#### California Health Facilities Financing Authority Investment in Mental Health Wellness Act of 2013 Report to the Legislature – September 2019

#### **Grant Program Development and Implementation**

The Investment in Mental Health Wellness Grant Program ("Grant Program"), created by the Statutes of 2013, Chapter 34 (SB 82), is intended to improve access to mental health crisis services available to California residents by funding a major statewide expansion of Mobile Crisis Support Teams ("MCST"), Crisis Stabilization Units ("CSU") and Crisis Residential Treatment Programs ("CRT") through grants available to counties. The legislation set the goal of adding 25 MCST and 2,000 CSU and CRT beds.

The following amounts were appropriated to the California Health Facilities Financing Authority (the "Authority") for award and disbursement:

- \$142,500,000 from the General Fund for capital costs allocated by program:
  - o \$125,000,000 for CRT
  - o \$15,000,000 for CSU
  - o \$2,500,000 for MCST
- \$6,800,000 for personnel costs associated with the operation of MCST:
  - o \$4,000,000 from the Mental Health Services Fund ("MHSF")
  - o \$2,800,000 to be accessed by counties by way of federal reimbursement dollars
- \$500,000 for the Authority's administration costs

The Authority approved emergency regulations to implement the Grant Program in October 2013, and the emergency regulations became effective in November 2013. Awards for the first funding round were approved by the Authority in April 2014 and June 2014, and permanent regulations became effective in October 2014.

In April 2015, the Authority reallocated \$15 million in available funding from CRT programs to CSU and MCST programs to better align with counties' funding requests. In June 2015, additional legislation, SB 75, gave the Authority discretion to award up to \$3,000,000 in available funding from the Grant Program for Peer Respite Care Programs ("PRC"). On January 5, 2016, the Authority approved emergency regulations for PRC and allocated \$3,000,000 for that purpose. The emergency regulations became effective on February 1, 2016.

In an effort to ensure that all grant funds were awarded before the program deadline, additional changes were made to the Grant Program. Some of these changes included extending the project readiness period from six to nine months; authorizing counties to designate a private nonprofit corporation to directly receive grant funds for construction, renovation, and acquisition of property in lieu of counties directly receiving grant funds; and allowing any remaining funds, after CRT programs were awarded in the final funding round, to be made available for CSU and MCST programs.

In total, the Authority held six funding rounds and approved a total of 56 grant awards for 79 projects (69 capital and 10 personnel), which will benefit 41<sup>(1)</sup> counties. Grant awards totaled \$136,460,896.97 in capital funding; the awarded annual MCST personnel funding was \$3,974,289.42 for the first round and \$24,653.56 for the second round, totaling \$19,970,061.34 for five years of allocations to counties. Capital funding awarded was expected to add a total of 1,194 beds and vehicles or equipment for an equivalent of 110 MCST teams, and personnel funding awarded was expected to fund 57.25 personnel to operate the MCST. After the completion of six funding rounds, \$6,039,103.03 of capital funding was not awarded/encumbered and reverted back to the General Fund, and \$25,710.58 for the first round and \$1,057.02 for the second round of personnel funding was not awarded/encumbered and reverted back to the MHSF.

Table 1 below details the amounts of capital and personnel funding awarded in each funding round for each program.

Table 1 – Summary of Projects Awarded by Round and Program

				Capital F		Annual Personnel Funding			
RD	Awarded	Program	#	Awarded	Beds	Vehicles	#	Awarded	Personnel
	4/24/2014	CRT	8	\$ 54,565,510.37	666				
1	4/24/2014 and	CSU	9	14,815,789.48	143				
1	6/26/2014	MCST	12	2,143,659.86		56	9	3,974,289.42	56.75
	0/20/2014	Total	29	71,524,959.71	809	56	9	3,974,289.42	56.75
		CRT	4	9,795,712.60	51				
2	12/4/2014	CSU							
	12/4/2014	MCST					1	24,653.56	0.5
		Total	4	9,795,712.60	51		1	24,653.56	0.5
		CRT	4	10,282,580.84	79				
3	6/25/2015	CSU							
3	0/23/2013	MCST	1	135,000.00		5			
		Total	5	10,417,580.84	79	5			
	12/3/2015	CRT	4	9,486,086.00	56				
4		CSU	5	9,554,295.38	52				
4	12/3/2013	MCST							
		Total	9	19,040,381.38	108				
		CRT	5	9,907,101.06	49				
5	5/26/2016	CSU	8	12,037,649.88	80				
3	3/20/2010	MCST	5	737,511.50		49(2)			
		Total	18	22,682,262.44	129	49			
PR	5/26/2016	PRC	4	3,000,000.00	18	0			
		CRT	25	94,036,990.87	901				
	Total	CSU	22	36,407,734.74	275				
	1 Otal	MSCT	18	3,016,171.36		110(2)	10	3,998,942.98	57.25
		PRC	4	3,000,000.00	18				
(	GRAND TO	TAL	69	\$ 136,460,896.97	1,194	110(2)	10	\$ 3,998,942.98	57.25

