub-Total |  | 1,409,235 |  | 1,332,778 |  | 1,241,800 |  | 1,146,212 |  | 1,063,335 |  | 977,172 |  | 902,651 |  | 829,366 |  | 760,248 |  | 681,370 |  | 4,613,559 |  | 14,957,727 |
| Interest Payments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 101,400 |  | 282,820 |  | 473,980 |  | 648,250 |  | 823,370 |  | 1,022,200 |  | 1,174,130 |  | 1,311,669 |  | 1,513,989 |  | 23,408,321 |  | 30,760,128 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 101,400 |  | 282,820 |  | 473,980 |  | 648,250 |  | 823,370 |  | 1,022,200 |  | 1,174,130 |  | 1,311,669 |  | 1,513,989 |  | 23,408,321 |  | 30,760,128 |
| TOTAL |  | 1,409,235 |  | 1,434,178 |  | 1,524,620 |  | 1,620,191 |  | 1,711,585 |  | 1,800,542 |  | 1,924,851 |  | 2,003,496 |  | 2,071,918 |  | 2,195,359 |  | 28,021,880 |  | 45,717,855 |
| Debt Service Payments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 2,245,493 |  | 2,262,467 |  | 2,132,824 |  | 1,979,102 |  | 1,847,687 |  | 1,717,297 |  | 1,610,892 |  | 1,538,796 |  | 1,472,306 |  | 1,346,870 |  | 11,547,091 |  | 29,700,824 |
| Lease Purchase Financings |  | 669,439 |  | 636,887 |  | 630,554 |  | 622,776 |  | 622,172 |  | 622,003 |  | 561,693 |  | 550,726 |  | 559,930 |  | 524,942 |  | 4,656,527 |  | 10,657,648 |
| Sub-Total |  | 2,914,932 |  | 2,899,354 |  | 2,763,378 |  | 2,601,878 |  | 2,469,859 |  | 2,339,300 |  | 2,172,585 |  | 2,089,521 |  | 2,032,236 |  | 1,871,812 |  | 16,203,618 |  | 40,358,472 |
| Debt Service Payments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 157,735 |  | 441,820 |  | 744,480 |  | 1,024,585 |  | 1,309,540 |  | 1,635,035 |  | 1,891,800 |  | 2,129,674 |  | 2,471,659 |  | 52,029,301 |  | 63,835,628 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 157,735 |  | 441,820 |  | 744,480 |  | 1,024,585 |  | 1,309,540 |  | 1,635,035 |  | 1,891,800 |  | 2,129,674 |  | 2,471,659 |  | 52,029,301 |  | 63,835,628 |
| TOTAL |  | 2,914,932 |  | 3,057,089 |  | 3,205,198 |  | 3,346,358 |  | 3,494,444 |  | 3,648,840 |  | 3,807,620 |  | 3,981,321 |  | 4,161,910 |  | 4,343,471 |  | 68,232,919 |  | 104,194,100 |
| Projected Bond Financings General Obligation Bonds Lease Purchase Financings |  | 1,690,000 |  | 3,080,000 |  | 3,345,000 |  | 3,175,000 |  | 3,295,000 |  | 3,800,000 |  | 3,145,000 |  | 3,010,000 |  | 4,190,000 |  | 4,345,500 |  | - |  | 33,075,500 |
| total |  | 1,690,000 |  | 3,080,000 |  | 3,345,000 |  | 3,175,000 |  | 3,295,000 |  | 3,800,000 |  | 3,145,000 |  | 3,010,000 |  | 4,190,000 |  | 4,345,500 |  | - |  | 33,075,500 |
| CUMULATIVE TOTAL |  | 1,690,000 |  | 4,770,000 |  | 8,115,000 |  | 11,290,000 |  | 14,585,000 |  | 18,385,000 |  | 21,530,000 |  | 24,540,000 |  | 28,730,000 |  | 33,075,500 |  |  |  |  |
| Computation of Debt Ratios |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fiscal Year Ending June 30 |  | 2001 |  | 2002 |  | 2003 |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |  |  |
| Population |  | 35,211 |  | 35,788 |  | 36,358 |  | 36,920 |  | 37,482 |  | 38,050 |  | 38,665 |  | 39,289 |  | 39,922 |  | 40,564 |  | 41,217 |  |  |
| Personal Income | \$ | 1,121,100,000 | \$ | 1,184,100,000 | \$ | 1,254,700,000 | \$ | 1,330,300,000 | \$ | 1,410,400,000 | \$ | 1,495,500,000 | \$ | 1,584,400,000 | \$ | 1,677,900,000 | \$ | 1,776,500,000 | \$ | 1,880,900,000 | \$ | 1,991,496,920 |  |  |
| General Fund Revenues | \$ | 73,150,380 | \$ | 76,458,577 | \$ | 80,091,726 | \$ | 83,702,344 | S | 87,333,219 | \$ | 91,193,304 | \$ | 95,273,012 | \$ | 99,531,176 | \$ | 103,980,219 | \$ | 108,628,135 | \$ | 113,483,813 |  |  |
| Growth Rate of General Fund Revenues |  | 3.79\% |  | 4.52\% |  | 4.75\% |  | 4.51\% |  | 4.34\% |  | 4.42\% |  | 4.47\% |  | 4.47\% |  | 4.47\% |  | 4.47\% |  | 4.47\% |  |  |
| Debt per Capita |  | \$727 |  | \$756 |  | \$790 |  | \$817 |  | \$845 |  | \$884 |  | \$902 |  | \$914 |  | \$952 |  | \$991 |  | \$922 |  |  |
| Debt to Personal Income |  | 2.28\% |  | 2.28\% |  | 2.29\% |  | 2.27\% |  | 2.25\% |  | 2.25\% |  | 2.20\% |  | 2.14\% |  | 2.14\% |  | 2.14\% |  | $1.97 \%$ |  |  |
| Debt Service to General Fund Revenues |  | 3.98\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  | 4.00\% |  |  |

