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Banking the Unbanked

CalAccount Market Study and Feasibility Assessment— Annex III: RAND California Survey of Household Finance Methodology

For more information on this publication, visit www.rand.org/t/RRA3117-1.

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About This Annex

This annex presents Appendixes G through I to the RAND report *Banking the Unbanked: CalAccount Market Study and Feasibility Assessment*, available at www.rand.org/t/RRA3117-1. Appendix G describes the RAND California Survey of Household Finance, and Appendix H describes the survey instrument. (Please note the survey instrument in Appendix H is formatted for survey programmers to program the survey into a web-based format. Consequently, it includes code and instructions for question order, pre-loaded responses, and skip logic.) Appendix I presents a crosswalk between the report contents and the project's contract requirements.

The study was funded by the California Treasurer's Office and led by Principal Investigator Jonathan Welburn and Project Director Robert Bozick. For all inquiries, email CalAccountProject@rand.org.

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Contents

About This Annex	iii
Appendix G. Survey Description	1
Appendix H. Survey Instrument	
Appendix I. Crosswalk Between Report Contents and Contract Requirements	
Abbreviations	

The RAND California Survey of Household Finance was designed to understand the financial management practices of the unbanked and underbanked population with the goal of assessing their receptivity toward a potential state-run public bank. The sample was developed so that the results can generalize to the population of unbanked and underbanked California state residents. In planning for the survey, we determined that we would need approximately 750 sample members to have adequate statistical power to answer our research questions. We projected that we would need to invite sample members from approximately 12,000 households to obtain 750 unbanked and underbanked residents. We used the U.S. Postal Service's (USPS) computerized delivery sequence file, which includes a list of all addresses serviced by the agency, as our population frame to develop an address-based sample. Our sampling approach was guided by two goals. First, we wanted to ensure that the sample reflected both the geographic and socioeconomic diversity of the state. Second, because data collection included door-to-door home visits, we needed to geographically cluster our sample to minimize travel costs and to maximize efficiency for our data collection staff.

To achieve both goals, we used a two-stage stratified clustered design. We first stratified addresses based on rural versus urban designations, with tracts where more than half of the addresses were identified as rural being designated as rural. We chose 8 tracts from the rural frame, and 16 from the urban sampling frame. In the first stage, we randomly sampled census tracts within each strata with a probability proportional to the distribution of tract-level household income. Tracts were categorized based on median household incomes, with categories less than \$15,000; \$15,000 to \$30,000; \$30,000 to \$50,000; \$50,000 to \$75,000; and over \$75,000. We sampled tracts with proportion equal to a rough estimate of the number of unbanked and underbanked households in these tracts, with the estimated tract-specific unbanked and underbanked rates ranging from 41.6 percent for the lowest income tracts to 3.2 percent for the highest income tracts. In the second stage we selected addresses at random. Our final address-based sample frame included 12,523 addresses.

We sent a recruitment package to each address in the sample frame that invited the head of household to participate in the survey. This invitation included a web url for the survey along with a personal identification number linked to their address. Once accessing the web url and entering their personal identification number, the sample member first answered a set of screener questions which included the same questions used in the FDIC's National Survey of Unbanked and Underbanked Households to determine one's banked status. If the sample member was considered to be banked, they were informed that they were not eligible for the survey. If the sample was considered to be underbanked or unbanked, they were then invited to complete the full survey. To encourage participation, we sent two follow-up postcard reminders to addresses

that did not respond to the original invitation. Additionally, we deployed a team of bi-lingual data collection staff across the state to directly administer the survey in-person to households who did not respond to the original invitation. Of the 12,523 addresses invited, we secured the participation of 1,776 households. This included, 1,146 households who completed the screener questions via the web and 630 households who completed the screener questions via an in-person interview. After accounting for valid mailing addresses, incomplete surveys, break-offs, sample members who were incapable of participating, and duplicate cases, the final response rate was 9.8 percent. Of the 1,146 cases who filled out the survey, 957 were classified as eligible for the survey and went on to complete it in full. All survey materials were provided in both English and in Spanish, and all participants received a \$20 pre-paid electronic debit card to thank them for their time.

A limitation to using address-based sampling is that typical population frames such as the USPS computerized delivery sequence often excludes mobile homes and accessory dwelling units that are used by migrant farmworkers who are temporarily in the country for work. Because this population is of importance to the CalAccount program and because it is a difficult population to locate and recruit, we augmented our address-based sample with a convenience sample of migrant farmworkers. To obtain this convenience sample, we partnered with La Cooperativa Campesina de California which is an association of agencies implementing and administering farm worker service programs across the state. In partnering with an association that has already developed a level of trust and rapport with its clients, we were able to survey a population that is typically skeptical of providing personal information to the government. We requested the association to select a diverse sample of their client base to include migrant farmworkers of different ages and various locations across the state. La Cooperativa Campesina de California was able to procure the participation of 140 migrant farmworkers. Of those 140 migrant farmworkers, 77 were classified as eligible for the survey and went on to complete it in full.

Our final analytic sample includes 1,034 sample members, with 957 coming from our address-based sample and 77 from our convenience sample of migrant farmworkers. This exceeded our initial target of 750 by 284 sample members. So that our findings generalize to the population of California's unbanked and underbanked residents we created a sample weight based on our sampling design, which accounts for the fact that households in rural and/or low income tracts were more likely to be sampled. The sampling weight also accounts for differential response rates across tracts. All estimates provided in this report are weighted using this sample weight, except for Table 2.1 which shows unweighted descriptive statistics for key demographic characteristics.

