**MARCH 18, 2025** 

# AGENDA ITEM 6 INFORMATION ITEM

#### **CALIFORNIA ABLE ACT BOARD**

Review of Board Fiduciary and Governance Training and Best Practices - AKF Consulting

#### Background

The California ABLE Act Board will review and discuss the importance of having an annual fiduciary training provided by AKF Consulting. This training and its regular updates provide protection for Board members by establishing sound and consistent procedures that govern their decision-making. The session planned is intended to:

- Remind Board members of their role as fiduciaries
- Oversight and Securities Law Fundamentals
- Fiduciary Duties of Administrators
- Provide guidance on Good Governance
- Common and best practices

#### Presenter

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#### Attachments

Attachment #1 – Fiduciary and Governance Training

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## California ABLE Act Board

# Fiduciary and Governance Training

March 18, 2025



# **Today's Discussion**

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## Section 1.

# **Oversight and Securities Law Fundamentals**

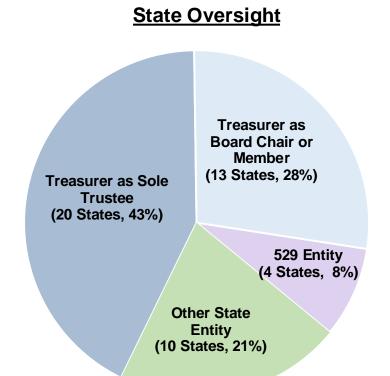


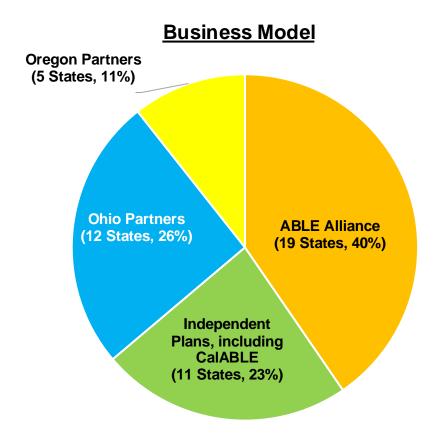
## **Administrators of ABLE Plans**

- Pursuant to Section 529A, states, agencies or instrumentalities "establish and maintain" qualified disability programs
- State legislation authorizes each State's Program:
  - Essentially creates a municipal trust by statute, rule or resolution
  - By language or by implication, the administrator serves as a fiduciary to the beneficiaries
  - Administrator is advised by several external experts, which are fiduciaries
  - State entity is an issuer of municipal securities
- Governance and oversight vary by the organization responsible for maintaining each Program



## **ABLE Oversight and Management**





Data current as of March 3, 2025; based on Plan Disclosure Statements, Plan Websites, and State Statutes

State Treasurers and Comptrollers as Board Members includes AL, AR, CA, DE, GA, IN, LA, MO, NC, OR, TN, TX, and WA Sole Trustee includes CT, DC, HI, IL, IA, KS, KY, ME, MD, MI, NE, NV, NM, NY, OH, OK, PA, SC, VT, and WV Other Agencies include AK, AZ, MN, MS, MT, NH, NJ, RI, UT, and WY 529 Entity includes CO, FL, MA, and VA