<sup>&</sup>lt;sup>1</sup> 32 Counties were awarded grants. Co-applicants with Merced include Madera, Tuolumne, Calaveras, Mariposa and Stanislaus Counties; Butte County beds will be available to Sutter, Yuba, Glenn and Tehama Counties.

Includes 15 vehicles and IT equipment for an equivalent of 34 teams.

#### **Grant Program Extension – Capital Projects**

The Grant Program required all funds to be awarded/encumbered by June 30, 2016 and all projects to be open and operational and funds fully disbursed by June 30, 2018. Due to delays, which included but were not limited to, challenges in acquiring property, complications with permitting, and local opposition, the majority of projects would not have been able to meet the 2018 deadline, and funds would have been forfeited. In the FY 2017-18 State Budget Act (AB 97 (2017)), the deadline to disburse funds for awarded grants was extended to December 31, 2021. This extension allows the Authority to disburse the remaining grant funds through 2021 and provides counties additional time to complete grant-funded projects. Counties must still meet grant deadlines, including any milestone conditions set by the Authority. The milestone conditions are tailored to each individual project and include stipulations such as dates for the start of construction, entering into escrow for property, and/or the program to be operational. The Authority continues to work closely with the counties to monitor milestone and grant deadlines.

#### **Project Forfeitures and Amendments**

Capital funding of \$10,183,207.23 for 24 projects has been forfeited. Of the 24 projects, eight projects forfeited the entire grant award. The eight projects that forfeited their entire grant award are Kings County (eight-bed CRT), Alameda County (16-bed CSU, 16-bed CRT, and six-bed PRC), Santa Cruz (three-bed CSU and two-bed PRC), Napa County (four-bed CRT), and Shasta County (four-bed CSU). Reasons for the forfeiture of entire grant awards include, but are not limited to, inability to comply with the Authority's program regulations, local opposition, and inability to secure site or funding to operate the programs. Reasons for the forfeiture of partial grant awards include, but are not limited to, award funds not being expended because actual expenditures were less than the estimated amounts and expenditures that were not eligible.

Personnel funding of \$1,471,988.57 for seven projects has been forfeited for reasons that include but are not limited to counties receiving higher than expected reimbursements from Medi-Cal, actual expenditures that were less than budgeted amounts, and gaps in spending attributable to turnover in personnel.

Authority staff expects the amount of forfeited funds to increase as additional projects are completed and the grants are closed out. Future forfeited capital funding will be appropriated to the Investment in Mental Health Wellness Grant Program for Children and Youth<sup>1</sup>. Forfeited personnel funding reverts back to the MHSF.

Other projects have had decreases in bed counts that have not yet been accompanied by a forfeiture of funds. Santa Barbara and Ventura Counties had decreases in first funding round CSU beds due to project changes. Los Angeles County also had a decrease in bed counts for the first funding round CRT and CSU projects after a reevaluation of the projects, which determined that the original cost per bed was unattainable. Los Angeles County developed a more feasible and sustainable project, which resulted in a lower, attainable bed count; however, it does not expect to forfeit any grant funds.

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<sup>&</sup>lt;sup>1</sup> In the 2017-18 Budget Act, AB 97, a total of \$6,717,000 was reverted back to the General Fund. Of that, \$6,039,103.03 is non-awarded capital funding and \$677,896.97 is forfeited capital funding. Any capital funds that are forfeited in excess of \$677,896.97 will be re-appropriated to the Investment in Mental Health Wellness Grant Program for Children and Youth.