[^1]
## THE STATE OF CALIFORNIA

## Debt Affordability Report-October 2000

Computation of Debt Ratios for Total Net Tax-Supported Debt as of July 1, 2000 plus $\$ 45.396$ Billion in Projected Bond Financings (\$ Thousands) General Fund Revenue Growth @ DOF Forecast $+1 \%$


[^2]
## THE STATE OF CALIFORNIA

## Debt Affordability Report-October 2000

Computation of Debt Ratios for Total Net Tax-Supported Debt as of July 1, 2000 plus $\$ 54.055$ Billion in Projected Bond Financings (\$ Thousands) General Fund Revenue Growth @ DOF Forecast -- Assuming Gradual Increase of Debt Service to $5.0 \%$ of General Fund Revenues

| Fiscal Year Ending June 30 | 2001 |  |  | 2002 |  | 2003 |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 | 2011-2040 TOTAL |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund Debt - Existing |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds | \$ | 17,530,383 | \$ | 16,262,178 | \$ | 15,044,652 | \$ | 13,901,072 | \$ | 12,820,552 | \$ | 11,803,387 | \$ | 10,830,822 | \$ | 9,875,259 | \$ | 8,928,909 | \$ | 8,051,659 |  |  |  |
| Lease Purchase Financings |  | 6,364,665 |  | 6,066,295 |  | 5,762,244 |  | 5,450,157 |  | 5,124,153 |  | 4,779,190 |  | 4,481,821 |  | 4,177,229 |  | 3,851,592 |  | 3,538,400 |  |  |  |
| Sub-Total |  | 23,895,048 |  | 22,328,473 |  | 20,806,895 |  | 19,351,229 |  | 17,944,705 |  | 16,582,577 |  | 15,312,643 |  | 14,052,488 |  | 12,780,501 |  | 11,590,059 |  |  |  |
| General Fund Debt - Projected |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 3,395,000 |  | 8,336,835 |  | 13,735,170 |  | 18,994,170 |  | 24,362,170 |  | 30,429,170 |  | 33,925,170 |  | 37,223,170 |  | 41,814,670 |  | 46,326,505 |  |  |  |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  | 3,395,000 |  | 8,336,835 |  | 13,735,170 |  | 18,994,170 |  | 24,362,170 |  | 30,429,170 |  | 33,925,170 |  | 37,223,170 |  | 41,814,670 |  | 46,326,505 |  |  |  |
| total |  | 27,290,048 |  | 30,665,308 |  | 34,542,065 |  | 38,345,399 |  | 42,306,875 |  | 47,011,747 |  | 49,237,813 |  | 51,275,658 |  | 54,595,171 |  | 57,916,564 |  |  |  |
| Principal Repayments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 1,189,233 |  | 1,268,205 |  | 1,217,526 |  | 1,143,580 |  | 1,080,519 |  | 1,017,165 |  | 972,565 |  | 955,563 |  | 946,350 |  | 877,250 | \$ | 8,051,659 | \$ 18,719,616 |
| Lease Purchase Financings |  | 316,464 |  | 298,371 |  | 304,051 |  | 312,086 |  | 326,005 |  | 344,963 |  | 297,369 |  | 304,592 |  | 325,638 |  | 313,192 |  | 3,538,400 | 6,681,129 |
| Sub-Total |  | 1,505,697 |  | 1,566,576 |  | 1,521,578 |  | 1,455,666 |  | 1,406,524 |  | 1,362,128 |  | 1,269,934 |  | 1,260,155 |  | 1,271,988 |  | 1,190,442 |  | 11,590,059 | 25,400,745 |