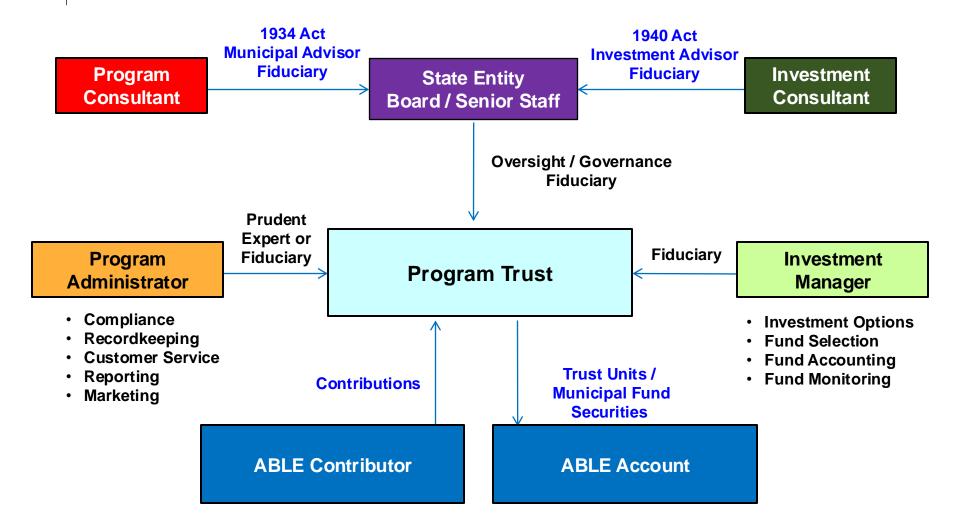


## **Key Structural Elements of ABLE Plans**

- Municipal securities invest in underlying mutual funds or other "pooled investments," much like mutual funds but:
  - They are exempt from registration under the Investment Company Act of 1940 (the "1940 Act"), which regulates mutual funds
  - Exemption is codified in Section 2(b) of the 1940 Act
  - Rule D-12 of the Municipal Securities Rulemaking Board defines municipal fund securities
- Account contributions are deposited into a municipal trust that represents the Plan:
  - Trust invests in underlying investments approved by the state entity
  - Trust owns the underlying investments
- Account owners select investment options that reflect the underlying investments:
  - Investments are evidenced by "units" of the trust
  - Account owner does not directly own shares of the underlying investments
- Asset-based fees are charged against each account to pay the administrative costs of the Plan

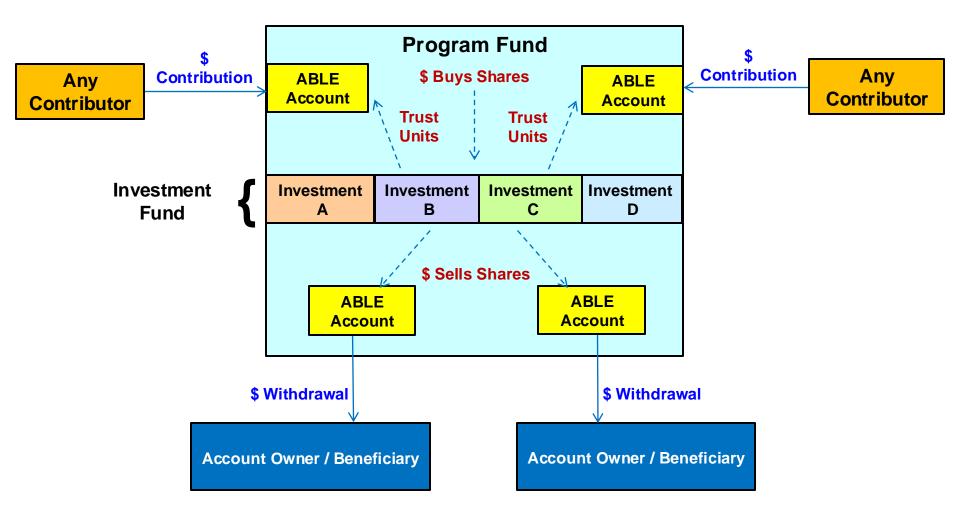


## **Typical Structure for ABLE Plans**





## **Typical Flow-of-Funds for ABLE Plans**





## Federal Securities Law Foundations and Exemptions

#### Securities Act of 1933:

- Municipal securities are exempt from registration
- Anti-fraud provisions apply to issuers

#### Securities Exchange Act of 1934:

- Municipal securities are exempt from most reporting requirements
- Board members, officers and employees may participate in the sale of Trust interests without registering as broker-dealers
- Municipal securities are subject to anti-fraud provisions

#### Trust Indenture Act of 1939:

- Provisions do not apply to municipal securities
- Investment Company Act of 1940 and Investment Advisers Act of 1940:
  - Provisions do not apply to instrumentalities of a State or agents "acting in the course of official duty"
- Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010:
  - Advisers to municipal entities are subject to varying degrees of oversight by FINRA, the MSRB and applicable Bank Regulators