Table G.1 Unweighted Descriptive Statistics for Key Demographic Characteristics of the 2021 FDIC National Survey of Unbanked and Underbanked Households and the 2023 RAND California Survey of Household Finance Sample Members

		FDIC Survey California Subsample	RAND California Survey of Household Finance		inance
		Total underbanked and unbanked	Total underbanked and unbanked	Underbanked	Unbanked
Sex					
	Female	48.7%	53.3%	53.6%	52.6%
	Male	51.3%	41.6%	41.6%	41.7%
	Prefer not to say	NA	5.1%	4.8%	5.8%
Race/Eth	nicity				
	Hispanic	46.0%	57.8%	60.4%	52.9%
	White	25.3%	13.4%	15.5%	9.5%
	Black	11.5%	12.6%	8.7%	20.1%
	Asian	16.3%	2.9%	3.8%	1.2%
	Other	0.9%	13.3%	11.6%	16.4%
Age (mea	ın)	49.9	46.0	45.8	46.5
Nativity					
	Native-born	51.1%	35.2%	38.3%	28.9%
	Foreign-born	48.9%	59.6%	56.9%	65.0%
	Prefer not to say	NA	5.2%	4.8%	6.1%
Education	nal attainment				
	12th grade or less	23.1%	26.6%	21.6%	36.5%
	High school graduate	31.7%	33.6%	32.9%	35.1%

		FDIC Survey California Subsample	RAND California Survey of Household Finance		Finance
	Some college	21.4%	31.2%	33.9%	25.8%
	Bachelor's degree	23.8%	8.5%	11.6%	2.6%
Employm	ent status				
	Employed	55.5%	49.3%	56.3%	35.5%
	Unemployed	5.5%	10.0%	8.2%	13.7%
	Not in the labor force	39.0%	40.7%	35.5%	50.8%
Married					
	Yes	43.8%	27.4%	32.8%	16.9%
	No	56.2%	72.6%	67.2%	83.1%
Sample					
	Address-based sample	100.0%	92.5%	92.1%	93.4%
	Migrant farmworker sample	0.0%	7.5%	7.9%	6.6%
N		454	1,034	686	348

CALACCOUNTS

Coord.: B. Weidmer Programmer: E. Bogdon

1 -

Thank you for your interest in the California Survey of Household Finance. Please select the language you prefer to continue:

Gracias por su interés en la Encuesta de California Sobre Las Finanzas Del Hogar. Por favor seleccione el idioma and el que prefiere continuar:

English/Inglés (9) Español/Spanish (10) intro

Dear survey participant:

Before you begin this web survey, please read the following information about the purpose of the California Survey of Household Finance.

Introduction: The State of California, in collaboration with the RAND Corporation, is conducting a survey of California residents to collect data about your banking experiences and how you make decisions about your finances. The survey will help us identify the tools and services that Californians need to better manage their finances.

Who should complete the survey: The survey should be completed by the adult (age 18 or older) in your household who is primarily responsible for making financial decisions for the household.

Survey Length: You will first be asked to answer a few questions to verify that you are eligible for the survey. If you are eligible, the survey will only take about 15 minutes to complete. Depending on your responses, it may take you more or less time.

Payment: If you are eligible and complete the survey, we will send you a \$20 VISA gift card to thank you for taking the time to complete the survey.

Voluntary Participation: Your participation is completely voluntary. There are no consequences for deciding not to participate, for skipping questions, or for deciding to stop the survey after you begin. If you need to break off before completing the survey, you may log on again later to complete it. If you decide to stop after beginning the survey, the questions you have already answered will be retained.

Privacy: The information you provide is kept confidential. Only members of the RAND study team will have access to your survey answers, and we will take great care to protect your privacy and data. Our research team has safeguarding procedures in place to ensure that survey data are protected from accidental disclosure.

Risks of Participation: For most respondents, the survey involves no risks of participation. The survey does include some questions about your finances and how you make financial decisions. A breach of confidentiality could result in you feeling embarrassed or upset, however, we have taken many steps to protect your confidentiality. Your name or other identifying information will not be associated with your survey responses. Your survey responses will only be identified with a numeric ID. The data is collected using password-protected devices and it will be encrypted and stored in a password-protected network with access limited to the research team.

Who are we? The study is being conducted by the RAND Corporation, an independent, nonprofit research organization.

Who do you contact if you have questions or concerns about the survey?

Questions about the overall study or RAND: Contact the RAND research team by calling toll free at 1-888-846-1197 or email us at financesurvey@rand.org.

Questions about computer, technical, or survey problems:

Contact the RAND Survey Research Group at srgwebhelp@rand.org. If you have questions about your rights as a research participant or need to report a research-related injury or concern, you can contact RAND's Human Subjects Protection Committee toll-free at (866) 697-5620 or by emailing hspcinfo@rand.org. If possible, when you contact the committee, please reference Study Number IRB00004525.

Press the Next button if you agree to do the survey. Please remember that the adult (age 18 or older) in your household who is primarily responsible for making financial decisions for your household should be the person who should complete the survey.

S6
[Not required]

How many people are living or staying at ^getAddress()^?

Include yourself and everyone who has lived or stayed here for the last two months.

```
1(1)
2(2)
3 (3)
4 (4)
5 (5)
6 (6)
7(7)
8 (8)
9 (9)
10 (10)
11 (11)
12 (12)
13 (13)
14 (14)
15 or more (15)
S7
[Not required]
How many of the ^f('S6')^ people living or staying at
```

^getAddress()^

are under the age of 15?

```
0 (0)
1 (1)
2 (2)
3 (3)
4 (4)
5 (5)
6 (6)
7 (7)
8 (8)
```

9 (9) 10 (10)

11 (11)

12 (12)

13 (13)

14 (14)

15 or more (15)

α	

[Not required]

Do ^f('youanyone')^ currently have a checking or savings account at a bank or credit union?

Yes (1)

No (2)

Don't know (3)

S9

[Not required]

In the past 12 months, did ^f('youoranyone')^...

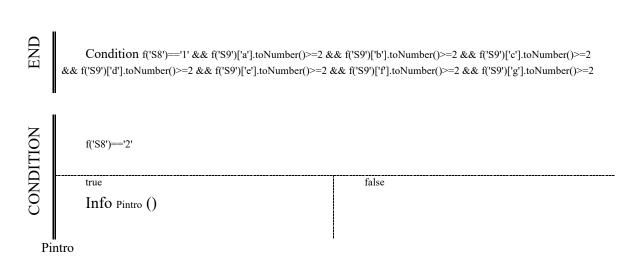
	Yes (1)	No (2)	Don't know (3)
go to some place other than a bank or credit union to purchase a money order? (a)	•	•	0
use money transfer services from a company like Western Union, MoneyGram, Walmart Money Center, or Ria Money Transfer? Do NOT include services from a bank or online or mobile services such as PayPal, Venmo, or Cash App. (b)	O	•	0
go to some place other than a bank or credit union to cash a check? (c)	O	O	O
take out a payday loan or payday advance from a provider other than a bank or credit union? (d)	O	•	•
pawn an item at a pawn shop? Do not include selling an unwanted item to a pawn shop. (e)	O	•	O
take out a tax refund anticipation loan? This is a way to receive your tax refund faster than the IRS would provide it. (f)	0	•	0
take out an automobile title loan? Automobile title loans use a car title to borrow money for a short period of time. They are NOT loans used to purchase a car. (g)	•	•	0

f('S8')=='1' && f('S9')['a'].toNumber()2 f('S9')['d'].toNumber()>=2 && f('S9')['e'].to1	>=2 && f('S9')['b'].toNumber()>=2 && f('S9')['c'].toNumber()>=2 && Number()>=2 && f('S9')['f'].toNumber()>=2 && f('S9')['g'].toNumber()>=2
true	false
Question ()	
	true

Screened-

STOP

Thank you for taking the time to answer these questions. Based on the information you have provided; you are not eligible to complete the survey but we thank you for your time and cooperation.