| Principal Repayments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 113,165 |  | 281,665 |  | 471,000 |  | 662,000 |  | 863,000 |  | 1,094,000 |  | 1,247,000 |  | 1,398,500 |  | 1,598,165 |  | 46,326,505 | 54,055,000 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 113,165 |  | 281,665 |  | 471,000 |  | 662,000 |  | 863,000 |  | 1,094,000 |  | 1,247,000 |  | 1,398,500 |  | 1,598,165 |  | 46,326,505 | 54,055,000 |
| TOTAL |  | 1,505,697 |  | 1,679,741 |  | 1,803,243 |  | 1,926,666 |  | 2,068,524 |  | 2,225,128 |  | 2,363,934 |  | 2,507,155 |  | 2,670,488 |  | 2,788,607 |  | 57,916,564 | 79,455,745 |
| Interst Payments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 1,056,260 |  | 994,262 |  | 915,298 |  | 835,522 |  | 767,168 |  | 700,132 |  | 638,327 |  | 583,232 |  | 525,956 |  | 469,620 |  | 3,495,432 | 10,981,208 |
| Lease Purchase Financings |  | 352,975 |  | 338,517 |  | 326,502 |  | 310,689 |  | 296,168 |  | 277,041 |  | 264,324 |  | 246,134 |  | 234,293 |  | 211,751 |  | 1,118,127 | 3,976,519 |
| Sub-Total |  | 1,409,235 |  | 1,332,778 |  | 1,241,800 |  | 1,146,212 |  | 1,063,335 |  | 977,172 |  | 902,651 |  | 829,366 |  | 760,248 |  | 681,370 |  | 4,613,559 | 14,957,727 |
| Interest Payments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 203,700 |  | 500,210 |  | 824,110 |  | 1,139,650 |  | 1,461,730 |  | 1,825,750 |  | 2,035,510 |  | 2,233,390 |  | 2,508,880 |  | 37,538,306 | 50,271,237 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 203,700 |  | 500,210 |  | 824,110 |  | 1,139,650 |  | 1,461,730 |  | 1,825,750 |  | 2,035,510 |  | 2,233,390 |  | 2,508,880 |  | 37,538,306 | 50,271,237 |
| TOTAL |  | 1,409,235 |  | 1,536,478 |  | 1,742,010 |  | 1,970,322 |  | 2,202,985 |  | 2,438,903 |  | 2,728,401 |  | 2,864,876 |  | 2,993,639 |  | 3,190,250 |  | 42,151,864 | 65,228,964 |
| Debt Service Payments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 2,245,493 |  | 2,262,467 |  | 2,132,824 |  | 1,979,102 |  | 1,847,687 |  | 1,717,297 |  | 1,610,892 |  | 1,538,796 |  | 1,472,306 |  | 1,346,870 |  | 11,547,091 | 29,700,824 |
| Lease Purchase Financings |  | 669,439 |  | 636,887 |  | 630,554 |  | 622,776 |  | 622,172 |  | 622,003 |  | 561,693 |  | 550,726 |  | 559,930 |  | 524,942 |  | 4,656,527 | 10,657,648 |
| Sub-Total |  | 2,914,932 |  | 2,899,354 |  | 2,763,378 |  | 2,601,878 |  | 2,469,859 |  | 2,339,300 |  | 2,172,585 |  | 2,089,521 |  | 2,032,236 |  | 1,871,812 |  | 16,203,618 | 40,358,472 |