## Importance of the 1933 and 1934 Acts Together

- Municipal trusts do not register securities or sales of securities
- BUT anti-fraud provisions of both Acts *always* apply:
  - Section 17(a) Fraudulent Interstate Transactions (1933 Act)
  - Section 10(b) Manipulative and Deceptive Devices (1934 Act)
  - Rule 10b-5 Employment of Manipulative and Deceptive Devices (1934 Act)
- Content is always subject to anti-fraud prohibitions of securities laws:
  - "It is unlawful to make any untrue statement of a material fact or to omit to state a material fact necessary in order to make the statements made, in light of the circumstances under which they were made, not misleading"
  - Interpretation: You cannot misstate a material fact and you can't fail to state a material fact
    IF that material fact would make the statement not misleading ... In other words, if that
    material fact would have caused the investor not to be misled...or maybe not to have
    invested
- Single most important concept in the federal securities laws relating to disclosure and applies to all ABLE disclosure materials



## **Oversight and Governance**

- Regardless of oversight and management models, Board members are fiduciaries
- Other parties also may be fiduciaries by virtue of the work they perform or by contract
- Breaches of fiduciary duty have serious consequences
- Understanding the duties and implementing thorough decision-making processes mitigate the risk of a fiduciary breach



## Section 2.

# **Fiduciary Duties of Administrators**



## Who is a Fiduciary?

- Boards members are the highest-level fiduciaries with the broadest responsibility
- Others may be fiduciaries, too, by virtue of the work they perform, by contract or by statute:
  - Executive Directors
  - Investment managers, investment consultants and municipal advisors
  - Not auditors or attorneys
- Determined by work performed:
  - Do they have discretion over program administration or management of the assets
  - Not merely the performance of ministerial tasks



## **Sources of Fiduciary Duties**

- The CalABLE Act (California Welfare and Institutions Code §§ 4875 to 4885) establishes the CalABLE Program and the Board's fiduciary duties
- Fiduciary law is based on common law of trusts developed over time by case law
- Fiduciaries are held to extremely high standards of conduct
- Sources for and guidance on fiduciary duties include:

#### State Law

CalABLE Code Sections (CalABLE Act)

CalABLE Regulations

#### **Common Law**

Restatement of Trusts

#### Federal Laws

ERISA, UPIA

**Securities Laws** 

#### <u>Plan Documents</u>

**Program Description** 

Participation Agreement



## The Board's Key Fiduciary Duties

- Fiduciary duties are based upon common law concepts of loyalty, care and obedience
- Duty of Loyalty:
  - "Exclusive benefit rule" (act solely on behalf of beneficiaries)
  - Unwavering commitment to stay focused solely on the interests of the beneficiaries
- Duty of Prudence:
  - Standard: ordinarily prudent person acting under similar circumstances
  - Seek professional assistance where necessary
  - · Requires expertise and more than a good faith attempt to try to do the right thing
  - Test of prudence is CONDUCT, not RESULTS
- Duty of Obedience:
  - Follow governing documents and the entity's mission
  - Follow applicable provisions of the California Code and CalABLE Rules and Regulations



## **Duty of Loyalty**

- Also known as the "Exclusive Benefit Rule":
  - "The assets of the trust, including the program fund, shall at all times be preserved, invested, and expended solely and only for the purposes of the trust and shall be held in trust for the designated beneficiaries..." -- § 4878(i) of the CalABLE Act
- Interpretation of loyalty:
  - When creating policies or making other decisions for CalABLE, Board members can "only wear one hat"
    - Courts have held that a trustee may not wear a second hat as a representative of an entity that may have appointed him or her to the fiduciary position
  - Board members are not to balance interests of outside parties
  - Board members are not to act in their own self-interest
- Each Board member has a fiduciary duty that is owed to all CalABLE beneficiaries
- Others may expect you to represent them and be their advocates when you serve on the Board, but:
  - No fiduciary duty is owed to whoever appointed you
  - No fiduciary duty is owed to the local business community or to any disability advocacy groups
  - No fiduciary duty is owed to taxpayers of the state
  - No fiduciary duty is owed to the Legislature or Executive Branch
- Regardless of how one comes to serve on the Board, the fiduciary duty is the same for each member



## **Duty of Prudence**

- Duty of prudence requires more than a good faith attempt to do the right thing:
  - Understand facts and what is being voted on
  - Investigate options, review information on what others are doing
  - Seek expert advice
    - Delegation mitigates risk as long as delegation process was prudent
- A good process is more important than a good outcome:
  - Best defense to potential liability
  - Board members are judged by the "prudence" of their process
  - Written documentation is critical
- Delegation still requires an ongoing duty to monitor
- Law requires prudence, not perfection!