There are different reasons people might not have a checking or savings account at a traditional bank or credit union. In the next four questions, please indicate whether any of the following reasons apply to ^f('youorother')^.

Pla
[Randomized answerlist]

Do you not have an account because...?

Check all that apply.

Bank or credit union locations are inconvenient □ (1)

Bank or credit union account fees and service charges are too high □ (2)

Bank or credit union account fees are too unpredictable □ (3)

Banks or credit unions do not offer products and services you need □ (4)

You don't trust banks or credit unions □ (5)

```
P<sub>1</sub>b
    [Randomized answerlist]
Do you not have an account because...?
Check all that apply.
    You don't have enough money to meet minimum balance requirements ☐ (6)
    Avoiding a bank or a credit union gives you more privacy \square (7)
    You don't have the personal identification required to open an account □ (8)
    You cannot open an account due to problems with past banking or credit history (9)
    It is not easy for you to speak with bank or credit union staff in your language ☐ (10)
    P1c
    [Randomized answerlist]
Do you not have an account because...?
Check all that apply.
    Banks or credit unions do not feel welcoming or comfortable for people like you (11)
    Information given by banks or credit unions on account rules and fees are confusing \square (12)
    You do not have enough money to need a bank or credit union account ☐ (13)
    Banks and credit unions take too long to clear checks ☐ (14)
    Banks and credit unions may close unexpectedly and you might lose all your money (15)
    P1d
    [Randomized answerlist]
Do you not have an account because...?
```

Check all that apply.

[Not required]

You do not need to write enough checks to make it worthwhile to have a bank or credit union account (16)
The people and businesses you usually make payments to only accept cash □ (17)
You are not sure how to open and/or to manage a bank or credit union account □ (18)
You keep your savings in another country □ (19)
You prefer to handle your transactions with cash (20)

(f('P1a').size() > 1 || f('P1b').size() > 1 || f('P1c').size() > 1 || f('P1a').size() > 1 && f('P1a').size() >= 1 && f('P1b').size() >= 1

What is the main reason why ^f('youandother')^ do not have a checking or savings account?

Bank or credit union locations are inconvenient (1) Bank or credit union account fees and service charges are too high \square (2) Bank or credit union account fees are too unpredictable □ (3) Banks or credit unions do not offer products and services you need ☐ (4) You don't trust banks or credit unions ☐ (5) You don't have enough money to meet minimum balance requirements ☐ (6) Avoiding a bank or a credit union gives you more privacy \square (7) You don't have the personal identification required to open an account \square (8) You cannot open an account due to problems with past banking or credit history (9) It is not easy for you to speak with bank or credit union staff in your language □ (10) Banks or credit unions do not feel welcoming or comfortable for people like you (11) Information given by banks or credit unions on account rules and fees are confusing \square (12) You do not have enough money to need a bank or credit union account ☐ (13) Banks and credit unions take too long to clear checks (14) Banks and credit unions may close unexpectedly and you might lose all your money (15) You do not need to write enough checks to make it worthwhile to have a bank or credit union account (16) The people and businesses you usually make payments to only accept $\cosh \Box$ (17) You are not sure how to open and/or to manage a bank or credit union account ☐ (18)

You keep your savings in another country □ (19) You prefer to handle your transactions with cash (20)

U1

```
Condition (f(P1a').size() > 1 \parallel f(P1b').size() > 1 \parallel f(P1c').size() > 1 \parallel f(P1a').size() > 1 \& & f(P1a').size() > 1 \& & f(P1a').size() > 1 \& & f(P1a').size() > 1 & & f(P1a').size()
```

Even though you don't currently have an account with a bank or a credit union, have ^f('youoranyone')^ ever had a checking or savings account at a bank or a credit union?

```
Yes (1)
                       No (2)
                       Don't know (3)
                       P4
                       [Not required]
                       How interested are ^f('youoranyonee')^ in having a checking or savings account?
                     Not interested (1)
                       Somewhat interested (2)
                       Very interested (3)
                       Don't know (4)
                                                                                           Condition f('S8')=='2'
CONDITION
                                                                                                                                                                         \&\& (f('S9')['a'] == '1' \parallel f('S9')['b'] == '1' \parallel f('S9')['c'] == '1' \parallel f('S9')['d'] == '1' \parallel f('S9')['e'] == '1' \parallel f('S9')['f'] ==
                                                    f('S9')['g']=='1')
                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           false
                                                                                           Question U1()
```

You indicated that ^f('yousomeone')^ currently ^f('havehas')^ a checking or savings account. Please indicate the ways ^f('youorother')^ used checking or savings accounts in the past 12 months.

```
Were the accounts used to...?
Check all that apply.
    Pay monthly bills like rent, mortgage, utilities, or child care □ (1)
    Receive money from work, retirement, or a government agency \square (2)
    Send or receive money from family or friends \square (3)
    Make purchases either in person or online (4)
    Other (5)
    U2
You indicated earlier that you ^s9fill()^
Please indicate why you use this service instead of your checking or savings account.
Do you use \(^s9fill2()\) because...
Check all that apply.
    Your bank or credit union location is inconvenient (1)
    Your bank or credit union's account fees and service charges are too high (2)
    Your bank or credit union's account fees are too unpredictable (3)
    Your bank or credit union does not offer the product or service you need for certain transactions (4)
    You don't trust banks or credit unions (5)
    Avoiding a bank or credit union gives you more privacy (6)
    It is not easy for you to speak with bank or credit union staff in your language (7)
    Banks or credit unions do not feel welcoming or comfortable for people like you (8)
    Banks or credit unions take too long to clear checks (9)
```

The people and businesses you usually make payments to only accept cash (10)

You keep your savings in another country (11)

You prefer to handle your transactions with cash (12)

Other (13)

U3

[Not required]

What is the main reason why ^f('youandhh')^ use ^s9fill2()^?