| Debt Service Payments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 316,865 |  | 781,875 |  | 1,295,110 |  | 1,801,650 |  | 2,324,730 |  | 2,919,750 |  | 3,282,510 |  | 3,631,890 |  | 4,107,045 |  | 83,864,811 | 104,326,237 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 316,865 |  | 781,875 |  | 1,295,110 |  | 1,801,650 |  | 2,324,730 |  | 2,919,750 |  | 3,282,510 |  | 3,631,890 |  | 4,107,045 |  | 83,864,811 | 104,326,237 |
| TOTAL |  | 2,914,932 |  | 3,216,219 |  | 3,545,253 |  | 3,896,988 |  | 4,271,509 |  | 4,664,030 |  | 5,092,335 |  | 5,372,031 |  | 5,664,126 |  | 5,978,857 |  | 100,068,428 | 144,684,709 |
| Projected Bond Financings General Obligation Bonds Lease Purchase Financings |  | 3,395,000 |  | 5,055,000 |  | 5,680,000 |  | 5,730,000 |  | 6,030,000 |  | 6,930,000 |  | 4,590,000 |  | 4,545,000 |  | 5,990,000 |  | 6,110,000 |  | - | 54,055,000 |
| total |  | 3,395,000 |  | 5,055,000 |  | 5,680,000 |  | 5,730,000 |  | 6,030,000 |  | 6,930,000 |  | 4,590,000 |  | 4,545,000 |  | 5,990,000 |  | 6,110,000 |  | - | 54,055,000 |
| CUMULATIVE TOTAL |  | 3,395,000 |  | 8,450,000 |  | 14,130,000 |  | 19,860,000 |  | 25,890,000 |  | 32,820,000 |  | 37,410,000 |  | 41,955,000 |  | 47,945,000 |  | 54,055,000 |  |  |  |
| Computation of Debt Ratios |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fiscal Year Ending June 30 |  | 2001 |  | 2002 |  | 2003 |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |  |
| Population |  | 35,211 |  | 35,788 |  | 36,358 |  | 36,920 |  | 37,482 |  | 38,050 |  | 38,665 |  | 39,289 |  | 39,922 |  | 40,564 |  | 41,217 |  |
| Personal Income | \$ | 1,121,100,000 | \$ | 1,184,100,000 | \$ | 1,254,700,000 | \$ | 1,330,300,000 | \$ | 1,410,400,000 | \$ | 1,495,500,000 | \$ | 1,584,400,000 | \$ | 1,677,900,000 | \$ | 1,776,500,000 | \$ | 1,880,900,000 | \$ | 1,991,496,920 |  |
| General Fund Revenues | \$ | 73,862,000 | \$ | 77,941,000 | \$ | 82,424,000 | \$ | 86,964,000 | \$ | 91,606,000 | \$ | 96,571,000 | \$ | 101,857,000 | \$ | 107,428,000 | \$ | 113,304,312 | \$ | 119,502,057 | \$ | 126,038,820 |  |
| Growth Rate of General Fund Revenues |  | 3.79\% |  | 5.52\% |  | 5.75\% |  | $5.51 \%$ |  | 5.34\% |  | 5.42\% |  | 5.47\% |  | 5.47\% |  | 5.47\% |  | 5.47\% |  | 5.47\% |  |
| Debt per Capita |  | \$775 |  | \$857 |  | \$950 |  | \$1,039 |  | \$1,129 |  | \$1,236 |  | \$1,273 |  | \$1,305 |  | \$1,368 |  | \$1,428 |  | \$1,334 |  |
| Debt to Personal Income |  | 2.43\% |  | 2.59\% |  | 2.75\% |  | 2.88\% |  | 3.00\% |  | 3.14\% |  | 3.11\% |  | 3.06\% |  | 3.07\% |  | 3.08\% |  | $2.76 \%$ |  |
| Debt Service to General Fund Revenues |  | 3.95\% |  | 4.13\% |  | 4.30\% |  | 4.48\% |  | 4.66\% |  | 4.83\% |  | 5.00\% |  | 5.00\% |  | 5.00\% |  | 5.00\% |  | 5.00\% |  |