## **Duty of Obedience**

- Board members have a duty to follow the written terms of the Plan without deviating from any requirements
- For all fiduciaries, the duty is often stated as the duty to follow "Plan Documents"
- For the Board, the CalABLE Act is the primary "Document"
  - Other federal and California laws and regulations may also be applicable
- "Plan Documents" also include other documents that the Board has formally adopted or approved:
  - Disclosure Statement and Participation Agreement
  - Rules, Regulations, Policies and Procedures (e.g., the Investment Policy Statement), etc.
  - Open meetings and open records laws are usually incorporated by reference and thereby become part of the Plan Documents



## **Additional Fiduciary Duties**

- Duty to Diversify:
  - Flows from prudence
  - Investments should be diversified unless not prudent
- Duty to Refrain from Prohibited Transactions:
  - Avoid self-dealing and all conflicts of interest
- Duty to Delegate:
  - Prudence allows for delegation but not abdication
  - Fiduciaries cannot delegate appropriate monitoring



### **Federal Guidance on Fiduciaries**

- Employee Retirement Income Security Act of 1974 ("ERISA")
  - Establishes prudent expert standard
- Investment Company Act of 1940 ("1940 Act")
  - Establishes importance of developing Investment Policy Statement
- Uniform Prudent Investor Act ("UPIA")
  - Establishes standards of prudence for investment portfolios



#### **ERISA** on Fiduciaries

- Generally, ERISA does not apply to governmental plans, i.e., ABLE Plans or public funds
- State fiduciary standards are usually modeled after ERISA
  - Since ERISA reflects relevant trust law, its "spirit" is usually followed by the courts if there
    is an absence of stated or written standards
- Bottom line guidance provided by ERISA is a good foundation for trustees of public funds
- Status is based on the functions performed, not just a person's title, held to a "prudent expert standard":
  - "With the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent man acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of like character and with like aims..." \*
- Includes the Trustee, investment advisers and individuals exercising discretion in administration
- Excludes attorneys, accountants and actuaries acting in their professional capacity

<sup>\*</sup> ERISA 404(a)(I)(B) (Emphasis added)



### 1940 Act on Governance Duties

- Directors of investment companies and public companies generally share common responsibilities
- But for the municipal nature of the trust, CalABLE would be an investment company
- By analogy, the Board's duties mirror those of investment company directors
- Examples of duties specific to investment company directors:
  - Approve time of Net Asset Value calculations and procedures for valuation of securities
  - Approve trading practices and procedures
  - Approve investment objectives and policies
  - Monitor credit quality and valuation of funds



## **Fiduciary Liability**

- Laws governing fiduciaries may impose liability for breach of duty:
  - CalABLE Act states that the Board may
    - "sue and be sued" (§ 4877(c)(1))
    - "Procure insurance indemnifying any member of the board from personal loss or liability resulting from a member's action or inaction as a member of the board" (§ 4877(c)(15))
  - Sovereign immunity may apply
- Delegating responsibility may shift the liability BUT:
  - · Oversight is still required
  - Delegation must continue to be prudent
- Consequences of breach of duty:
  - Personal liability to make good any losses to the Plan and to restore any profits that have been made through use of Plan assets
  - Other equitable or remedial relief as a court may deem appropriate
  - Liability usually not relieved in bankruptcy
- Attorney-client privilege may run to the Plan rather than to an individual Board Member or other fiduciary



## **Co-Fiduciary Liability**

- "You are your brother's and sister's keeper"
- Typically, liability will result if a fiduciary enables, knowingly participates in, or knowingly undertakes to conceal a breach by another fiduciary
- A fiduciary has a duty to take reasonable steps to prevent or halt a co-fiduciary's breach
- Where applicable, resignation from a Board is usually not sufficient



## **Mitigating Fiduciary Liability**

#### Understand Your Duty:

- Initial orientation and continuing education demonstrate key steps toward fiduciary responsibility
- Know what being a fiduciary means and be aware of where the duties exist

#### Have Set Processes and Follow Them:

 Detailed and disciplined decision-making process with clear documentation of actions and rationale

#### Engage Experts Where Needed:

- Investment consultants, legal counsel and others, as appropriate
- Prudent delegation and diligent oversight know what authority has been delegated and what has been retained