Your bank or credit union location is inconvenient (1)

Your bank or credit union's account fees and service charges are too high (2)

Your bank or credit union's account fees are too unpredictable (3)

Your bank or credit union does not offer the product or service you need for certain transactions (4)

You don't trust banks or credit unions (5)

Avoiding a bank or credit union gives you more privacy (6)

It is not easy for you to speak with bank or credit union staff in your language (7)

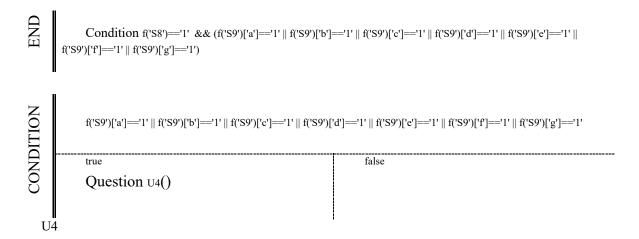
Banks or credit unions do not feel welcoming or comfortable for people like you (8)

Banks or credit unions take too long to clear checks (9)

The people and businesses you usually make payments to only accept cash (10)

You keep your savings in another country (11)

You prefer to handle your transactions with cash (12)



You indicated earlier that ^f('youorother')^ ^s9fill()^

For what purpose did you use this/these alternative(s) to traditional banking?

Check all that apply.

```
To pay monthly bills like rent, mortgage, utilities, or child care (1)
To receive money from work, retirement, or a government agency (2)
To send or receive money from family or friends (3)
To make purchases either online or in person (4)
Other (5)
```

[Not required]

Do you use any online or mobile payment services with an account feature that allows you to receive and store money, such as PayPal, Venmo, Cash App, Apple Pay, Google Pay, among others?

Which online or mobile payment services do you use?

Check all that apply.

```
PayPal (1)
Venmo (2)
Cash App (3)
Apple Pay (4)
Google Pay (5)
Other, please specify (6)______[Other]
U7
```

You indicated that you currently use ^u6fill()^ Think about the ways you used these online or mobile payment services in the past 12 months. Did you use these to...?

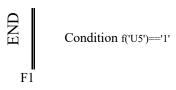
Check all that apply.

Pay monthly bills like rent, mortgage, utilities, or child care (a)

Receive money from work, retirement, or a government agency (b)

Send or receive money from family or friends (c)

Make purchases either in person or online (d)



[Not required]

Now, thinking about all the different ways that you manage your money, which one do ^f('youandother')^ use most often to pay monthly bills like rent, mortgage, utilities, or childcare?

```
I pay with cash that I have on-hand (1)
```

I pay with a credit card (2)

I pay a debit card that is directly linked to my checking or savings account (3)

I pay with a pre-paid debit card (4)

I pay with a money order or cashier's check (5)

I write a check from my checking account (6)

I make a direct payment from my checking or savings account (7)

I pay using the balance in my online/mobile payment service app (e.g. PayPal, Venmo, Cash App, Apple Pay, Google Pay, other) (8)

```
Other (9) [Other] F2
```

[Not required]

Which one do ^f('youandother')^ use most often to receive money from work, retirement, or a government agency?

I receive a paper check (1)

I receive payment through direct deposit to my bank or credit union account (2)

I receive a pre-paid debit card (3)

I receive cash (4)

I receive payment through my online/mobile payment service app (e.g. PayPal, Venmo, Cash App, Apple Pay, Google Pay, other) (5)

```
Other (6)_____[Other]
```

F3

[Not required]

Which one do ^f('youandother')^ use most often to send money to family or friends?

I send cash that I have on-hand (1)

```
I purchase a pre-paid debit card for them (2)
    I send a money order or cashier's check (3)
    I write a check from my checking account (4)
    I make a direct payment from my checking or savings account (5)
    I pay them using the balance in my online/mobile payment service app (e.g. PayPal, Venmo, Cash App, Apple
Pay, Google Pay) (6)
    Other (7)
    F4
   [Not required]
    Which one do ^f('youandother')^ use most often to make purchases either in person or
online?
    I pay with cash that I have on-hand (1)
   I pay with a credit card (2)
    I pay with a debit card that is directly linked to my checking or savings account (3)
    I pay with a pre-paid debit card (4)
   I pay with a money order or cashier's check (5)
    I write a check from my checking account (6)
    I make a direct payment from my checking or savings account (7)
    I pay using the balance in my online/mobile payment service app (e.g. PayPal, Venmo, Cash App, Apple Pay,
Google Pay, other) (8)
    Other (9)
    F5
    F5
    [Numeric ◆ Not required ◆ Lower limit=0 ◆ Lower limit type=GreaterOrEqual ◆ Upper
limit=999999999 ◆ Upper limit type=SmallerOrEqual ◆ Total Digits=10]
   ^f('S8').get() == 1 ? 'On average, about how much money do you keep in your checking and
savings account (combined) during a regular month?': 'We understand that you do not have a
checking or savings account at a traditional bank or credit union. However, if you DID have a
checking or savings account, about how much money would you likely be able to keep in it on
average during a regular month?' \(^\) input[type=number]::-webkit-inner-spin-button,
input[type=number]::-webkit-outer-spin-button { -webkit-appearance: none; }
   .cf-numeric-answer::before { content: '$' }
    F5ver
    Please confirm that you f('S8').get() == 1 ? 'keep' : 'would keep' <math>f('F5') in a checking or
savings account during a regular month.
    End of F5
    F6
    [Not required]
```

Suppose you suddenly had to come up with \$400 to deal with an unexpected emergency, like a hospital visit or a broken vehicle or appliance. How would you handle a situation like that?

I would not be able to come up with \$400 right now and so would go into debt for this emergency (1)

I would put it on a credit card (2)

I would borrow money from a friend or a relative (3)

I would withdraw money from my checking or savings account (4)

I would use money I have on hand (NOT in a checking or savings account) (5)

I would try to get a payday loan or payday advance (6)

I would pawn something of value to a pawn shop (7)

I would apply for a personal loan from my bank (8)

I would apply for a tax refund anticipation loan (9)

I would apply for an automobile title loan (10)

Other (11) [Other]

F7

[Not required]

Do you currently have any outstanding debts from loans such as?