The aforementioned forfeitures and project changes have resulted in a reduction of 434 beds, decreasing the expected number of beds from 1,194 to 760. The details of forfeitures and resulting bed changes are outlined in Table 2.

**Table 2 – Forfeitures and Bed Changes** 

County	Round	Program	Capital Forfeited	Personnel Forfeited	Change in Beds
Alameda	1	CRT	\$ 348,618.83		
Alameda*	5	CRT	1,082,077.06		(16)
Alameda*	5	CSU	1,394,972.62		(16)
Alameda*	PR	PRC	373,172.00		(6)
Contra Costa	1	MCST	51,424.28	\$ 356,467.93	
Kings*	3	CRT	995,903.84		(8)
Lake	1	MCST	23,570.09	17,200.18	
Los Angeles	1	CRT			(320)
Los Angeles	1	CSU			(46)
Los Angeles	3	MCST	7,077.44	273,226.17	
Marin	1	MCST	22,858.95	430,432.33	
Napa*	5	CRT	2,152,701.00		(4)
Sacramento	1	MCST		10,729.64	
Sacramento	2	CRT	135,919.89		
San Bernardino	5	MCST	17,512.91		
San Joaquin	1	MCST	35,345.19	334,625.20	
San Joaquin	2	MCST		49,307.12	
San Mateo	5	CRT	1,364.36		
Santa Barbara	1	CRT	243,736.98		
Santa Barbara	1	CSU	1,000,355.95		(2)
Santa Barbara	1	MCST	1,563.83		
Santa Cruz*	5	CSU	124,768.00		(3)
Santa Cruz*	PR	PRC	1,126,828.00		(2)
Shasta*	5	CSU	565,098.26		(4)
Solano	4	CRT	19,357.91		
Ventura	1	CSU	404,961.89		(7)
Ventura	1	MCST	37,372.57		
Yolo	1	MCST	16,645.58		
Total			\$ 10,183,207.23	\$ 1,471,988.57	(434)

<sup>\*</sup> Forfeited entire grant award

### **Complete and Operational Projects**

As of September 2019, a total of 53 capital projects, representing 449 total beds (274 CRT, 169 CSU, and six PRC) and an equivalent of 110 MCST are complete and operational. Additionally, all 57.25 personnel had been hired to operate the MCST. In total, \$76,987,298.83 of capital funding and \$14,499,129.79 of personnel funding have been disbursed. The Authority will continue to consider grant award extensions on a case-by-case basis and actively monitor projects as they advance towards completion.