#### Diligently Monitor Key Functions:

- Clearly define roles and responsibilities, benchmarks and accountability
- Commit to continual oversight



# Section 3. Guidance on Good Governance



## **Defining Governance**

#### What is Governance?

- The structure, manner, and process by which a Board exercises authority or control
- Begins with understanding of fiduciary duty

#### Elements of Governance:

- Accountability
- Transparency
- Adherence to laws, rules and policies
- Inclusiveness engaging in participatory processes
- Clear distinction between roles of the Board and the staff

#### Governance typically does not include involvement in:

- Day-to-day operations
- Tactical decisions
- Staff management
- Details of policy implementation



## **Exhibiting Good Governance**

#### Procurement Processes:

- Open and fair solicitations (cast a wide net)
- Recommendations should reflect clear evaluation criteria

#### Investment Policy Statements and Monitoring Criteria:

- Defines selection criteria and monitoring procedures
- Ramifications for underperformance should be clear

#### Performance Benchmarks (Administrative and Marketing):

- Covers delivery of all customer services
- Sets expectations for marketing costs and results

#### On-going Reviews and Reporting:

- Monthly reviews of investments
  - CalABLE Act requires Investment Manager to deliver a monthly investment performance report to the Board (§ 4878(b))
- Quarterly reports on investments, administration and marketing
- Annual and other periodic reviews of the Investment Policy Statement, budgets, marketing plans, financial audits and operating reports (e.g., SOC reports for your service providers)
  - CalABLE Act requires Board to "annually prepare and adopt" an Investment Policy Statement (§ 4878(d))



## **Summary of Your Responsibilities**

#### Essential Duties and Standards:

- Act solely in the interest of CalABLE beneficiaries
- Understand the subject matter (seek expert advice if necessary)
- Carry out duties prudently
- Delegate but do not abdicate fiduciary duties
- Follow CalABLE rules and documents

#### Governance Oversight Actions:

- Establish and follow policies and procedures; update these as necessary
- Prepare for and attend Board meetings
- Review and analyze operating and investment reports regularly
- Assess Program performance, including performance of administrative partners, marketing efforts and overall Program goals

#### Bottom Line:

- A good process is more important that a good outcome
- Fiduciary duties require prudence, not necessarily perfection!



# Appendix 1 Statutory and Regulatory Sources



## Securities Act of 1933 (the "1933 Act")

- Exempts issuers of municipal securities from registration (Section 3(a)(2))
- "Truth in securities" has two basic objectives:
  - Requires that investors receive financial and other significant information about securities being offered
  - Prohibits deceit and misrepresentation in the sale of securities
- 15 U.S. Code Chapter 2A SECURITIES AND TRUST INDENTURES | U.S. Code | US Law | LII / Legal Information Institute (cornell.edu)



## Securities Exchange Act of 1934 (the "1934 Act")

- Created the SEC and empowers it to register, regulate and oversee:
  - Brokerage firms, clearing agencies and transfer agents
  - Self regulatory organizations ("SROs") including Financial Industry Regulatory Authority ("FINRA") and the Municipal Securities Rulemaking Board ("MSRB")
- Establishes periodic reporting requirements for registered entities or transactions
  - Municipal securities generally are exempt from reporting requirements (Section 3(a)(29))
  - BUT some initial and ongoing disclosures apply (Rule 15c2-12)
- Identifies and prohibits deceitful conduct
- Grants the SEC disciplinary powers over regulated entities and the persons associated with them
  - SROs are essential to the entire process (municipal broker-dealers may not contravene any rules of the MSRB (Section 15B))
- <u>15 U.S. Code Chapter 2B SECURITIES EXCHANGES | U.S. Code | US Law | LII / Legal Information Institute (cornell.edu)</u>



## **Trust Indenture Act of 1939**

- Applies to debt securities including bonds and interests in publicly offered trusts
- Requires a trustee to protect and enforce the rights of bondholders and rights must be included in a trust indenture
- Municipal trusts are exempt based upon 1933 Act exemption (Section 304(a)(4)(A))
- 15 U.S. Code Subchapter III TRUST INDENTURES | U.S. Code | US Law | LII / Legal Information Institute (cornell.edu)