[^3]
## THE STATE OF CALIFORNIA

## Debt Affordability Report-October 2000

Computation of Debt Ratios for Total Net Tax-Supported Debt as of July 1, 2000 plus $\$ 69.200$ Billion in Projected Bond Financings (\$ Thousands) General Fund Revenue Growth @ DOF Forecast -- Assuming Gradual Increase of Debt Service to $6.0 \%$ of General Fund Revenues

| Fiscal Year Ending June 30 |  | 2001 |  | 2002 |  | 2003 |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011-2040 |  | TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund Debt - Existing |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds | \$ | 17,530,383 | \$ | 16,262,178 | \$ | 15,044,652 | \$ | 13,901,072 | \$ | 12,820,552 | \$ | 11,803,387 | \$ | 10,830,822 | \$ | 9,875,259 | \$ | 8,928,909 | \$ | 8,051,659 |  |  |  |  |
| Lease Purchase Financings |  | 6,364,665 |  | 6,066,295 |  | 5,762,244 |  | 5,450,157 |  | 5,124,153 |  | 4,779,190 |  | 4,481,821 |  | 4,177,229 |  | 3,851,592 |  | 3,538,400 |  |  |  |  |
| Sub-Total |  | 23,895,048 |  | 22,328,473 |  | 20,806,895 |  | 19,351,229 |  | 17,944,705 |  | 16,582,577 |  | 15,312,643 |  | 14,052,488 |  | 12,780,501 |  | 11,590,059 |  |  |  |  |
| General Fund Debt - Projected |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 4,775,000 |  | 11,230,835 |  | 18,341,170 |  | 25,346,840 |  | 32,763,010 |  | 41,047,515 |  | 45,007,185 |  | 48,790,690 |  | 53,892,860 |  | 58,948,695 |  |  |  |  |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  | 4,775,000 |  | 11,230,835 |  | 18,341,170 |  | 25,346,840 |  | 32,763,010 |  | 41,047,515 |  | 45,007,185 |  | 48,790,690 |  | 53,892,860 |  | 58,948,695 |  |  |  |  |
| total |  | 28,670,048 |  | 33,559,308 |  | 39,148,065 |  | 44,698,069 |  | 50,707,715 |  | 57,630,092 |  | 60,319,828 |  | 62,843,178 |  | 66,673,361 |  | 70,538,754 |  |  |  |  |
| Principal Repayments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 1,189,233 |  | 1,268,205 |  | 1,217,526 |  | 1,143,580 |  | 1,080,519 |  | 1,017,165 |  | 972,565 |  | 955,563 |  | 946,350 |  | 877,250 | \$ | 8,051,659 | \$ | 18,719,616 |
| Lease Purchase Financings |  | 316,464 |  | 298,371 |  | 304,051 |  | 312,086 |  | 326,005 |  | 344,963 |  | 297,369 |  | 304,592 |  | 325,638 |  | 313,192 |  | 3,538,400 |  | 6,681,129 |
| Sub-Total |  | 1,505,697 |  | 1,566,576 |  | 1,521,578 |  | 1,455,666 |  | 1,406,524 |  | 1,362,128 |  | 1,269,934 |  | 1,260,155 |  | 1,271,988 |  | 1,190,442 |  | 11,590,059 |  | 25,400,745 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 159,165 |  | 379,665 |  | 629,330 |  | 883,830 |  | 1,160,495 |  | 1,475,330 |  | 1,656,495 |  | 1,837,830 |  | 2,069,165 |  | 58,948,695 |  | 69,200,000 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 159,165 |  | 379,665 |  | 629,330 |  | 883,830 |  | 1,160,495 |  | 1,475,330 |  | 1,656,495 |  | 1,837,830 |  | 2,069,165 |  | 58,948,695 |  | 69,200,000 |