**Exhibit A: Capital Funding Projects – Totals by Round and Program** 

Exhibit B: Capital Funding Projects – Details by Round

**Exhibit C: Personnel Funding Projects – Details by Round** 

Exhibit A: Capital Funding Projects - Totals by Round and Program

### California Health Facilities Financing Authority Investment in Mental Health Wellness Grant Program

September 2019 Report to the Legislature

Funding	Program	Awarded	Disbursed	Forfeited	Remaining	Beds	Vehicles	Projects
Round	Program	Awarded	Disbursed	Forteited	Remaining	Operati	ional/Expe	ected
	CRT	\$ 54,565,510.37	\$ 17,656,922.22	\$ 592,355.61	\$ 36,316,232.54	107/346		7/8
1	CSU	14,815,789.48	9,199,945.33	1,405,317.84	4,210,526.31	80/88		8/9
'	MCST	2,143,659.86	1,954,879.37	188,780.49	-		56/56	12/12
	Total	71,524,959.71	28,811,746.92	2,186,453.94	40,526,758.85	187/434	56/56	27/29
2	CRT	9,795,712.60	9,659,792.71	135,919.89	-	51/51		4/4
2	Total	9,795,712.60	9,659,792.71	135,919.89	-	51/51		4/4
	CRT	10,282,580.84	6,576,414.17	995,903.84	2,710,262.83	31/71		2/3
3	MCST	135,000.00	127,922.56	7,077.44	-		5/5	1/1
	Total	10,417,580.84	6,704,336.73	1,002,981.28	2,710,262.83	31/71	5/5	3/4
	CRT	9,486,086.00	8,977,797.09	19,357.91	488,931.00	56/56		4/4
4	CSU	9,554,295.38	8,784,041.38	-	770,254.00	56/52		5/5
	Total	19,040,381.38	17,761,838.47	19,357.91	1,259,185.00	112/108		9/9
	CRT	9,907,101.06	5,570,958.64	3,236,142.42	1,100,000.00	29/29		1/3
_	CSU	12,037,649.88	7,008,626.77	2,084,838.88	2,944,184.23	33/57		3/5
5	MCST	737,511.50	719,998.59	17,512.91	-		49/49 <sup>1</sup>	5/5
	Total	22,682,262.44	13,299,584.00	5,338,494.21	4,044,184.23	62/86	49/49 <sup>1</sup>	9/13
PR	PRC	3,000,000.00	750,000.00	1,500,000.00	750,000.00	6/10		1/2
PK	Total	3,000,000.00	750,000.00	1,500,000.00	750,000.00	6/10		1/2
Т	CRT	94,036,990.87	48,441,884.83	4,979,679.67	40,615,426.37	274/553		18/22
0	CSU	36,407,734.74	24,992,613.48	3,490,156.72	7,924,964.54	169/197		16/19
T A	MCST	3,016,171.36	2,802,800.52	213,370.84	-		110/110 <sup>1</sup>	18/18
L	PRC	3,000,000.00	750,000.00	1,500,000.00	750,000.00	6/10		1/2
GRAND	TOTAL	\$ 136,460,896.97	\$ 76,987,298.83	\$10,183,207.23	\$ 49,290,390.91	449/760	110/110 <sup>1</sup>	53/61

<sup>&</sup>lt;sup>1</sup>Includes IT Equipment for an equivalent of 34 teams

## California Health Facilities Financing Authority Investment in Mental Health Wellness Grant Program

September 2019 Report to the Legislature

County and Fund	ding	D	Accorded		D'alaman I		Fautalian		B	Beds	Vehicles	Product Of store	
Round		Program	Awarded		Disbursed		Forfeited		Remaining	Operational/Expected		Project Status	
Alameda	1	CRT	\$ 4,806,949.37	\$	4,458,330.74	\$	348,618.63	\$	-	16/16		Complete	
Butte	1	CRT	867,425.00		867,425.00		-		-	10/10		Complete	
Contra Costa	1	MCST	175,324.55		123,900.27		51,424.28		-		3/3	Complete	
Fresno	1	CSU	794,795.45		794,795.45		-		-	16/16		Complete	
Lake	1	MCST	114,035.09		90,465.00		23,570.09		-		2/2	Complete	
Los Angeles	1	CRT	35,000,000.00		-		-		35,000,000.00	0/240		Under Construction	
Los Angeles	1	CSU	4,210,526.31		-		-		4,210,526.31	0/8		Under Construction	
Los Angeles	1	MCST	559,233.00		559,233.00		-		-		17/17	Complete	
Marin	1	MCST	87,200.00		64,341.05		22,858.95		-		2/2	Complete	
Merced	1	CRT	2,010,627.00		694,394.46		-		1,316,232.54	12/12		Complete	
Monterey	1	MCST	193,615.80		193,615.80		-		-		5/5	Complete	
Nevada	1	CSU	500,000.00		500,000.00		-		-	4/4		Complete	
Riverside	1	CRT	3,778,935.00		3,778,935.00		-		-	16/16		Complete	
Riverside	1	CSU	2,102,065.00		2,102,065.00		-		-	12/12		Complete	
Riverside	1	MCST	176,000.00		176,000.00		-		-		6/6	Complete	
Sacramento	1	MCST	54,696.49		54,696.49		-		-		2/2	Complete	
San Diego	1	CRT	3,688,468.00		3,688,468.00		-		-	15/14		Complete	
San Joaquin	1	CSU	1,836,783.50		1,836,783.50		-		-	8/8		Complete	
San Joaquin	1	MCST	206,400.00		171,054.81		35,345.19		-		3/3	Complete	
San Luis Obispo	1	MCST	67,377.00		67,377.00		-		-		2/2	Complete	
Santa Barbara	1	CRT	450,000.00		206,263.02		243,736.98		-	8/8		Complete	
Santa Barbara	1	CSU	1,500,000.00		499,644.05		1,000,355.95		-	8/8		Complete	
Santa Barbara	1	MCST	50,000.00		48,436.17		1,563.83		-		2/2	Complete	
Santa Clara	1	CRT	3,963,106.00		3,963,106.00		-		-	30/30		Complete	
Santa Clara	1	CSU	736,842.11		736,842.11		-		-	8/8		Complete	
Sonoma	1	CSU	2,000,000.00		2,000,000.00		-		-	18/18		Complete	
Ventura	1	CSU	1,134,777.11		729,815.22		404,961.89		-	6/6		Complete	
Ventura	1	MCST	282,277.93		244,905.36		37,372.57		-		7/7	Complete	
Yolo	1	MCST	177,500.00		160,854.42		16,645.58		-		5/5	Complete	
Fresno	2	CRT	3,100,714.60		3,100,714.60		-			16/16		Complete	
Merced	2	CRT	1,536,372.00		1,536,372.00		-		-	4/4		Complete	
Sacramento	2	CRT	1,212,720.00		1,076,800.11		135,919.89		-	15/15		Complete	
San Bernardino	2	CRT	3,945,906.00		3,945,906.00		-		-	16/16		Complete	