## **Investment Advisers Act of 1940 (the "Advisers Act")**

- Firms that provide advice about securities investments must conform to regulations designed to protect investors:
  - Advisers with more than \$100 million in client assets must file Form ADV with SEC
  - In general, advisers with less than \$100 million AUM register with the State(s)
- Does not apply to states or subdivisions or to officers or employees "acting as such in the course of his official duty" (Section 202(b))
- <u>15 U.S. Code Subchapter II INVESTMENT ADVISERS | U.S. Code | US Law | LII / Legal Information Institute (cornell.edu)</u>



## **Investment Company Act of 1940 (the "1940 Act")**

- Regulates companies that engage primarily in investing, reinvesting and trading in securities
- Focus of the Act is to provide the public with information about a fund and its objectives, and about the investment company structure and operations
- Explicitly not applicable to government entities or officers or employees "acting as such in the course of his official duty" (Section 2(b))
- <u>15 U.S. Code Subchapter I INVESTMENT COMPANIES | U.S. Code | US Law | LII / Legal Information Institute (cornell.edu)</u>



## **Investment Company Definition and Exemption**

 If the Section 2(b) exemption for political subdivisions and instrumentalities of a State were not available, in the absence of SEC No-Action relief, it is highly likely that State-run Investment Programs would be deemed to fall within the Section 3(a)(1)(A) definition of Investment Company:

"When used in this title, "investment company" means any issuer which — (A) is or holds itself out as being engaged primarily, or proposes to engage primarily, in the business of investing, reinvesting, or trading in securities"

- Securities are defined as all securities other than government securities
- The Section 2(b) exemption is critical because the Act could otherwise subject any Staterun Investment Program to the disclosure and corporate governance provisions applicable to mutual funds
- By contrast, the SEC is prohibited from regulating the content of disclosure of municipal issuers



# **Dodd-Frank Wall Street Reform and Consumer Protection Act** ("Dodd-Frank")

- Amends Section 15B (1934 Act) to require registration of municipal advisors and imposes fiduciary duty on them
- "Municipal advisor" is any person that provides advice to or on behalf of a municipal entity regarding municipal securities, including advice with respect to the structure, timing, terms and similar matters concerning such issues
- Excludes registered Investment Advisers, attorneys offering "legal advice," engineers and accountants
- Act also creates the Consumer Financial Protection Bureau
- 12 U.S. Code § 5301 Definitions | U.S. Code | US Law | LII / Legal Information Institute (cornell.edu)



## Municipal Securities Rulemaking Board ("MSRB")

- Established by Congress in 1975:
  - Mission is to protect investors, municipal entities and obligated persons, and to promote a fair and efficient municipal market
  - Operates Electronic Municipal Market Access ("EMMA") to promote transparency and provide widespread access to information
- MSRB rules are intended to:
  - Prevent fraudulent or manipulative practices
  - Promote just and equitable principles of trade
- Has no enforcement powers its rules are enforced by:
  - FINRA for securities firms
  - Office of the Comptroller of the Currency, the Federal Reserve, or the FDIC for banks
  - SEC for municipal advisors, securities firms and bank dealers
- Bottom line: jurisdiction is over securities firms, municipal dealers and municipal advisors, NOT municipal issuers
- MSRB | MSRB



## **Employee Retirement Income Security Act of 1974 ("ERISA")**

- Federal law that establishes minimum standards for pension plans in private industry regarding participation, vesting, benefit accrual and funding
- ERISA plans must provide participants with information about plan features and funding, and furnish information regularly and free of charge
- Provides extensive rules on the federal income tax effects of transactions associated with employee benefit plans
- ERISA requires accountability of plan fiduciaries, and, in addition to insisting participants
  are informed, it also gives participants the right to sue for benefits and breaches of
  fiduciary duty
- 29 U.S. Code Chapter 18 EMPLOYEE RETIREMENT INCOME SECURITY PROGRAM | U.S. Code | US Law | LII / Legal Information Institute (cornell.edu)