	Yes	No
	(1)	(2)
A charge card or credit card balance remaining after your last payment (1)	0	O
Mortgage or home equity loan (2)	O	O
Home equity line of credit (HELOC) that you owe money on (3)	O	O
A loan for an automobile or other type of vehicle (such as a motorcycle or boat)	O	0
(4)		
Student loan (5)	O	O
Payday loan (6)	O	O
Automobile title loan (7)	C	O
Other consumer or personal loan or line of credit (8)	O	O

F8

[*Not required*]

Do you currently have past due bills, payments or other debts such as?

	Yes (1)	No (2)
Past-due taxes (1)	O	0
Past-due medical bills (2)	O	O
Past-due rent (3)	O	O
Past-due phone, cable, internet or other telecommunication bills (4)	O	O
Past-due utility bills (gas, electric, and water) (5)	O	O
Past-due child support (6)	O	0

M1

[*Not required*]

^f('S8').get() == 1 ? 'We understand that you currently have a checking or savings account. However, if you were offered the opportunity to open a new checking or savings account at a different bank, what features might convince you to take advantage of this opportunity in place of your current bank or credit union...?' : 'We understand that currently you do not have a checking or savings account at a traditional bank or credit union. However, if you were offered the opportunity to open a checking or savings account, what features might convince you to take advantage of this opportunity...?' ^

	I would not consider opening this account (1)	I might consider opening this account (2)	I would likely consider opening this account (3)
The account has no fees or penalties of any kind. That means you will NOT be charged a fee for overdrawing your account, for paying bills, for taking cash out at an ATM, or for using your debit card. (a)	•	•	•
The account does not require you to keep a minimum amount of money in it. (b)	•	•	O
The account does not require you to have a government issued ID. (d)	•	0	O
The account allows you to deposit income from any source no questions asked. (e)	•	O	•
The account is at a bank that has a physical location where you can go and receive in-person service. (f)	•	0	O

T1

[Not required]

How much do agree or disagree with the following statements.

	Disagree completely (1)	Somewhat disagree (2)	Somewhat agree (3)	Agree completely (4)
I trust banks in the United States (a)	•	•	•	•
I trust the United States government (b)	•	•	0	•
I trust the California state government (c)	0	•	•	•
I trust money transfer services like Western Union, MoneyGram, Walmart Money Center, or Ria Money Transfer (d)	0	•	O	•
I trust payday loan or payday advance stores (e)	0	•	0	•

	Disagree completely (1)	Somewhat disagree (2)	Somewhat agree (3)	Agree completely (4)
I trust pawn shops (f)	•	O	•	O
I trust online payment services like PayPal, Venmo, or Cash App (g)	•	O	O	O

S1

[Not required]

What is the month and year of your birth?

3DGrid has too many columns and will not be displayed. Maximum number supported in Word is 63.

S2

[*Not required*]

What is your biological sex?

Male (1)

Female (2)

Prefer not to say (3)

S3

[Not required]

Are you of Hispanic, Latino, or Spanish origin?

Yes (1)

No (2)

Prefer not to say (3)

S4

From the following list, how would you describe yourself? Please select all that apply. Would you describe yourself as...

Check all that apply.

White (1)

Black or African American (2)

American Indian or Alaska Native (3)

Asian (4)

Native Hawaiian or Other Pacific Islander (5)

Other (6)

S5

[Not required]

What is the highest level of school you have completed or the highest degree you have received?

```
12th grade or less, no diploma (1)
High school graduate, including a diploma or a GED (2)
Some college but no degree (3)
Associate degree (4)
Bachelor's degree (For example: BA, AB, BS) (5)
Advanced degree, including Master's, Professional and Doctorate degrees (6)
[Not required]
Is the house or apartment in which you live...?
Owned by you or someone in this household without a mortgage or a loan (1)
Owned by you or someone in this household with a mortgage or loan (2)
Rented (3)
Occupied without payment of rent (4)
Not yours, owned by a family member or friend (5)
Other (6)
D2
[Not required]
Are you currently...?
Married (1)
Living with partner (2)
Widowed (3)
Divorced (4)
Separated (5)
Single, never married (6)
D3
[Not required]
```

The next question is about your household's income. Remember that your answers are completely confidential. What is your best estimate of your household's total annual income from all sources before taxes in 2023? Include money from jobs, social security, retirement income, unemployment payments, public assistance and so forth. Also include income from interest, dividends, net income from business, farm, or rent and any other money income.

```
Less than $10,000 (1)
$10,000 to $14,999 (2)
$15,000 to $24,999 (3)
$25,000 to $34,999 (4)
$35,000 to $49,999 (5)
$50,000 to $74,999 (6)
$75,000 to $99,999 (7)
$100,000 or more (8)
D4
[Not required]
```

Overall, which one of the following best describes how well you are managing financially these days?

Living comfortably (1)
Doing okay (2)
Just getting by (3)
Finding it difficult to get by (4)
D5
[Not required]

Which of the following options best describes your current employment situation?

Employed full-time (35 hours or more per week) (1)

Employed part-time (Less than 35 hours per week) (2)

Self-employed (3)

Enrolled in college/school (4)

Unemployed and currently seeking employment (5)

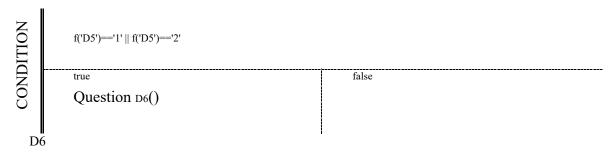
Unemployed and not seeking employment (6)

Unable to work for health reasons (7)

Caring for children/adult relatives (8)

Retired (9)

Other (10)



[Not required]

How do you get paid by your employer...?

You receive an official check or direct deposit by your employer (1)

Your employer pays you in cash (2)

Your employer pays you with an online or mobile payment service, such as PayPal, Venmo, Cash App, Apple Pay, Google Pay, or others (3)

Other (4)

Condition
$$f('D5')=-'1' \parallel f('D5')=-'2'$$

D7

[Not required]

Were you born in the United States?

```
Yes (1)
No (2)
Prefer not to say (3)
END2
[Open Text • Not required]
```

Thank you for taking the time to complete the survey. To thank you for your time, we will mail you a \$20 Visa gift card by mail. Please enter your first and last name and the mailing address where you would like the gift card mailed.