## California Health Facilities Financing Authority Investment in Mental Health Wellness Grant Program

September 2019 Report to the Legislature

County and Funding				5:1	Forfoitad	B	Beds	Vehicles	D 1 4 24 4	
Round		Program	Awarded	Disbursed	Forfeited	Remaining	Operational/Expected		Project Status	
Kings	3	CRT	995,903.84	-	995,903.84	-	0/0		Forfeited	
Los Angeles	3	MCST	135,000.00	127,922.56	7,077.44	-		5/5	Complete	
Mendocino	3	CRT	500,000.00	-	-	500,000.00	0/10		Planning Stage	
Sacramento	3	CRT	5,732,583.00	3,522,320.17	-	2,210,262.83	15/45		Under Construction	
San Bernardino	3	CRT	3,054,094.00	3,054,094.00	-		16/16		Complete	
Alameda	4	CRT	1,729,558.00	1,240,627.00	-	488,931.00	14/14		Complete	
Alameda	4	CSU	2,183,118.00	1,412,864.00	-	770,254.00	12/12		Complete	
Kern	4	CSU	1,701,924.00	1,701,924.00	-	-	12/12		Complete	
Napa	4	CSU	1,998,183.38	1,998,183.38	-	-	8/4		Complete	
San Bernardino	4	CRT	4,886,185.00	4,886,185.00	-		16/16		Complete	
San Bernardino	4	CSU	2,700,000.00	2,700,000.00	-		20/20		Complete	
San Luis Obispo	4	CSU	971,070.00	971,070.00	-	-	4/4		Complete	
Solano	4	CRT	2,000,000.00	1,980,642.09	19,357.91	-	16/16		Complete	
Sonoma	4	CRT	870,343.00	870,343.00	-	-	10/10		Complete	
Alameda	5	CRT	1,082,077.06	-	1,082,077.06		0/0		Forfeited	
Alameda	5	CSU	1,394,972.62	-	1,394,972.62	-	0/0		Forfeited	
Imperial	5	MCST	209,628.50	209,628.50	-	-		9/9 <sup>1</sup>	Complete	
Kern	5	MCST	30,200.00	30,200.00	-	-		25/25 <sup>1</sup>	Complete	
Marin	5	CSU	946,000.00	946,000.00	-		5/5		Complete	
Merced	5	CSU	1,089,000.00	-	-	1,089,000.00	0/8		Under Construction	
Napa	5	CRT	2,152,701.00	-	2,152,701.00		0/0		Forfeited	
Orange	5	CSU	3,076,811.00	1,221,626.77	-	1,855,184.23	0/16		Site Secured/ Under Construction	
Sacramento	5	MCST	100,000.00	100,000.00		-		2/2	Complete	
San Bernardino	5	CRT	4,605,681.00	4,605,681.00	-		16/10		Complete	
San Bernardino	5	CSU	3,050,000.00	3,050,000.00	-		20/20		Complete	
San Bernardino	5	MCST	275,359.00	257,846.09	17,512.91			8/8	Complete	
San Diego	5	CSU	1,791,000.00	1,791,000.00	-	-	8/8		Complete	
San Mateo	5	CRT	966,642.00	965,277.64	1,364.36		13/13		Complete	
Santa Barbara	5	CRT	1,100,000.00	-	-	1,100,000.00	0/6		Licensing/Certification	
Santa Cruz	5	CSU	124,768.00	-	124,768.00	-	0/0		Forfeited	
Santa Cruz	5	MCST	122,324.00	122,324.00	-	-		5/5	Complete	
Shasta	5	CSU	565,098.26	-	565,098.26	-	0/0		Forfeited	