| TOTAL |  | 1,505,697 |  | 1,725,741 |  | 1,901,243 |  | 2,084,996 |  | 2,290,354 |  | 2,522,623 |  | 2,745,264 |  | 2,916,650 |  | 3,109,818 |  | 3,259,607 |  | 70,538,754 |  | 94,600,745 |
| Interest Payments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 1,056,260 |  | 994,262 |  | 915,298 |  | 835,522 |  | 767,168 |  | 700,132 |  | 638,327 |  | 583,232 |  | 525,956 |  | 469,620 |  | 3,495,432 |  | 10,981,208 |
| Lease Purchase Financings |  | 352,975 |  | 338,517 |  | 326,502 |  | 310,689 |  | 296,168 |  | 277,041 |  | 264,324 |  | 246,134 |  | 234,293 |  | 211,751 |  | 1,118,127 |  | 3,976,519 |
| Sub-Total |  | 1,409,235 |  | 1,332,778 |  | 1,241,800 |  | 1,146,212 |  | 1,063,335 |  | 977,172 |  | 902,651 |  | 829,366 |  | 760,248 |  | 681,370 |  | 4,613,559 |  | 14,957,727 |
| Interest Payments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 286,500 |  | 673,850 |  | 1,100,470 |  | 1,520,810 |  | 1,965,781 |  | 2,462,851 |  | 2,700,431 |  | 2,927,441 |  | 3,233,572 |  | 47,484,337 |  | 64,356,044 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 286,500 |  | 673,850 |  | 1,100,470 |  | 1,520,810 |  | 1,965,781 |  | 2,462,851 |  | 2,700,431 |  | 2,927,441 |  | 3,233,572 |  | 47,484,337 |  | 64,356,044 |
| TOTAL |  | 1,409,235 |  | 1,619,278 |  | 1,915,650 |  | 2,246,682 |  | 2,584,146 |  | 2,942,953 |  | 3,365,502 |  | 3,529,797 |  | 3,687,690 |  | 3,914,942 |  | 52,097,896 |  | 79,313,770 |
| Debt Service Payments - Existing Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 2,245,493 |  | 2,262,467 |  | 2,132,824 |  | 1,979,102 |  | 1,847,687 |  | 1,717,297 |  | 1,610,892 |  | 1,538,796 |  | 1,472,306 |  | 1,346,870 |  | 11,547,091 |  | 29,700,824 |
| Lease Purchase Financings |  | 669,439 |  | 636,887 |  | 630,554 |  | 622,776 |  | 622,172 |  | 622,003 |  | 561,693 |  | 550,726 |  | 559,930 |  | 524,942 |  | 4,656,527 |  | 10,657,648 |
| Sub-Total |  | 2,914,932 |  | 2,899,354 |  | 2,763,378 |  | 2,601,878 |  | 2,469,859 |  | 2,339,300 |  | 2,172,585 |  | 2,089,521 |  | 2,032,236 |  | 1,871,812 |  | 16,203,618 |  | 40,358,472 |
| Debt Service Payments - Projected Debt |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | - |  | 445,665 |  | 1,053,515 |  | 1,729,800 |  | 2,404,640 |  | 3,126,276 |  | 3,938,181 |  | 4,356,926 |  | 4,765,271 |  | 5,302,737 |  | 106,433,032 |  | 133,556,044 |