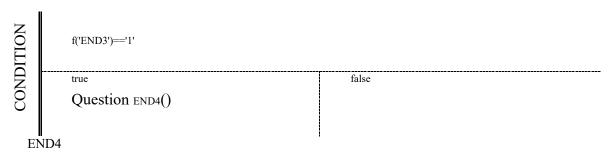
First Name (1)	
Last Name (2)	
Street: (3)	
City: (4)	
Zip: (5)	

END3

[Not required]

In the event we have questions about your survey, may we contact you by phone or via email?

Yes (1) No (2)



[Open Text • Numeric • Not required • Lower limit type=GreaterOrEqual • Upper limit type=SmallerOrEqual • Total Digits=10]

What is your telephone number? Please include the area code.

```
Phone: (1)

END5
[Open Text • Not required]

What is your email address?

table > tbody > tr:nth-child(1) > td:nth-child(1) { width: 100px !important; }

Email: (1)
Confirm Email: (2)

Condition f(END3')==11
```

Thank you again for taking the time to complete this survey.

Appendix I. Crosswalk Between Report Contents and Contract Requirements

This final appendix provides a crosswalk between contents of within the main report, "Banking the Unbanked" and Annexes I-III and the contract requirements provided by the State Treasurer's Office. Below, we present this crosswalk as Table I.1.

Table I.1. Location of Contract Requirements in Banking the Unbanked

OW Requirement	Location in Report
evelop a sampling strategy guided by the goal of selecting a final sample of adults such that when combined with the FDIC urvey, the results will generalize to all adults in the state of California. Our approach will involve balancing the competing bjectives of oversampling as needed to obtain target counts within specific subgroups and minimizing the design effect yielded by the sample so as to optimize its efficiency.	Annex 3, Appendix G.
evelop a data collection strategy that maximizes response rates while allowing us to achieve survey objectives on time and ithin budget. We anticipate utilizing a multi-mode data collection approach including web, mail, and in person, computer assisted terviews.	Annex 3, Appendix G.
oordinate with STO and Advisory Committee to determine key issues relevant to the development of CalAccount that require ata beyond what is included in the Federal Deposit Insurance Corporation (FDIC) National Survey of Unbanked and Inderbanked Households.	Annex 3, Appendix G.
lentify a sampling frame with adequate coverage of minority and low-income populations.	Annex 3, Appendix G.
ppend contact information (e.g., address, email, phone) to the sampling frame for addresses on sampled census blocks (if vailable).	Annex 3, Appendix G.
ssess the overall burden of completing the survey by determining the reading level of the survey and the average time to omplete the survey. If appropriate, we will make recommendations for simplifying the wording of survey items and reducing the verall length of the instrument.	Annex 3, Appendix G.
est the programmed version of the survey.	Annex 3, Appendix G.
evelop participant recruitment materials, including survey invitation and reminder letters, a study brochure, FAQ's, and informed onsent scripts.	Annex 3, Appendix G.
ranslate and program the final version of the survey and participant recruitment materials into Spanish.	Annex 3, Appendix G.
evelop a final survey and related interviewer scripts will be programmed for web and CAPI administration.	Annex 3, Appendix H.
ecruit field staff who will conduct in person interviews.	Annex 3, Appendix G.

SOW Requirement	Location in Report
Print and prepare web survey invitation letters in preparation for launching the survey in January.	Annex 3, Appendix G.
Set up a Record Management System (database) to track the sample and produce survey status reports.	Annex 3, Appendix G.
Administer the survey.	Annex 3, Appendix G.
Produce a survey status report overall, by mode, by region, by language, and by subpopulations of interest.	Annex 3, Appendix G.
Prepare field interviewer training materials.	Annex 3, Appendix G.
Frain all staff that will participate in the field component of the survey.	Annex 3, Appendix G.
Generate interim survey data files, codebooks, and frequencies for each item in the survey.	Annex 3, Appendix G.
Conduct field observations to ensure that field interviewers are adhering to data collection and data safeguarding protocols and procedures.	Annex 3, Appendix G.
Produce final survey status report overall, by mode, by region, by language, and by subpopulation of interest.	Report, Chapter 2. Annex 3 Appendix G.
Analyze the population of California residents who are unbanked and the reasons they are unbanked.	Report, Chapter 2. Annex 3 Appendix G.
Construct a database of traditional bank institutions (i.e., national banks, regional and state banks, and credit unions) that operate n California, including those that file their Call Reports or are headquartered in another state.	Report, Chapter 2. Annex 1 Appendix A.
Collect account disclosures with schedule of fees for their standard/basic checking and savings account for FDIC insured ntuitions operating in California to create a database with the following information for each bank: minimum amount required to open a bank account; monthly service charge; minimum balance (or other ways) required to waive the service charge; overdraft/non-sufficient funds (NSF) fees. As we were unable to obtain the required fee schedules for some FDIC-insured nstitutions, we attempted to contact the banks in question to obtain this information.	Report, Chapter 2. Annex 1 Appendix A.
Conduct a systematic literature review and use responses to the FDIC Survey and to the Federal Reserve Bank of Atlanta Survey and Diary of Consumer Payment Choice to document non-traditional/alternative banking and payment systems commonly used at-scale by the target population (e.g., nonbank money orders, check-cashing services, money transfer services, payday loans, and prepaid debit cards).	Report, Chapter 2. Annex 1 Appendix A.
Construct a dataset on the costs of non-traditional/alternative banking services by collecting data from the previously mentioned surveys as well as the Consumer Financial Protection Bureau (CFBP) prepaid product agreements database and the Infogroup Historical Business database.	Report, Chapter 2. Annex 1 Appendix A.
As data analysis and existing literature proved insufficient for generating a clear description of the costs to California's un/underbanked population of non-traditional banking services, our team collected primary data. This entailed identifying a representative sample of alternative banking service providers in the state and collecting information by hand on the costs of their products.	Report, Chapter 2. Annex 1 Appendix A.
Collect detailed balance sheet information on FDIC insured institutions that operate in California to create database consisting of detailed balance sheet information for the traditional banks by using data from FFIEC Reports of Condition and Income (i.e., Call	Report, Chapter 2. Annex 1 Appendix A.