Exhibit B: Capital Funding Projects - Details by Round

### California Health Facilities Financing Authority Investment in Mental Health Wellness Grant Program

September 2019 Report to the Legislature

County and Funding Round		Drogram	Awardad	Disbursed	Forfoited	Remaining	Beds	Vehicles	Drainet Status
		Program	Awarded	Dispursed	sbursed Forfeited		Operational/Expected		Project Status
Alameda	PR	PRC	373,172.00	-	373,172.00	-	0/0		Forfeited
Santa Cruz	PR	PRC	1,126,828.00		1,126,828.00		0/0		Forfeited
Sonoma	PR	PRC	750,000.00	-	-	750,000.00	0/6		Planning Stage
Trinity	PR	PRC	750,000.00	750,000.00	-	-	6/4		Complete
GRAND TOTAL		\$ 136,460,896.97	\$ 76,987,298.83	\$ 10,183,207.23	\$ 49,290,390.91	449/760	110/110 <sup>1</sup>		

<sup>&</sup>lt;sup>1</sup>Includes IT Equipment for an equivalent of 34 teams

The projects are all in various stages of progression. Each project has been assigned a status ranking based on their advancement towards completion.

- 1) "Planning Stage" projects that have not yet secured control of property or, for MCSTs, equipment or vehicles have not yet been ordered.
- 2) "Site Secured" projects that have secured control of a site through lease or purchase but have not yet started construction or, for MCSTs, the vehicles or equipment have been ordered but not yet delivered.
- 3) "Under Construction" projects where construction has begun or, for MCSTs, the grantee has taken delivery of the vehicles or equipment.
- 4) "Licensing/Certification" projects that have finished construction and are waiting for final licensing and/or certification.
- 5) "Complete" projects are operational and providing mental health services.
- 6) "Forfeited"- County was unable to complete the project and forfeited the grant and all associated funding

Exhibit C: Personnel Funding Projects - Details by Round

# California Health Facilities Financing Authority Investment in Mental Health Wellness Grant Program

September 2019 Report to the Legislature

County and	l		Personnel Funding	: Years 1 through 5		Personnel
Funding Round		Approved	Disbursed	Forfeited	Remaining	Hired/Expected
Contra Costa	1	\$ 1,880,933.45	\$ 1,148,278.83	\$ 356,467.93	\$ 376,186.69	3.25/3.25
Lake	1	711,140.00	551,711.82	17,200.18	142,228.00	2/2
Los Angeles	1	5,614,705.90	4,218,538.55	273,226.17	1,122,941.18	15/15
Marin	1	1,760,840.25	978,239.87	430,432.33	352,168.05	4/4
Mendocino	1	203,565.90	162,852.72	-	40,713.18	0.5/0.5
Riverside	1	2,997,076.10	2,397,660.88	-	599,415.22	13/13
Sacramento	1	1,057,952.60	835,632.44	10,729.64	211,590.52	3/3
San Joaquin	1	2,327,603.10	1,527,457.28	334,625.20	465,520.62	6/6
San Joaquin	2	98,614.24	24,653.56	49,307.12	24,653.56	0.5/0.5
Santa Barbara	1	3,317,629.80	2,654,103.84	-	663,525.96	10/10
TOTAL		\$ 19,970,061.34	\$ 14,499,129.79	\$ 1,471,988.57	\$ 3,998,942.98	57.25/57.25