| Lease Purchase Financings |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sub-Total |  |  |  | 445,665 |  | 1,053,515 |  | 1,729,800 |  | 2,404,640 |  | 3,126,276 |  | 3,938,181 |  | 4,356,926 |  | 4,765,271 |  | 5,302,737 |  | 106,433,032 |  | 133,556,044 |
| TOTAL |  | 2,914,932 |  | 3,345,019 |  | 3,816,893 |  | 4,331,678 |  | 4,874,500 |  | 5,465,576 |  | 6,110,766 |  | 6,446,447 |  | 6,797,508 |  | 7,174,548 |  | 122,636,650 |  | 173,914,516 |
| Projected Bond Financings General Obligation Bonds Lease Purchase Financings |  | 4,775,000 |  | 6,615,000 |  | 7,490,000 |  | 7,635,000 |  | 8,300,000 |  | 9,445,000 |  | 5,435,000 |  | 5,440,000 |  | 6,940,000 |  | 7,125,000 |  | - |  | 69,200,000 |
| total |  | 4,775,000 |  | 6,615,000 |  | 7,490,000 |  | 7,635,000 |  | 8,300,000 |  | 9,445,000 |  | 5,435,000 |  | 5,440,000 |  | 6,940,000 |  | 7,125,000 |  | - |  | 69,200,000 |
| CUMULATIVE TOTAL |  | 4,775,000 |  | 11,390,000 |  | 18,880,000 |  | 26,515,000 |  | 34,815,000 |  | 44,260,000 |  | 49,695,000 |  | 55,135,000 |  | 62,075,000 |  | 69,200,000 |  |  |  |  |
| Computation of Debt Ratios |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fiscal Year Ending June 30 |  | 2001 |  | 2002 |  | 2003 |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |  |  |
| Population |  | 35,211 |  | 35,788 |  | 36,358 |  | 36,920 |  | 37,482 |  | 38,050 |  | 38,665 |  | 39,289 |  | 39,922 |  | 40,564 |  | 41,217 |  |  |
| Personal Income | \$ | 1,121,100,000 | \$ | 1,184,100,000 | \$ | 1,254,700,000 | \$ | 1,330,300,000 | \$ | 1,410,400,000 | \$ | 1,495,500,000 | \$ | 1,584,400,000 | \$ | 1,677,900,000 | \$ | 1,776,500,000 | \$ | 1,880,900,000 | \$ | 1,991,496,920 |  |  |
| General Fund Revenues | \$ | 73,862,000 | \$ | 77,941,000 | \$ | 82,424,000 | \$ | 86,964,000 | \$ | 91,606,000 | \$ | 96,571,000 | \$ | 101,857,000 | \$ | 107,428,000 | \$ | 113,304,312 | \$ | 119,502,057 | \$ | 126,038,820 |  |  |
| Growth Rate of General Fund Revenues |  | 3.79\% |  | 5.52\% |  | 5.75\% |  | 5.51\% |  | 5.34\% |  | 5.42\% |  | 5.47\% |  | 5.47\% |  | 5.47\% |  | 5.47\% |  | 5.47\% |  |  |
| Debt per Capita |  | \$814 |  | \$938 |  | \$1,077 |  | \$1,211 |  | \$1,353 |  | \$1,515 |  | \$1,560 |  | \$1,600 |  | \$1,670 |  | \$1,739 |  | \$1,628 |  |  |
| Debt to Personal Income |  | 2.56\% |  | 2.83\% |  | 3.12\% |  | 3.36\% |  | 3.60\% |  | 3.85\% |  | 3.81\% |  | 3.75\% |  | 3.75\% |  | 3.75\% |  | 3.37\% |  |  |
| Debt Service to General Fund Revenues |  | 3.95\% |  | 4.29\% |  | 4.63\% |  | 4.98\% |  | 5.32\% |  | 5.66\% |  | 6.00\% |  | 6.00\% |  | 6.00\% |  | 6.00\% | $\underline{ }$ | 6.00\% |  |  |