SOW Requirement	Location in Report
Reports) for all FDIC-insured banks that operate in California, including those that file their Call Reports or are headquartered in another state.	
Use data from CFBP reports on non-traditional payment systems and previously collected data on non-traditional/alternative banking services to start documenting the potential benefits and harms of these services for the population of interest.	Report, Chapter 2. Annex 1, Appendix A.
Analysis of the geographic location of the underbanked and unbanked.	Report, Chapter 2. Annex 1, Appendix A.
Conduct a systematic literature review on the impact of ChexSystems on access to financial services for un/underbanked by taking advantage of RAND's extensive access to leading academic journals and government reports.	Report, Chapter 2. Annex 1, Appendix A.
Conduct two discussions with subject matter experts on the impact of ChexSystems for the un/underbanked population: one discussion with a consumer advocacy group such as the CFPB, and, if possible, one with an industry stakeholder who uses the information reported by ChexSystems, such as a bank.	Report, Chapter 2. Annex 1, Appendix A.
Use responses to the FDIC National Survey of Unbanked and Underbanked Households to analyze the impact of monthly service charges and overdraft/NSF fees on banking rates.	Report, Chapter 2. Annex 1, Appendix A.
Use data from FFIEC Reports of Condition and Income (i.e., Call Reports) to compute overdraft/NSF fees as a percent of bank balance sheets and to examine trends in overdraft/NSF fee revenues.	Report, Chapter 2. Annex 1, Appendix A.
Use data on the location of branches from the FFIEC <i>National Information Center</i> to create a map that illustrates the geographic concentration of FDIC insured bank branches across the state.	Report, Chapter 2. Annex 1, Appendix A.
Combine bank branch location data from the FFIEC National Information Center with Census geospatial data (PL-94 datasets) to create a dataset with banking access indicators such as the average distance to the closest bank and the number of residents per branch. We will also use data on available community boundaries to document the number of branches per community.	Report, Chapter 2. Annex 1, Appendix A.
Examine how per-capita costs of non-traditional/alternative banking services vary across the state given the demographic composition of each area.	Report, Chapter 2. Annex 1, Appendix A.
Conduct a systematic literature review on the impact of redlining on the financial participation of the population of interest.	Report, Chapter 2. Annex 1, Appendix A.
Use data from FFIEC Reports of Condition and Income (i.e., Call Reports) to examine indicators of financial health of potential private sector competitors, including, but not limited to, measures of each bank's profitability.	Report, Chapter 2. Annex 1, Appendix A.
Use survey responses to expand on the analysis of the impact of monthly service charges and overdraft/NSF fees on banking rates.	Report, Chapter 2. Annex 1, Appendix A.
Prepare all data that has been collected by Task 2 for release.	Data was securely transmitted to the California State Treasurer's Office for public release.

SOW Requirement	Location in Report
Analyze the expected benefits to the accountholders of this program, including: estimated savings available to consumers (including those receiving public benefits or wages through paper warrants) who open a CalAccount as opposed to the use of check cashers; how the CalAccount Program could help build credit for accountholders.	Report, Chapter 2. Annex 1, Appendix A.
Conduct a literature scan to find relevant background material for informing the cost/benefit matrix, searching for academic articles, government reports.	Report, Chapter 4. Annex 2, Appendix C.
Document cost/benefit matrix with associated methods, references, and data sources in a database.	Report, Chapter 4. Annex 2, Appendix C.
Identify hypothetical scenarios to be analyzed quantitatively, including the estimated risks and costs and expected effectiveness and scalability of the scenarios.	Report, Chapter 4. Annex 2, Appendix C.
Forecast the actual number of users that will likely open and maintain an active CalAccount account each year during the first six years.	Report Chapter 4. Annex 2, Appendices C & D.
Estimate the number of customers who currently have an account with a financial institution that may choose to instead open a CalAccount per year over a six-year period.	Report, Chapter 4. Annex 2, Appendix C.
Consider whether alternative programs already exist that, if similarly adopted by the State, could allow the State to accomplish the same or similar goals.	Report, Chapter 4. Annex 2, Appendix C.
Scope appropriate quantitative methods for each hypothetical scenario.	Report, Chapter 4. Annex 2, Appendix C.
Characterize importance of qualitative costs and benefits vis-à-vis quantitative models, providing justifications and rationales based on literature scan and in consultation with sponsor, to inform assumptions underpinning quantitative analyses.	Report, Chapter 4. Annex 2, Appendix C.
Develop specific quantitative analytic approach for each scenario to be analyzed.	Report, Chapter 4. Annex 2, Appendix C.
Conduct and document a comparative evaluation of costs and benefits a quantitative cost-benefit analysis using hypothetical scenarios and the final quantitative results, including methods and findings.	Report, Chapter 4. Annex 2, Appendix C.
Determine whether or not CalAccount Program revenue is more likely than not to be sufficient to pay for CalAccount Program costs withing six years of the CalAccount Program's implementation.	Report, Chapter 4. Annex 2, Appendix C.
Analyze potential revenue streams, responsive to paragraph N of Goc. Code. § 100104(1a)(1), in Section 2.a)i.	Report, Chapter 4. Annex 2, Appendix C.
Analyze the presence and effectiveness of private sector or nonprofit competitors to the CalAccount Program.	Report, Chapter 4. Annex 2, Appendix C.
Analyze state fiscal risk from the CalAccount Program during economic downturns or economic shocks.	Report, Chapter 4. Annex 2, Appendix C.
Consider whether any of the administrative costs of the CalAccount Program could be shared by the state.	Report, Chapter 4. Annex 2, Appendix C.