## **Uniform Prudent Investor Act ("UPIA")**

- Reflects changes in investment practice since the late 1960s, specifically with regard to modern portfolio theory
- Establishes that standard of prudence applies to any investment in the context of the total portfolio, rather than to individual investments
- Allows trustees to delegate investment management functions, subject to appropriate safeguards (such delegation was expressly forbidden by the former trust law)
- Fosters a greater degree of diversification in investment portfolios and allows for derivatives, commodities and futures:
  - Despite these investments individually having a relatively higher degree of risk, they could potentially reduce overall portfolio risk and boost returns when considered in a total portfolio context.
- Uniform Prudent Investor Act | Wex | US Law | LII / Legal Information Institute (cornell.edu)



# **Appendix 2**

# **Checklist – Common and Best Practices**



# **Checklist – Common and Best Practices**

☐ Prepare for and attend all meetings
☐ Act in good faith and in the best interest of beneficiaries in all decision making
☐ Be familiar with and abide by all applicable laws, regulations and Plan document
☐ Delegate, where appropriate, to experts pursuant to a prudent process
☐ Establish and document prudent processes
☐ Periodically review policies and procedures to ensure consistency and relevancy
☐ Differentiate Board policies from management policies
☐ Take actions consistent with the mission and policies of the Plan



# **Checklist – Common and Best Practices, cont'd**

Assess performance and actions of staff and service providers  □ Program Manager and Investment Managers, consultants and auditors
Benchmark operations to similar programs and best practices
Develop and maintain comprehensive charters for Board committees, if any
Obtain independent expert advice
Require transparency and accountability
Communicate with all stakeholders in a timely, accurate and transparent manner
Maintain confidentiality of account owner and beneficiary information
Offer orientation and continuing education on relevant topics



## **Checklist – Oversight and Reporting**

- ☐ Perform continual oversight applies to Board and staff
- ☐ Institute reporting tools and procedures that facilitate oversight
  - Internal Sources examples
    - Executive Director Reports
    - Internal Audit
    - Risk Management Dashboard
  - External Sources examples
    - Program Administrator
    - Investment Manager(s)
    - Investment and Program Consultants
    - Independent Auditors
- ☐ Clearly define and enumerate roles and responsibilities between the Board and staff
- ☐ Regular review of efficiency and effectiveness of the Plan's goals



## **AKF Legal Disclosure**

Pursuant to Municipal Securities Rulemaking Board ("MSRB") Rule G-42, on Duties of Non-Solicitor Municipal Advisors, Municipal Advisors are required to make certain written disclosures to clients and potential clients which include, among other things, Conflicts of Interest and Legal or Disciplinary events of AKF and its associated persons.

#### Conflicts of Interest

#### Compensation

AKF represents that in connection with the issuance of municipal fund securities, AKF receives compensation from its client issuers for services rendered on an hourly, retainer or fixed fee basis. Consistent with the requirements of MSRB Rule G-42, AKF hereby discloses that such forms of compensation may present a potential conflict of interest regarding AKF's ability to provide unbiased advice regarding a municipal fund security transaction. This potential conflict of interest will not impair AKF's ability to render unbiased and competent advice or to fulfill its fiduciary duty.

#### Other Municipal Advisor Relationships

AKF serves a wide variety of clients that may from time to time have interests that could have a direct or indirect impact on the interests of other AKF clients. For example, AKF serves as Municipal Advisor to other municipal fund securities clients and, in such cases, owes a regulatory duty to such clients just as it will with the entity receiving this document. These other clients may, from time to time and depending on the specific circumstances, have competing interests. In acting in the interests of its various clients, AKF could potentially face a conflict of interest arising from these competing client interests. AKF fulfills its regulatory duty and mitigates such conflicts by dealing honestly and with the utmost good faith with all clients.

If AKF becomes aware of any potential or actual conflicts of interest after this disclosure, AKF will disclose the detailed information in writing to the client or obligated person in a timely manner.

#### **Legal or Disciplinary Events**

AKF does not have any legal events or disciplinary history on its Form MA and Form MA-I, which includes information about any criminal actions, regulatory actions, investigations, terminations, judgments, liens, civil judicial actions, customer complaints, arbitrations and civil litigation. You may electronically access AKF's most recent Form MA and each most recent Form MA-I filed with the Securities and Exchange Commission at the following website: <a href="https://www.sec.gov/edgar/searchedgar/companysearch.html">www.sec.gov/edgar/searchedgar/companysearch.html</a>. If any material legal or regulatory action is brought against AKF, AKF will provide complete and detailed disclosure to its clients, thereby allowing each client to evaluate AKF, its management and personnel.