[^4]
## APPENDIX 9

Debt Service on Planned Bond Sales During Fiscal Years 2000-01 and 2001-02 ${ }^{\text {(a) }}$

| Fiscal Year Ending June 30 | Debt Service on Outstanding Issues ${ }^{(b)}$ | Additional Debt Service from Planned Bond Sales |  |  | Total Debt Service Outstanding Issues \& Planned Bond Sales |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Lease-Purchase Revenue |  | Total |  |
| 2001 | \$2,879,007,534.48 | - | - | - | \$2,879,007,534.48 |
| 2002 | 2,817,966,400.10 | \$303,335,000.00 | \$7,447,500.00 | \$310,782,500.00 | 3,128,748,900.10 |
| 2003 | 2,685,840,192.28 | 586,169,900.00 | 88,345,312.50 | 674,515,212.50 | 3,360,355,404.78 |
| 2004 | 2,528,190,437.41 | 573,469,700.00 | 88,340,937.50 | 661,810,637.50 | 3,190,001,074.91 |
| 2005 | 2,398,884,157.55 | 560,769,500.00 | 88,345,625.00 | 649,115,125.00 | 3,047,999,282.55 |
| 2006 | 2,269,900,053.03 | 548,069,300.00 | 88,344,062.50 | 636,413,362.50 | 2,906,313,415.53 |
| 2007 | 2,104,760,042.30 | 535,369,100.00 | 88,341,562.50 | 623,710,662.50 | 2,728,470,704.80 |
| 2008 | 2,023,183,577.82 | 522,668,900.00 | 88,347,812.50 | 611,016,712.50 | 2,634,200,290.32 |
| 2009 | 1,967,342,395.62 | 509,968,700.00 | 88,341,562.50 | 598,310,262.50 | 2,565,652,658.12 |
| 2010 | 1,808,449,270.35 | 497,268,500.00 | 88,342,500.00 | 585,611,000.00 | 2,394,060,270.35 |
| 2011 | 1,657,328,377.24 | 484,568,300.00 | 88,343,750.00 | 572,912,050.00 | 2,230,240,427.24 |
| 2012 | 1,431,312,081.36 | 471,868,100.00 | 88,343,437.50 | 560,211,537.50 | 1,991,523,618.86 |
| 2013 | 1,277,988,691.20 | 459,167,900.00 | 88,349,375.00 | 547,517,275.00 | 1,825,505,966.20 |
| 2014 | 1,162,387,118.12 | 446,467,700.00 | 88,343,437.50 | 534,811,137.50 | 1,697,198,255.62 |
| 2015 | 1,129,237,345.67 | 433,767,500.00 | 88,348,125.00 | 522,115,625.00 | 1,651,352,970.67 |
| 2016 | 1,067,096,965.43 | 421,067,300.00 | 88,344,062.50 | 509,411,362.50 | 1,576,508,327.93 |
| 2017 | 1,030,861,570.77 | 408,367,100.00 | 88,347,500.00 | 496,714,600.00 | 1,527,576,170.77 |
| 2018 | 1,004,440,856.95 | 395,666,900.00 | 88,343,125.00 | 484,010,025.00 | 1,488,450,881.95 |
| 2019 | 921,418,010.04 | 382,966,700.00 | 88,345,937.50 | 471,312,637.50 | 1,392,730,647.54 |
| 2020 | 849,104,537.20 | 370,266,500.00 | 88,349,375.00 | 458,615,875.00 | 1,307,720,412.20 |
| 2021 | 746,696,137.63 | 357,566,300.00 | 88,341,562.50 | 445,907,862.50 | 1,192,604,000.13 |
| 2022 | 671,697,224.73 | 344,866,100.00 | 88,345,625.00 | 433,211,725.00 | 1,104,908,949.73 |
| 2023 | 589,101,993.35 | $332,165,900.00$ | 88,342,500.00 | 420,508,400.00 | 1,009,610,393.35 |
| 2024 | 416,138,330.97 | 319,465,700.00 | 88,343,437.50 | 407,809,137.50 | 823,947,468.47 |
| 2025 | 360,529,561.59 | 306,765,500.00 | 88,348,125.00 | 395,113,625.00 | 755,643,186.59 |
| 2026 | 291,623,769.59 | 294,065,300.00 | 88,345,312.50 | 382,410,612.50 | 674,034,382.09 |
| 2027 | 262,119,082.09 | 281,365,100.00 | 80,893,437.50 | 362,258,537.50 | 624,377,619.59 |
| 2028 | 233,093,111.09 | 268,664,900.00 | - | 268,664,900.00 | 501,758,011.09 |
| 2029 | 172,126,645.00 | 255,964,700.00 | - | 255,964,700.00 | 428,091,345.00 |
| 2030 | 105,216,566.25 | 243,264,500.00 | - | 243,264,500.00 | 348,481,066.25 |
| 2031 | - | 230,514,300.00 | - | 230,514,300.00 | 230,514,300.00 |
| 2032 | - | 109,482,100.00 | - | 109,482,100.00 | 109,482,100.00 |
| Total | \$38,863,042,037.21 | \$12,255,413,000.00 | \$2,208,615,000.00 | \$14,464,028,000.00 | \$53,327,070,037.21 |
| (a) Includes <br> (b) Total rep | duled mandatory sinkin ts the remaining debt s | ng fund payments as we ervice requirements fro | ll as serial maturities m August 1, 2000 th | ugh June 30, 2001. |  |

[^5]PHILIP ANGELIDES, CALIFORNIA STATE TREASURER
915 CAPITOL MALL, ROOM IIO•SACRAMENTO, CALIFORNIA 958I4 (916) 653-2995


[^0]:    Assumptions Regarding Planned Bond Sales: Level annual repayment of principal, 30-year final maturity and true interest cost of 6.0\%,
    Totals may not add due to rounding

[^1]:    Assumptions Regarding Planned Bond Sales: Level annual repayment of principal, 30-year final maturity and true interest cost of $6.0 \%$,
    Totals may not add due to rounding

[^2]:    Assumptions Regarding Planned Bond Sales: Level annual repayment of principal, 30-year final maturity and true interest cost of $6.0 \%$.
    Totals may not add due to rounding

[^3]:    Assumptions Regarding Planned Bond Sales: Level annual repayment of principal, 30-year final maturity and true interest cost of $6.0 \%$.
    Totals may not add due to rounding

[^4]:    Assumptions Regarding Planned Bond Sales: Level annual repayment of principal, 30-year final maturity and true interest cost of $6.0 \%$.
    Totals may not add due to rounding

[^5]:    Source: State of California, Office of the Treasurer