SOW Requirement	Location in Report
Analyze the benefits to the state's economy (economic multiplier effect).	Report, Chapter 4. Annex 2, Appendix C.
Create an analytical file using the FDIC National Survey of Unbanked and Underbanked Households.	Annex 2, Appendix E.
Estimate existing disparities in banked rates using the analytical file created from the FDIC survey.	Report, Chapter 4. Annex 2, Appendix E.
Estimate use of nonbank transactions or credit products and services among un/underbanked population using the analytical file created from the FDIC survey.	Annex 2, Appendix E.
Design a template for subject matter expert discussions on the potential impact on banks and feasibility.	Annex 2, Appendix F.
Analyze the potential positive impact for banks, including increased future customers and increased opportunities for partnership with community banks, BankOn institutions, stimulus payments, etc.	Report, Chapter 4. Annex 2, Appendix F.
Review literature on the effects of cash transfer programs on long-term outcomes.	Report, Chapter 4. Annex 2, Appendix F.
Review literature on the benefits of financial inclusion and disadvantages of using alternative financial services.	Report, Chapter 4. Annex 2, Appendix F.
Review existing literature and analysis from previous tasks to describe potential impact of the CalAccount Program on banks.	Report, Chapter 4. Annex 2, Appendix F.
Review literature and policy documents to estimate fees associated with financial services.	Annex 2, Appendix F.
Review literature on the relationship between alternative financial services and public safety.	Report, Chapter 4. Annex 2, Appendix F.
Estimate the impact of the CalAccount Program on racial and gender disparities.	Report, Chapter 4. Annex 2, Appendix E.
Estimate the impact of the CalAccount Program on rural communities.	Report, Chapter 4. Annex 2, Appendix E.
Estimate potential savings to participants from participating in the CalAccount Program using estimates of fees associated with financial services.	Report, Chapter 4. Annex 2, Appendix E.
Analyze available low-cost or no-cost options of federally insured transaction accounts available or marketed to unbanked Californians (such as the BankOn program), including their risks, costs, effectiveness, and scalability.	Annex 2, Appendix E.
Identify key components in the proposed structure and inform discussion of the feasibility of key components.	Report, Chapter 3. Annex 1, Appendix B.
Review the academic literature and legal requirements for the regulatory structure of each component of the proposed structure and study successful and unsuccessful cases for best practices and lessons learned with the objective of informing on the feasibility of the proposed program.	Report, Chapter 3. Annex 1, Appendix B.

SOW Requirement	Location in Report
Look to other similar programs to evaluate the expected effectiveness of the CalAccount Program and document what criteria the ABA and BankOn use to define "accessible" and shall independently assess BankOn accessibility to California's unbanked population.	Report, Chapter 3. Annex 1, Appendix B.
Consdier whether the effectiveness of the CalAccount Program depends on certain characteristics of the participating financial institutions.	Report, Chapter 3. Annex 1, Appendix B.
Address who would be regulating the various aspects of the CalAccount Program, if implemented.	Report, Chapter 3. Annex 1, Appendix B.
Determine whether the CalAccount program can be scaled up to effectively incorporate payment transactions from other State programs that disburse funds through paper checks or through other means.	Report, Chapter 3. Annex 1, Appendix B.
Consider whether current state and federal laws provide sufficient authority for respective credit unions to admit members for purposes of establishing a CalAccount.	Report, Chapter 3. Annex 1, Appendix B.
Consider whether participating depository financial institutions would already need to have a "robust and geographically expansive financial services network of partners" (Gov.Code, § 100104, subd.(a)(1)(M)(iv)).	Report, Chapter 3. Annex 1, Appendix B.
Discuss the willingness of depository financial institutions to participate in the CalAccount program.	Report, Chapter 3. Annex 1, Appendix B.
Obtain secondary data that would help us assess feasibility.	Report, Chapter 3. Annex 1, Appendix B.
Describe key characteristics of key components that are relevant for feasibility.	Report, Chapter 3. Annex 1, Appendix B.
Produce a plan to examine the feasibility of each key components.	Report, Chapter 3. Annex 1, Appendix B.
Construct a dataset of related regulatory and policy examples that can inform feasibility.	Report, Chapter 3. Annex 1, Appendix B.
Consider modifications to the proposed structure and draft a preliminary list of recommendations for modifications.	Report, Chapter 3. Annex 1, Appendix B.
Identify areas where the proposed structure poses potential challenges, gaps, or misalignments.	Report, Chapter 3. Annex 1, Appendix B.
Identify necessary qualifications for expertise, experience, and backgrounds for board participation and evaluate executive boards at institutions of similar missions, other financial institutions to be documented in the final report.	Report, Chapter 3. Annex 1, Appendix B.
Best practices on regulatory structure and key features of CalAccount.	Report, Chapter 3. Annex 1, Appendix B.
Identify challenges and lessons learned about public-private partnerships and produce recommendations for appropriate governance and best practices to be documented in the final report, including recommendations for collaborating with public, laborated NGO partners.	Report, Chapter 3. Annex 1, r, Appendix B.

SOW Requirement	Location in Report
Recommendations for how the state can maximize the number of unbanked California residents who become banked at the lower cost and risk to the state.	st Report, Chapter 3. Annex 1, Appendix B.
Analysis of relative advantages and disadvantages, compared to private sector alternatives, that the state may have in identifying, reaching, or persuading unbanked California residents to enroll in a state-administered banking program.	Report, Chapter 3. Annex 1, Appendix B.
8) Other Feasibility Considerations	Report, Chapter 3. Annex 1, Appendix B.
Examine the existence of possible financial services network administrators. If any possibilities include an out-of-state entity, examine the anticipated impact on California consumers, businesses and financial institutions and how an out-of-state financial services network administrator could or should be regulated.	Report, Chapter 3. Annex 1, Appendix B.
Examine the likely impact of the CalAccount Program on existing California depository institutions.	Report, Chapter 3. Annex 1, Appendix B.
Whether deposits can be used by the participating depository financial institutions in the same manner as the institution's current customer's deposits.	Report, Chapter 3. Annex 1, Appendix B.
What, if any, fraud and abuse controls, or other requirements, would be expected from the participating depository financial institutions.	Report, Chapter 3. Annex 1, Appendix B.
Who would bear the financial burden for mitigating fraud and abuse.	Report, Chapter 3. Annex 1, Appendix B.
Whether the participating depository financial institutions would be required to maintain a certain number of ATMs or branches, or these would need to be in specific geographic areas.	ifReport, Chapter 3. Annex 1, Appendix B.
Ways to minimize the risk of overdrafts on an account if the institution cannot impose overdraft fees.	Report, Chapter 3. Annex 1, Appendix B.

Abbreviations

ATM Automated Teller Machine

BA Bachelor of Arts BS Bachelor of Science

FDIC Federal Deposit Insurance Corporation
GED General Educational Development

HELOC Home Equity Line of Credit

ID Identification

RFP Request for Proposal

USPS United States Postal Service